



**Cavanaugh Macdonald**  
CONSULTING, LLC

*The experience and dedication you deserve*

**Game Wardens' and Peace Officers' Retirement System  
of the State of Montana**



**Actuarial Valuation  
As of June 30, 2019**





# Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

October 10, 2019

Public Employees' Retirement Board  
100 North Park, Suite 200  
Helena, MT 59620-0139

Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Game Wardens' and Peace Officers' Retirement System of the State of Montana (GWPORS), prepared as of June 30, 2019.

The purpose of this report is to provide a summary of the funded status of the System as of June 30, 2019. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the statutory contribution rates are sufficient to amortize the unfunded accrued liability over a 53-year period. The asset values used to determine unfunded liabilities are not market values but less volatile market related values. A smoothing technique is applied to market values to determine the market related values. The unfunded liability amounts using the market value of assets would be different. The interest rate used for determining liabilities is based on the expected return on assets. Therefore, liability amounts in the report cannot be used to assess a settlement of the obligation.

The promised benefits of the System are included in the actuarially calculated contribution rates, which are developed using the Entry Age Normal Cost Method. Four-year market related value of assets is used for actuarial valuation purposes. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.50% annually. The assumptions recommended by the actuary and adopted by the Board, are in the aggregate, reasonably related to the experience under the Fund and to reasonable expectations of anticipated experience under the Fund.

This is to certify that Todd Green, President, and Beverly Bailey, Senior Actuary for Cavanaugh Macdonald Consulting, are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the System.



Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

A handwritten signature in blue ink that reads 'Todd B. Green' followed by a long horizontal flourish.

Todd B. Green, ASA, FCA, MAAA  
President

A handwritten signature in blue ink that reads 'Beverly V. Bailey' in a cursive style.

Beverly V. Bailey, ASA, EA, FCA, MAAA  
Senior Actuary



# Game Wardens' and Peace Officers' Retirement System of the State of Montana

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## Section I: Summary of Results

For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

<b>VALUATION DATE</b>	<b>June 30, 2019</b>	<b>June 30, 2018</b>
<b>Participant Counts</b>		
Active Members	1,021	1,010
Retirees and Beneficiaries	342	309
Disabled Members*	4	3
Terminated Vested Members	138	123
Terminated Non-Vested Members	447	382
Total**	1,952	1,827
Annual Covered Payroll of Active Members	\$ 51,676,963	\$ 50,823,150
Average Salaries from Covered Payroll	\$ 50,614	\$ 50,320
Annual Retirement Allowances for Retired Members and Beneficiaries	\$ 7,623,935	\$ 6,791,585
<b>Assets</b>		
Actuarial value	\$ 206,503,838	\$ 190,849,036
Market value	206,346,965	193,522,528
Actuarial Accrued Liability (AAL)	\$ 245,129,744	\$ 230,077,307
Unfunded Actuarial Accrued Liability (UAAL)	\$ 38,625,906	\$ 39,228,271
Funded Ratio	84.24%	82.95%
Market Value Rate of Return	5.72%	8.81%
<b>Annual Cost</b>		
Statutory Funding Rate	19.56%	19.56%
Total Normal Rate	16.00%	16.09%
Employee Contribution Rate	<u>10.56%</u>	<u>10.56%</u>
Employer Normal Rate	5.44%	5.53%
Employer Contribution Rate		
Normal Rate	5.44%	5.53%
Administrative Expense Load	0.16%	0.23%
UAAL Rate	<u>3.40%</u>	<u>3.24%</u>
Total Rate	9.00%	9.00%
Amortization Period	53 Years	72 Years
<b>Employer Contribution Rate Necessary to Amortize UAAL over 30 Years</b>		
Normal Rate	5.44%	5.53%
Administrative Expense Load	0.16%	0.23%
UAAL Rate (30-Year Rate)	<u>4.29%</u>	<u>4.39%</u>
Total Rate	9.89%	10.15%
Shortfall/(Surplus)	0.89%	1.15%

\* Based on PERB categorization for the annual report. For actuarial purposes, 18 members in 2018 and 19 members in 2019 were valued as disabled members with offsetting reductions to the number of retired members.

\*\* A reconciliation between participant counts used for the annual report and counts for the valuation appears at the beginning of Appendix D.



## Section I: Summary of Results

As a result of this actuarial valuation of the benefits in effect under the Game Wardens' and Peace Officers' Retirement System as of June 30, 2019, the statutory employer contributions are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) of the Retirement System within 53 years. The Funded Ratio is 84.24%.

### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Retirement System. The June 30, 2019, market value of assets is \$156,873 less than the actuarial value of assets. This is due to the smoothing of investment gains and losses over a four-year period. If the market value of assets was used, the amortization period would be 53 years, and the Funded Ratio would be 84.18%.

### Additional Details

MCA 19-8 sets the employer contribution at 9.00% of salary and the employee contribution at 10.56%.

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

### Investment Experience

The market assets earned 5.72% net of investment and operating expenses. As a result of prior years' unrecognized gains, the actuarial assets earned 7.28%, which is 0.37% less than the actuarial assumption of 7.65%. The return on the actuarial assets differs from the return on market assets because the actuarial value of assets spreads gains and losses over four years. The chart below shows the annual returns for the past ten years.

Year	Market Return	Actuarial Return	Assumed Investment Return	Market Return over Assumption	Actuarial Return over Assumption
7/1/2009 to 6/30/2010	12.21	(0.55)	7.75	4.46	(8.30)
7/1/2010 to 6/30/2011	21.36	1.63	7.75	13.61	(6.12)
7/1/2011 to 6/30/2012	2.31	4.43	7.75	(5.44)	(3.32)
7/1/2012 to 6/30/2013	12.69	11.13	7.75	4.94	3.38
7/1/2013 to 6/30/2014	16.97	12.62	7.75	9.22	4.87
7/1/2014 to 6/30/2015	4.58	9.47	7.75	(3.17)	1.72
7/1/2015 to 6/30/2016	2.11	8.42	7.75	(5.64)	0.67
7/1/2016 to 6/30/2017	11.92	8.15	7.75	4.17	0.40
7/1/2017 to 6/30/2018	8.81	7.01	7.65	1.16	(0.64)
7/1/2018 to 6/30/2019	5.72	7.28	7.65	(1.93)	(0.37)

Asset gains or losses result when the return on the actuarial value of assets differs from the actuarial investment return.

### Amortization of the UAAL

The statutory contributions are sufficient to amortize the UAAL over a 72-year period at June 30, 2018, and are sufficient to amortize the UAAL over a 53-year period as of June 30, 2019.



## Section I: Summary of Results

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### Funding and Benefits Policy

The Montana Public Employees' Retirement Board has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

#### 1) Funding Requirement

##### a) The Funding and Benefits Policy states:

1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
2. Asset smoothing can be used in the valuation process to spread the recognition of investment gains and losses over a four-year period.
3. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.

##### b) Analysis: The liabilities of the System are determined using the Entry Age Normal Cost Method and are compared to the actuarial value of assets, which are developed using assets smoothing that recognizes gains and losses over a four-year period. The contributions provided for in statute are sufficient to fully amortize the unfunded actuarially accrued liability over a 53-year period. Currently this exceeds the Boards stated Funding Policy.

#### 2) Funding Objectives

##### a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAL."

##### b) Analysis: The contributions provided for in statute are not sufficient to fully amortize the unfunded actuarially accrued liability within 30 years. Absent significant investment return, the System is in danger of not ensuring the System will remain financially sound and is risking the ability to pay all benefits promised in the future. In addition, the System is putting at risk the ability to achieve a well-funded status with a range of safety to absorb market volatility without creating additional UAAL.

#### 3) Benefit Enhancements

##### a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."

##### b) Analysis: Without the supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAAL.



## Section I: Summary of Results

### Sensitivity to Future Experience

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

Investment Return – The investment return generally has the largest impact on the funding of the System.

Impact of Assuming 1.0% Higher Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.65%	84.24%	53 Years	\$4.7
Higher Assumption 8.65%	<u>95.97%</u>	<u>3 Years</u>	<u>2.0</u>
Change - Increase / (Decrease)	11.73%	(50) Years	(\$2.7)
Impact of Assuming 0.5% Higher Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.65%	84.24%	53 Years	\$4.7
Higher Assumption 8.15%	<u>90.01%</u>	<u>12 Years</u>	<u>3.3</u>
Change - Increase / (Decrease)	5.77%	(41) Years	(\$1.4)
Impact of Assuming 0.5% Lower Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.65%	84.24%	53 Years	\$4.7
Lower Assumption 7.15%	<u>78.66%</u>	<u>Does not amortize</u>	<u>6.1</u>
Change - Increase / (Decrease)	(5.58%)	N/A	\$1.4
Impact of Assuming 1.0% Lower Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.65%	84.24%	53 Years	\$4.7
Lower Assumption 6.65%	<u>73.28%</u>	<u>Does not amortize</u>	<u>7.7</u>
Change - Increase / (Decrease)	(10.96%)	N/A	\$3.0

\* Amounts reflect estimated increase/(decrease) in FY2020 employer contributions only, in order to maintain the 53 year amortization period.



## **Section I: Summary of Results**

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The future funding status of the System will be determined by the System's experience. The System's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the System. The entry age normal cost method and four-year smoothing of asset gains and losses will help to provide a more orderly funding of the System's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 years each year, reflecting gains and losses due to experience different than the actuarial assumptions.

### **Assumption Changes**

There have been no assumption changes since the previous valuation.

### **Benefit Changes**

There have been no benefit changes since the previous valuation.

### **Contribution Changes**

There have been no contribution changes since the previous valuation.

### **Method Changes**

There have been no method changes since the previous valuation.



## Section I: Summary of Results

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### Impact of Changes

The following table summarizes how experience has changed the UAAL since the June 30, 2018, Actuarial Valuation. Further detail can be found in Table 10.

#### Changes in the Unfunded Actuarial Accrued Liability (UAAL)

June 30, 2018 Valuation UAAL	\$39,228,271
Normal Cost (Including Expenses)	7,637,498
Contributions	(10,251,887)
Interest	<u>3,193,097</u>
Expected June 30, 2019 UAAL	\$39,806,979
Experience (Gain)/Loss on Actuarial Liabilities	\$(1,890,982)
Experience (Gain)/Loss on Actuarial Assets	709,909
Assumption & Method Changes	0
Plan Changes	<u>0</u>
Total (Gain) / Loss	<u>\$(1,181,073)</u>
June 30, 2019 Valuation UAAL	\$38,625,906



## Section I: Summary of Results

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### Summary

- \* The System's actuarial value investment return of 7.28% for the year ended June 30, 2019, is 0.37% less than the actuarial assumption of 7.65%. This represents an asset loss of \$709,909 due to investment return less than anticipated. As of June 30, 2019, the market value of assets was \$206,346,965. As of June 30, 2019, the actuarial value of assets was \$206,503,838. The June 30, 2019, market value of assets will be recognized in future actuarial valuations unless it is offset by returns greater than the 7.65% assumption.
  
- \* As of June 30, 2019, the amortization period of the UAAL is 53 years. The decrease in the amortization period is due to an actuarial gain partially offset by an investment loss. The ultimate goal of the Board's Funding and Benefits Policy is to increase the funded status to a level such that the amortization period is below 30. Absent of significant good investment experience this goal cannot be achieved without increasing employer contributions, member contributions or a combination of the two.
  
- \* The funding of the retirement system will be impacted by future experience, which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 7.65% assumption are expected to have significant impacts on the System's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience. This is the reason for using an actuarial value of assets that allows gains and losses to be smoothed over four years.
  
- \* The unfunded actuarial accrued liability is amortized using a level percentage of payroll method over the amortization period. Under the level percentage of payroll method, amortization payments will not be large enough to cover interest on the UAL in the beginning of the amortization schedule, which means that as a dollar amount the UAL is expected to grow. After a period of time, amortization payments will be large enough that the amortization payments will cover both interest and principal, and the UAL as a dollar amount will be projected to decrease in each subsequent year. The payroll growth assumption is used to determine the percentage of payroll required over the remaining amortization period to fully amortize the unfunded liability. The payroll growth assumption is 3.50%.



## Section II: Assets

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### Assets

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2019. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is a four-year smoothing method. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes the determination of the actuarial value of assets. Table 4 summarizes historical asset returns for the last 10 years including the amount recognized by the actuarial asset valuation method which was greater or lesser than the actuarial investment return assumption. Table 5 summarizes the historical asset values on a market value and actuarial value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the System.



Section II: Assets

Table 1:
Statement of Fiduciary Net Position
Fiscal Year Ending June 30

Table with 3 columns: Description, 2019, and 2018. Rows include ASSETS (Cash and Short Term Investments, Securities Lending Collateral, Receivables, Investments, Capital Assets) and LIABILITIES (Securities Lending Liability, Accounts Payable, Unearned Revenue, etc.).



Section II: Assets

Table 2:
Statement of Changes in Fiduciary Net Position
Fiscal Year Ending June 30

Table with 3 columns: Description, 2019, and 2018. Rows include ADDITIONS (Contributions, Misc Income, Investment Income), DEDUCTIONS (Benefit Payments, Refunds, etc.), and NET INCREASE (DECREASE) IN PLAN NET ASSETS. Values are in dollars and include sub-totals and final year-end figures.



**Section II: Assets**

**Table 3:  
Determination of Actuarial Value of Assets**

Valuation Date June 30:	2018	2019	2020	2021	2022
A. Actuarial Value Beginning of Year	\$ 176,310,592	\$ 190,849,036			
B. Market Value End of Year	193,522,528	206,346,965			
C. Market Value of Beginning of Year	175,840,876	193,522,528			
D. Cash Flow					
D1. Contributions	10,125,214	10,251,887			
D2. Benefit Payments	(7,659,070)	(8,350,103)			
D3. Administrative Expenses	(369,184)	(202,040)			
D4. Investment Expenses	(1,171,369)	(1,256,367)			
D5. Net	\$ 925,591	\$ 443,377			
E. Investment Income					
E1. Market Total: B. - C. - D5.	\$ 16,756,061	\$ 12,381,060			
E2. Assumed Rate	7.65%	7.65%			
E3. Amount for Immediate Recognition C*E2. + ((D1. + D2. + D3.)*E2.*0.5) - D4.	14,703,405	16,125,855			
E4. Amount for Phased-in Recognition E1. - E3.	2,052,656	(3,744,795)			
F. Phased-in Recognition of Investment Income					
F1. Current Year: 0.25 * E4.	\$ 513,164	\$ (936,199)	\$ -	\$ -	\$ -
F2. First Prior Year	1,625,398	513,164	(936,199)	-	-
F3. Second Prior Year	(2,116,793)	1,625,398	513,164	(936,199)	-
F4. Third Prior Year	(1,112,321)	(2,116,793)	1,625,398	513,164	(936,199)
F5. Total Excluded Investment Gain/(Loss)	\$ (1,090,552)	\$ (914,430)	\$ 1,202,363	\$ (423,035)	\$ (936,199)
G. Actuarial Value End of Year A. + D5. + E3. + F5.	\$ 190,849,036	\$ 206,503,838			



**Section II: Assets**

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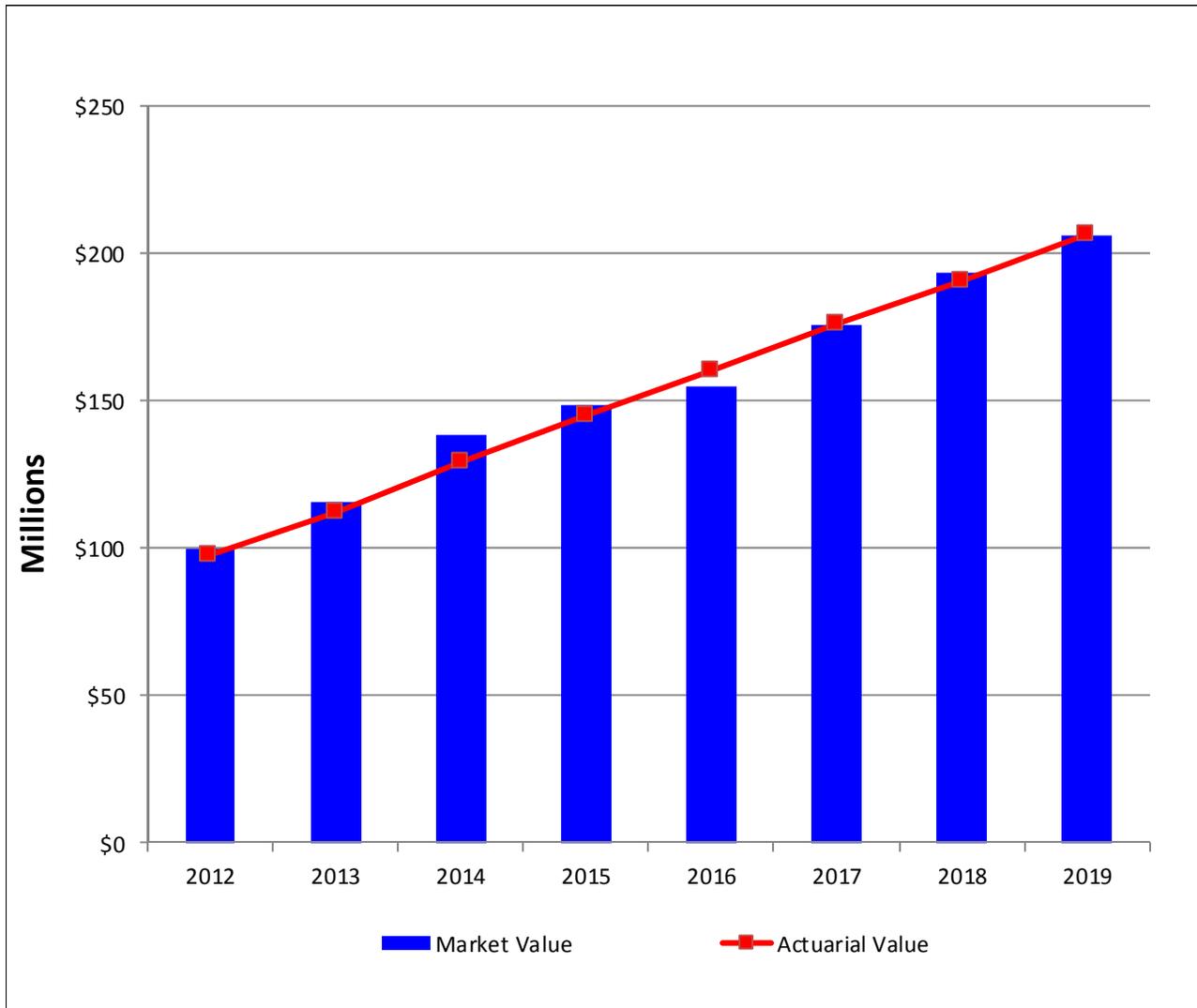
**Table 4:  
Historical Investment Returns\***

<b>Fiscal Year Ending</b>	<b>Market Returns</b>	<b>Actuarial Returns</b>	<b>Assumed Rate of Return</b>	<b>Actuarial Return Over Assumption</b>
June 30, 2010	12.21%	(0.55)%	7.75%	(8.30)%
June 30, 2011	21.36%	1.63%	7.75%	(6.12)%
June 30, 2012	2.31%	4.43%	7.75%	(3.32)%
June 30, 2013	12.69%	11.13%	7.75%	3.38%
June 30, 2014	16.97%	12.62%	7.75%	4.87%
June 30, 2015	4.58%	9.47%	7.75%	1.72%
June 30, 2016	2.11%	8.42%	7.75%	0.67%
June 30, 2017	11.92%	8.15%	7.75%	0.40%
June 30, 2018	8.81%	7.01%	7.65%	(0.64)%
June 30, 2019	5.72%	7.28%	7.65%	(0.37)%
10 Year Average	9.70%	6.89%		(0.85)%

\* Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses paid by the System.



**Table 5:  
Market Value of Assets vs. Actuarial Value of Assets**





### **Section III: Actuarial Present Value of Future Benefits**

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#### **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which will be referred to as its actuarial liabilities.

Table 6 contains an analysis of the actuarial present value for active members, for retirees, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 6 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives and, if an optional benefit is chosen, for the lives of their surviving beneficiaries.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the System after the valuation date.



**Section III: Actuarial Present Value of Future Benefits**

**Table 6:  
Actuarial Present Value of for Actives,  
Retirees, and Beneficiaries**

	<u>June 30, 2019</u> Total	<u>June 30, 2018</u> Total
<b>A. Active Members Liability Due to Probability of</b>		
Retirement	\$ 154,343,982	\$ 152,985,361
Disability	\$ 6,623,430	\$ 6,686,897
In-Service Death	\$ 3,650,482	\$ 3,708,819
Termination	\$ 17,255,641	\$ 17,424,867
Total	\$ 181,873,535	\$ 180,805,944
<b>B. Inactive Members and Annuitants</b>		
Service Retirement	\$ 89,002,338	\$ 78,307,539
Disability Retirement	\$ 5,528,880	\$ 5,251,531
Beneficiaries*	\$ 5,492,350	\$ 5,061,893
Vested Terminated Members	\$ 13,850,507	\$ 11,808,587
Refund of Member Contributions	\$ 1,586,549	\$ 1,221,728
Total	\$ 115,460,624	\$ 101,651,278
<b>C. Grand Total</b>	<b>\$ 297,334,159</b>	<b>\$ 282,457,222</b>

\* Includes survivors of active and retired members.



## **Section IV: Employer Contributions**

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### **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the System. A comparison of Tables 3 and 6 indicates that there is a shortfall in current actuarial assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between three elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- A load for administrative expenses; and
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 7.65%, net of investment only. As a result, the actuarially determined contribution must include an amount for administrative expenses expected to occur during the year.

We have determined the normal cost rates separately by type of benefit under the System. These are summarized in Table 7. In Table 7 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.



## **Section IV: Employer Contributions**

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Table 8 shows how the UAAL was derived for the System. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Findings.



**Section IV: Employer Contributions**

**Table 7:  
Normal Cost Contribution Rates  
As Percentages of Salary**

	<u>June 30, 2019</u> <u>Total</u>	<u>June 30, 2018</u> <u>Total</u>
Service retirements	10.26%	10.34%
Disability retirements	0.89%	0.90%
In Service Death	0.39%	0.40%
Terminations	<u>4.46%</u>	<u>4.45%</u>
Total Normal Rate	<u>16.00%</u>	<u>16.09%</u>
Employee Normal Rate	10.56%	10.56%
Employer Normal Rate	5.44%	5.53%
Administrative Expense Load	0.16%	0.23%
Rate Available to Amortize Unfunded Actuarial Accrued Liability	<u>3.40%</u>	<u>3.24%</u>
Statutory Funding Rate	19.56%	19.56%



**Section IV: Employer Contributions**

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**Table 8:  
Unfunded Actuarial Accrued Liability**

	<u>June 30, 2019</u>	<u>June 30, 2018</u>
A. Actuarial present value of all future benefits for present members and former members and their survivors (Table 6)	\$ 297,334,159	\$ 282,457,222
B. Less actuarial present value of total future normal costs for present members	<u>\$ 52,204,415</u>	<u>\$ 52,379,915</u>
C. Actuarial accrued liability	\$ 245,129,744	\$ 230,077,307
D. Less assets available for benefits	<u>\$ 206,503,838</u>	<u>\$ 190,849,036</u>
E. Unfunded actuarial accrued liability	\$ 38,625,906	\$ 39,228,271



### **Cash Flows**

The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a “negative cash flow.” Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system’s investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

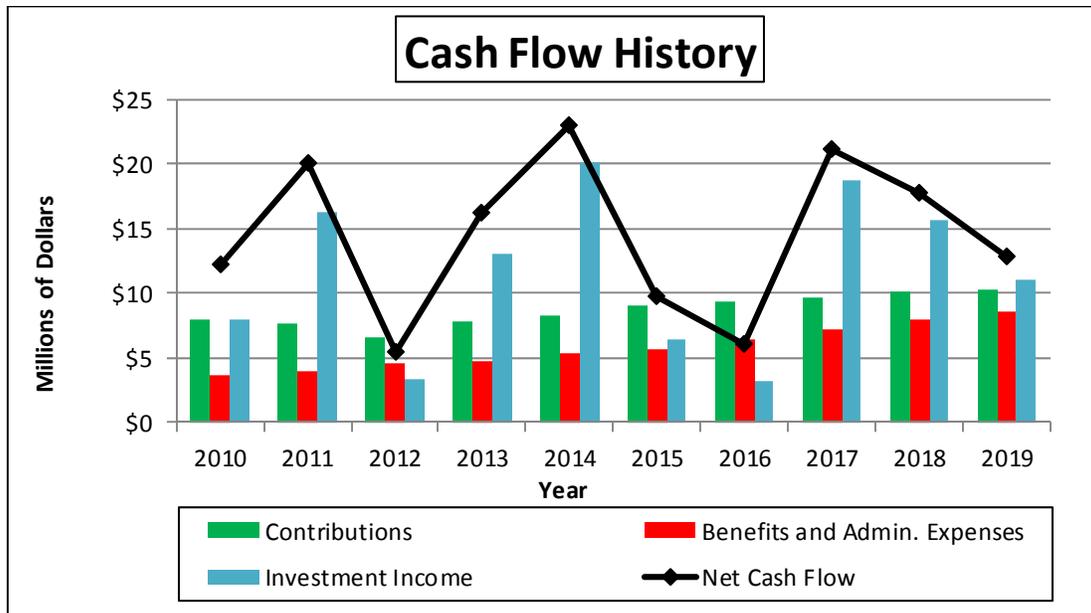
Table 9 shows the System had a positive cash flow for the year ended June 30, 2019. The System’s total cash flow including benefit payments, administrative expenses and investment earnings was \$12.8 million. Of the \$12.8 million, \$11.1 million was due to investment returns.

As long as the System had a positive cash flow, there was no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions.



**Section V: Cash Flows**

**Table 9:  
Cash Flow History  
(Dollar amounts in millions)**



Year Ended June 30	Historical Cash Flows			
	Contributions	Benefits & Administrative Expenses	Investment Income	Net Cash Flow
2010	\$ 8.0	\$ 3.6	\$ 7.9	\$ 12.3
2011	7.7	3.9	16.3	20.1
2012	6.6	4.6	3.4	5.4
2013	7.8	4.7	13.1	16.2
2014	8.2	5.4	20.1	22.9
2015	9.0	5.6	6.4	9.8
2016	9.3	6.4	3.2	6.1
2017	9.7	7.2	18.7	21.2
2018	10.1	8.0	15.6	17.7
2019	10.3	8.6	11.1	12.8



## **Section VI: Actuarial Gains of Losses**

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### **Actuarial Gains or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 10. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic experience studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



**Section VI: Actuarial Gains of Losses**

**Table 10:  
Analysis of Actuarial (Gains) or Losses\***

<b>A. ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS</b>	
1. Actual Actuarial Accrued Liability as of June 30, 2018:	\$ 230,077,307
2. Normal Cost for this Plan Year (Including Expenses):	7,637,498
3. Interest on items 1 and 2 [(1+2) x 7.65%]:	18,185,183
4. Benefit Payments for this Plan Year (Including Expenses):	(8,552,143)
5. Interest on item [4 x 7.65% x .5]:	(327,119)
6. Expected Actuarial Accrued Liability as of June 30, 2019:	247,020,726
7. Changes due to:	
a. Assumption Changes:	-
b. Plan Amendments:	-
c. Funding Method:	-
d. Actuarial (Gain) / Loss:	\$ (1,890,982)
<b>8. Actual Actuarial Accrued Liability as of June 30, 2019:</b>	<b>\$ 245,129,744</b>
9. Items Affecting Calculation of Unfunded Accrued Actuarial Liability:	
a. Benefit provisions reflected in the unfunded accrued liability (see Appendix C)	
b. Actuarial assumptions and methods used to determine actuarial accrued liability (see Appendix B)	
<b>B. ASSET (GAIN) / LOSS ANALYSIS</b>	
1. Actuarial Value of Assets as of June 30, 2018:	\$ 190,849,036
2. Interest on item [1 x 7.65%]:	14,599,951
3. Contributions for this Plan Year:	10,251,887
4. Interest on item [3. x 7.65% x .5]:	392,135
5. Benefit Payments for this Plan Year (Including Expenses):	(8,552,143)
6. Interest on item [5. x 7.65% x .5]:	(327,119)
7. Expected Actuarial Value of Assets as of June 30, 2019:	\$ 207,213,747
8. Actuarial Value of Assets as of June 30, 2019:	\$ 206,503,838
<b>9. (Gain) / Loss</b>	<b>\$ 709,909</b>
<b>C. UNFUNDED ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS</b>	
1. Actual Unfunded Actuarial Accrued Liability as of June 30, 2018:	\$ 39,228,271
2. Normal Cost for this Plan Year (Including Expenses):	7,637,498
3. Contributions for this Plan Year:	(10,251,887)
4. Interest on items 1 - 3: [(1+2) x 7.65% + (3 x 7.65% x .5)]:	3,193,097
5. Expected Unfunded Actuarial Accrued Liability as of June 30, 2019:	\$ 39,806,979
6. Changes due to:	
a. Assumption Changes:	-
b. Plan Amendments:	-
c. Funding Method:	-
d. Actuarial (Gain) / Loss:	\$ (1,181,073)
<b>7. Actual Unfunded Actuarial Accrued Liability as of June 30, :</b>	<b>\$ 38,625,906</b>

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.



**Section VI: Actuarial Gains of Losses**

**Table 11:  
Historical Actuarial (Gains) or Losses\*  
(Dollar amounts in thousands)**

	UAAL (Gain)/Loss		
	June 30, 2019	June 30, 2018	June 30, 2017
<b>Investment Income</b>			
Investment income was (greater) less than expected based on actuarial value of assets.	\$ 709.9	\$ 1,126.5	\$ (645.3)
<b>Pay Increases</b>			
Pay increases were (less) greater than expected.	\$ (1,885.9)	\$ (2,967.0)	\$ 2,355.0
<b>Age &amp; Service Retirements</b>			
Members retired at (older) younger ages or with (less) greater final average pay than expected	\$ 581.7	\$ (2,132.4)	\$ (597.5)
<b>Disability Retirements</b>			
Disability claims were (less) greater than expected	\$ (16.8)	\$ (219.3)	\$ 324.6
<b>Death-in-Service Benefits</b>			
Survivor claims were (less) greater than expected	\$ (31.5)	\$ (22.4)	\$ (16.8)
<b>Withdrawal From Employment</b>			
(More) less reserves were released by withdrawals than expected	\$ 74.3	\$ (412.2)	\$ 1,481.4
<b>Death After Retirement</b>			
Retirees (died younger) lived longer than expected	\$ (560.7)	\$ 244.1	\$ (491.0)
<b>Data Adjustments and Benefit Payment Timing</b>			
Service purchases, data corrections, etc.	\$ (44.3)	\$ 1,148.9	\$ 2,445.1
<b>Other</b>			
Miscellaneous (gains) and losses	\$ (7.8)	\$ (14.1)	\$ 496.5
<b>Total (Gain) or Loss During Period From Financial Experience</b>	\$ \$ (1,181.1)	\$ \$ (3,247.9)	\$ \$ 5,352.0
<b>Non-Recurring Items</b>			
Changes in actuarial assumptions and methods	\$ -	\$ -	\$ 5,308.2
Changes in benefits caused a (gain) loss	\$ -	\$ -	\$ -
<b>Composite (Gain) Loss During Period</b>	\$ \$ (1,181.1)	\$ \$ (3,247.9)	\$ \$ 10,660.2

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.



## **Section VII: Risk Considerations**

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Actuarial Standards of Practice are issued by the Actuarial Standards Board and are binding on credentialed actuaries practicing in the United States. These standards generally identify what the actuary should consider, document and disclose when performing an actuarial assignment. In September, 2017, Actuarial Standard of Practice Number 51, *Assessment and Disclosure of Risk in Measuring Pension Obligations*, (ASOP 51) was issued as final with application to measurement dates on or after November 1, 2018. This ASOP, which applies to funding valuations, actuarial projections, and actuarial cost studies of proposed plan changes, is first applicable for the June 30, 2019 actuarial valuation for the System.

A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create legal and litigation risk or the plan could become “pay as you go”. The term “risk” is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates.

There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be too high for the plan sponsor/employer to pay and
- external risks such as the regulatory and political environment.

There is a direct correlation between healthy, well-funded retirement plans and consistent contributions equal to the full actuarial contribution rate each year. The System is primarily funded by member and employer contributions to the trust fund, together with the earnings on these accumulated contributions. These contributions fund benefit accruals for current active members and administrative expenses. The remainder of the contributions amortizes the unfunded actuarial accrued liability. The contribution rates are set by state statute and intended to provide the needed amounts to fund the system over time. The purpose of the valuation is to determine if the fixed contributions are sufficient to fund the System. Due to the fixed nature of the contributions actuarial gains and losses are reflected in the amortization period. Generally, the largest source of actuarial gains and losses are caused by investment volatility. In addition, the unfunded liability is amortized as a level percentage of pay assuming payroll will grow by 3.50% per year. A key risk factor to the System’s funding is that over time, the Statutory Contribution Rates will be insufficient to accumulate enough funds, with investment income, to fund the promised benefits. The funding insufficiency can be caused by amortization periods that are too long or by payroll not growing at the assumed rate.



## **Section VII: Risk Considerations**

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The other significant risk factor for the System is investment return because of the volatility of returns and the size of plan assets compared to payroll. This is to be expected, given the underlying capital market assumptions and the System's asset allocation. To the extent market rates of interest affect the expected return on assets, there is a risk of change to the discount rate which determines the present value of liabilities and actuarial valuation results. Please see the summary of results of this report which demonstrates the sensitivity of valuation results to differing discount rates.

A key demographic risk for the Retirement System is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect a margin for improvement in mortality experience these assumptions are refined every experience study, the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

The exhibits on the following pages summarize some historical information that helps indicate how certain key risk metrics have changed over time. Many are due to the maturing of the retirement system.



## Section VII: Risk Considerations

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### Historical Asset Volatility Ratios (in 1,000's)

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan's contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

<b>Actuarial Valuation Date</b>	<b>Market Value of Assets</b>	<b>Estimated Plan Year Payroll</b>	<b>Asset Volatility Ratio</b>
6/30/2015	148,638	44,713	3.32
6/30/2016	154,685	47,108	3.28
6/30/2017	175,841	49,381	3.56
6/30/2018	193,523	50,823	3.81
6/30/2019	206,347	51,677	3.99

The assets at June 30, 2019 are 399% of payroll, so underperforming the investment return assumption by 1.00% (i.e., earn 6.65% for one year) is equivalent to 3.99% of payroll. While the actual impact in the first year is mitigated by the asset smoothing method and amortization of the UAL, this illustrates the risk associated with volatile investment returns.



## Section VII: Risk Considerations

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### Historical Cash Flows (in 1,000's)

Plans with negative cash flows will experience increased sensitivity to investment return volatility. Cash flows, for this purpose, are measured as contributions less benefit payments and administrative expenses. If the System has negative cash flows and then experiences returns below the assumed rate, there are fewer assets to be reinvested to earn the higher returns that typically follow. While any negative cash flow will produce such a result, it is typically a negative cash flow of more than 5% of MVA that may cause significant concerns. The System currently has positive cash flow. It appears that the System's net cash flow is trending from positive to negative. While there are no immediate concerns, this should be continued to be monitored going forward.

<b>Year End</b>	<b>Market Value of Assets (MVA)</b>	<b>Contributions</b>	<b>Benefit Payments</b>	<b>Net Cash Flow</b>	<b>Net Cash Flow as a Percent of MVA</b>
6/30/2015	148,638	9,012	5,553	3,460	2.33%
6/30/2016	154,685	9,314	6,431	2,883	1.86%
6/30/2017	175,841	9,742	7,175	2,567	1.46%
6/30/2018	193,523	10,125	8,028	2,097	1.08%
6/30/2019	206,347	10,252	8,552	1,700	0.82%



## Section VII: Risk Considerations

### Liability Maturity Measurement

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in an increasing ratio of retirees to active members and a growing percentage of retiree liability. The retirement of the remaining baby boomers over the next decade is expected to further exacerbate the aging of the retirement system population. Retiree liability as a percentage of the total actuarial accrued liability has been growing over the last five years. As more of the total liability begins to reside with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll over which to spread costs. Below are two tables which demonstrate the ratio of the System's retiree liability compared to the total accrued liability and the ratio of the number of retirees and beneficiaries to the number of active members.

<b>Year End</b>	<b>Retiree Liability (a)</b>	<b>Total Actuarial Accrued Liability (b)</b>	<b>Retiree Percentage (a) / (b)</b>
6/30/2015	67,112,776	172,159,908	39.0%
6/30/2016	77,744,132	191,007,338	40.7%
6/30/2017	90,203,382	217,642,368	41.4%
6/30/2018	101,651,278	230,077,307	44.2%
6/30/2019	115,460,624	245,129,744	47.1%

### Historical Member Statistics

<b>Valuation Date June 30,</b>	<b>Number of</b>		<b>Active/ Retired</b>
	<b>Active</b>	<b>Retired</b>	
2015	993	231	4.30
2016	989	250	3.96
2017	1,012	276	3.67
2018	1,010	312	3.24
2019	1,021	346	2.95



## **Appendix A: Actuarial Procedures and Methods**

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The assumptions and methods utilized in the valuation were developed in the six-year experience study for the period ending June 30, 2016.

Tables B-3 through B-6 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

### **Actuarial Cost Method**

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

### **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data has been supplied by the System and was accepted for valuation purposes without audit.

### **Replacement of Terminated Members**

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of active members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the normal cost rates for active members will not vary with the termination of present members.

### **Administrative and Investment Expenses**

The investment expenses of the System are assumed to be funded by investment earnings in excess of 7.65% per year.

Administrative expenses are assumed to equal 0.16% of payroll.

### **Valuation of Assets**

The actuarial asset valuation method spreads asset gains and losses over four years. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.



## **Appendix A: Actuarial Procedures and Methods**

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### **Investment Earnings**

The annual rate of investment earnings of the assets of the System is assumed to be 7.65% per year net of investment expenses, compounded annually.

### **Interest on Member Contributions**

Interest on member contributions is assumed to accrue at a rate of 2.75% per annum, compounded annually.

### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.50% annual rate of increase in the general wage level of the membership.

### **Service Retirement**

Table B-3 shows the annual assumed rates of retirement for actives members meeting the service retirement eligibilities.

### **Disablement**

The rates of disablement used in this valuation are illustrated in Table B-4.

### **Mortality**

The mortality rates used in this valuation are illustrated in Table B-5. A written description of each table used is included in Table B-1.

There is sufficient margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

### **Other Terminations of Employment**

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-6.

### **Benefits for Terminating Members**

Members terminating with less than five years of service are assumed to request an immediate withdrawal of their contributions with interest. Table B-7 shows the assumed probability of retaining membership in the System among members terminating with five or more years of service.

We estimated the present value of future benefits for terminated vested members based on the greater of the present value of their deferred benefit at age 60 or their available contribution account.

### **Probability of Marriage & Dependent Children**

If death occurs in active status, all members are assumed to have an eligible surviving spouse with no dependent children.



## **Appendix A: Actuarial Procedures and Methods**

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### **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.

### **Active Records with a Salary Less than \$1,000**

These members are included in the active headcounts, however the pay of these members is not included in the Valuation Projected Salaries summarized in Appendix D. The liability for these members is their accumulated member contributions payable on the valuation date.



**Appendix B: Summary of Valuation Assumptions**

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**Table B-1**

**Summary of Valuation Assumptions**

I. Economic assumptions	
A. General wage increases	3.50%
B. Investment return	7.65%
C. Price inflation assumption	2.75%
D. Growth in membership	0.00%
E. Interest on member accounts	2.75%
F. Administrative Expenses as a percentage of payroll	0.16%
II. Demographic assumptions	
A. Individual salary increase due to promotion and longevity	Table B-2
B. Retirement	Table B-3
C. Disablement	Table B-4
D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.	Table B-5
E. Mortality among disabled members For Males and Females: RP 2000 Combined Mortality Table.	Table B-5
F. Other terminations of employment	Table B-6
G. Probability of retaining membership in the System upon vested termination	Table B-7



**Appendix B: Summary of Valuation Assumptions**

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**Table B-2**

**Future Salaries**

Years of Service	(a) Individual Merit & Longevity	(b) General Wage Increase	(1+(a))*(1+(b)) Total Salary Increase
1	6.30%	3.50%	10.02%
2	4.70	3.50	8.36
3	3.50	3.50	7.12
4	2.70	3.50	6.29
5	2.00	3.50	5.57
6	1.40	3.50	4.95
7	0.90	3.50	4.43
8	0.50	3.50	4.02
9	0.20	3.50	3.71
10 & Up	0.00	3.50	3.50



**Appendix B: Summary of Valuation Assumptions**

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**Table B-3**  
**Retirement**  
**Annual Rates**

<u>Age</u>	<u>Age 55 with 5 Years of Service</u>	<u>Age 50 with 20 Years of Service</u>
Less than 50	N/A	0%
50	N/A	15.0
51	N/A	15.0
52	N/A	15.0
53	N/A	15.0
54	N/A	15.0
55	15.0	25.0
56	5.0	25.0
57	5.0	25.0
58	5.0	25.0
59	5.0	25.0
60	15.0	15.0
61	15.0	15.0
62	40.0	40.0
63	15.0	15.0
64	15.0	15.0
65 & Over	100.0	100.0

Vested terminations are assumed to retire at their earliest unreduced eligibility.



**Appendix B: Summary of Valuation Assumptions**

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**Table B-4**  
**Disablement**  
**Annual Rates**

<u>Age</u>	<u>All Members</u>
22	.00%
27	.10
32	.10
37	.10
42	.40
47	.40
52	.40
57	.40
62	.00

75% of disabilities are assumed to be duty-related. All disabilities are assumed to be permanent and without recovery.



**Appendix B: Summary of Valuation Assumptions**

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**Table B-5**  
**Mortality**  
**Annual Rates**

Age	Contributing Members, Service Retired Members and Beneficiaries		Disabled Members	
	Men	Women	Men	Women
25	0.0354%	0.0195%	0.0376%	0.0207%
30	0.0388	0.0249	0.0444	0.0264
35	0.0661	0.0447	0.0773	0.0475
40	0.0961	0.0665	0.1079	0.0706
45	0.1316	0.1058	0.1508	0.1124
50	0.1879	0.1578	0.2138	0.1676
55	0.3010	0.2458	0.3624	0.2717
60	0.5271	0.4135	0.6747	0.5055
65	0.9041	0.7624	1.2737	0.9706
70	1.4636	1.3151	2.2206	1.6742
75	2.5057	2.2077	3.7834	2.8106
80	4.2816	3.6037	6.4368	4.5879
85	7.3750	6.0833	11.0757	7.7446
90	13.0721	10.5549	18.3408	13.1682
95	21.7835	17.2452	26.7491	19.4509

10% of all member deaths are assumed to be duty-related.



**Appendix B: Summary of Valuation Assumptions**

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**Table B-6**

**Other Terminations of Employment  
Among Members Not Eligible to Retire  
Annual Rates**

<u>Years of Service</u>	<u>All Members</u>
0	27.0%
1	22.5
2	18.0
3	13.0
4	13.0
5	7.5
6	7.5
7	7.5
8	7.5
9	7.5
10	4.0
11	4.0
12	4.0
13	4.0
14	4.0
15	3.0
16	3.0
17	3.0
18	3.0
19	3.0
20 & Over	2.0



**Table B-7**  
**Probability of Retaining Membership in the System**  
**Upon Vested Termination**

<u>Age</u>	<u>Probability of Retaining Membership</u>
Under 35	30%
35	40
36	40
37	40
38	40
39	40
40	50
41	50
42	50
43	50
44	50
45	60
46	60
47	60
48	60
49	60
50 & Over	100

**Family Composition**

100% of active members are assumed to be married. Female spouses are assumed to be three years younger than males. Actual marital characteristics are used for pensioners.

**Vested Benefits for Termination Members**

Vested benefits for members who terminated during years ending June 30, 2009 and later were estimated based upon compensation and service information in the census data. For members who terminated prior to June 30, 2008, vested benefits valued were the same as had been calculated by the prior actuary for the June 30, 2008 actuarial valuation.



## **Appendix C: Summary of Benefit Provisions**

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- Service credit**
- Service credit is used to determine the amount of a member's retirement benefit.
  - One month of service credit is earned for each month where the member is paid for 160 hours. This includes certain transferred and purchased service.
- Membership service**
- Membership service is used to determine eligibility for vesting, retirement or other benefits.
  - One month of membership service is earned for any month member contributions are made, regardless of the number of hours worked.
  - Eligible members in all systems may purchase service that counts toward membership service.
  - Additionally, eligible active and inactive Sheriffs' Retirement System (SRS) members may purchase 1 for 5 (additional) service that will count as membership service.
- Contributions**
- Member contributions are made through an "employer pick-up" arrangement which results in deferral of taxes on the contributions.
- Compensation**
- Compensation generally means all remuneration paid, excluding certain allowances, benefits, and lump sum payments. Compensation is specifically defined in law and differs amongst the systems.
  - Bonuses paid **on or after** July 1, 2013 to any member will not be treated as compensation for retirement purposes. No member or employer contributions will be paid on bonuses.
- Withdrawal of employee contributions**
- A member is eligible for a withdrawal of their contributions when they terminate service and are either not eligible for or have not taken a retirement benefit.
  - The member receives the accumulated member contributions, which consists of member contributions and regular interest.
  - Upon receipt of a refund of accumulated contributions a member's vested right to a monthly benefit is forfeited.
- Member contributions interest credited (regular interest)**
- Interest is credited to member accounts at the rates determined by the Board.
  - The current interest rate credited to member accounts is 2.02%.
- Working Retiree Limitations**
- Applies to retirement system members who return **on or after** July 1, 2017 to covered employment in the system from which they retired. These limits already applied to SRS members before July 1, 2017.
- Members who return for **less than 480 hours** in a **calendar year**:
    - may not become an active member in the system; and
    - are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.



## **Appendix C: Summary of Benefit Provisions**

---

- Members who return for **480 or more hours** in a **calendar year**;
  - must become an active member of the system;
  - will stop receiving a retirement benefit from the system;  
**and**
  - will be eligible for a second retirement benefit if they earn 5 or more years of service credit through their second employment.
- Employee, employer and state contributions apply as follows:
  - Employer contributions and state contributions (if any) must be paid on all working retirees;
  - Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.

NOTE: PERS has its own limits.

### **Second Retirement Benefit -**

Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.

- If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - is not awarded service credit for the period of reemployment;
  - is refunded the accumulated contributions associated with the period of reemployment;
  - starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA in January immediately following second retirement.
- If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
  - is awarded service credit for the period of reemployment;
  - starting the first month following termination of service, receives:
    - \* the same retirement benefit previously paid to the member; **and**
    - \* a second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; **and**
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
    - \* on the initial retirement benefit in January immediately following second retirement; **and**



## **Appendix C: Summary of Benefit Provisions**

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\* on the second retirement benefit starting in January after receiving that benefit for at least 12 months.

- A member who returns to covered service is **not** eligible for a disability benefit.

### **Refunds**

- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.

### **Lump-sum payouts**

- Effective July 1, 2017, lump sum payouts in all systems are limited to the member's accumulated contributions rather than the present value of the member's benefit.

### **Type of plan**

- Multiple-employer cost sharing

### **Membership eligibility**

- Game wardens
- Warden supervisor
- State peace officers

### **Member contributions**

- 10.56% of member's compensation

### **Employer contributions**

- 9.0% of each member's compensation

### **Compensation period used in benefit calculation**

- HAC = Highest Average Compensation
- Hired **prior to** July 1, 2011: HAC is average of the highest 36 consecutive months (or shorter period of total service) of compensation paid to member.
- Hired **on or after** July 1, 2011: HAC is average of the highest 60 consecutive months (or shorter period of total service) of compensation paid to member.
- Hired **on or after** July 1, 2013: 110% annual cap on compensation considered as part of a member's HAC.

### **Service retirement eligibility and benefit formula**

- Age 50 with 20 years of membership service
- 2.5% of HAC x years of service credit

### **Early retirement eligibility and benefit**

- Age 55 with 5 years of membership service
- A reduced retirement benefit calculated using the HAC and service credit at early retirement.



## Appendix C: Summary of Benefit Provisions

---

### Disability retirement eligibility and benefit formula

#### Duty-related disability:

- Vested active member
- 5 years of membership service
- **Less than 20 years** of membership: 50% of HAC, or
- **20 years or more** of membership service: 2.5% of HAC x years of service credit

#### Regular disability:

- Vested member
- The actuarial equivalent of the accrued normal retirement benefit at the time of disability.

### Survivor's eligibility and benefit formula

**Duty-related deaths: (active member)**, a monthly survivor benefit to the designated beneficiary equal to:

- **25 years or less** of membership service: 50% of HAC, or
- **More than 25 years** of membership service: 2.5% of HAC x years of service credit.

#### Non-duty-related deaths:

- Active or inactive member
- Lump-sum refund of the member's accumulated contributions; **or**
- Actuarial equivalent of the service benefit.

- Effective July 1, 2017, beneficiaries of GWPORS members who die prior to retirement are eligible for either a lump-sum benefit or a monthly survivor benefit. The monthly survivor benefit may be paid out as an option 1, 2, 3 or 4, at the survivor's discretion. Previously, statute provided for lump-sum payments only.

### Vested eligibility and benefit

- 5 years of membership service
- Accrued normal retirement benefit, payable when eligible for retirement.
- In lieu of a pension, a member may receive a refund of accumulated contributions.
- Upon receipt of a refund of accumulated contributions, a member's vested right to a monthly benefit is forfeited.



## **Appendix C: Summary of Benefit Provisions**

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<b>Retirement benefits - Form of payment</b>	<ul style="list-style-type: none"><li>• Option 1, the normal form of payment is a single life annuity with a refund of any remaining accumulated contributions (account balance) to a designated beneficiary.</li><li>• Optional Benefits:<ul style="list-style-type: none"><li>• Option 2, a life annuity and joint 100% survivor benefit,</li><li>• Option 3, a life annuity and joint 50 % survivor benefit, and</li><li>• Option 4, a life annuity with a period certain.</li></ul></li><li>• If a retiring member selects Option 2 or 3 and the contingent annuitant predeceases or is divorced from the member, the retiree may, within 18 months of the death or divorce, choose to revert to the higher Option 1 benefit available at retirement or the retiree may select a different contingent annuitant and/or a different option.</li></ul>
<b>Post retirement benefit increases</b>	<p>For retired members who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made each year in January equal to:</p> <ul style="list-style-type: none"><li>• 3% for members hired <b>before</b> July 1, 2007, and</li><li>• 1.5% for members hired <b>on or after</b> July 1, 2007</li></ul>
<b>Changes since last valuation</b>	<ul style="list-style-type: none"><li>• None</li></ul>



**Appendix D: Valuation Data**

**Valuation Data**

This chart is presented for informational purposes only. The counts shown in the valuation line were used for preparation of the liabilities disclosed within this report. The counts disclosed for the Annual Financial Report and the Board Summary (page 1) match the CAFR at the request of the Board. The differences between counts, if any, have no material effect upon the liability calculation.

	<u>Active</u>	<u>Disabled</u>	<u>Retirees and Beneficiaries</u>	<u>Terminated Vested Members</u>	<u>Terminated Non-Vested Members</u>	<u>Total</u>
<b>Participant Counts Used for Valuation</b>	1,021	23	323	138	447	1,952
Disabled Members having attained normal retirement age		(19)	19			
Beneficiaries of Disabled Members						
Beneficiaries with less than one year of certain payments remaining						
Other Adjustments						
<b>Participant Counts shown in the Annual Financial Report</b>	1,021	4	342	138	447	1,952



## Appendix D: Valuation Data

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This valuation is based upon the membership of the System as of June 30, 2019. Membership data were supplied by the System and has been accepted for valuation purposes without audit. However, tests were performed to ensure that the data are sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Summary of Results on page 1. The valuation salaries are anticipated to be paid for the following fiscal year, whereas the Summary of Results salaries are applicable in the year ending on the valuation date.

<u>Active Members</u>	<u>Number</u>	<u>Valuation Projected Salaries</u>
Full-Time Members	937	\$ 50,546,351
Part-Time Members	<u>84</u>	<u>\$ 1,509,037</u>
Total Active Members	1,021	\$ 52,055,388

Table D-1 contains summaries of the data for contributing members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2018 to June 30, 2019.



**Appendix D: Valuation Data**

The following is a summary of retired members and beneficiaries currently receiving benefits. The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

Type of Annuitant	Number	Annual Benefits	Average Annual Benefits
Service Retirement	296	\$ 6,622,044	\$ 22,372
Survivors of Deceased Retired Members	17	441,165	25,951
Survivors of Deceased Active Members	10	121,156	12,116
Total Retirees and Beneficiaries	323	\$ 7,184,365	\$ 22,243
Disability Retirement	23	439,570	19,112
Total Annuitants	346	\$ 7,623,935	\$ 22,034

Terminated Members with Contributions Not Withdrawn	Number
Vested Terminated Members	138
Non-Vested Terminated Members	447
Total Terminated Members	585



**Appendix D: Valuation Data**

**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2019**

**Number of Employees**

Age	<u>Completed Years of Service</u>												Totals	
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+		
<25	36	14	4	7										61
25 to 29	26	21	12	44	13	2								118
30 to 34	17	26	10	16	42	14								125
35 to 39	9	9	13	20	40	33	7							131
40 to 44	6	7	5	12	21	30	26	4						111
45 to 49	8	12	11	6	19	26	38	14	4					138
50 to 54	4	9	3	7	16	22	24	15	3	1				104
55 to 59	2	6	9	9	17	12	18	7	6	2	1			89
60 to 64	1	5		4	7	15	11	5	2	1				51
65 to 69					2	3		1		1				7
70 and up					1		1							2
<b>Totals</b>	<b>109</b>	<b>109</b>	<b>67</b>	<b>125</b>	<b>178</b>	<b>157</b>	<b>125</b>	<b>46</b>	<b>15</b>	<b>5</b>	<b>1</b>	<b>-</b>	<b>937</b>	



**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2019**

**Annual Salaries in Thousands**

Age	<u>Completed Years of Service</u>											Totals		
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39		40+	
<25	1,381	585	179	315										2,460
25 to 29	997	954	542	2,244	650	118								5,505
30 to 34	642	1,144	475	812	2,282	791								6,147
35 to 39	338	386	661	998	2,183	2,025	421							7,013
40 to 44	225	308	221	585	1,229	1,759	1,705	226						6,257
45 to 49	355	631	502	307	1,079	1,667	2,401	1,123	286					8,352
50 to 54	147	452	174	379	874	1,317	1,531	985	231	67				6,156
55 to 59	73	318	465	523	913	674	1,075	509	454	163	68			5,234
60 to 64	41	247		186	400	800	689	314	90	116				2,883
65 to 69					129	171		69		69				438
70 and up					36		66							102
Totals	4,198	5,025	3,220	6,350	9,775	9,322	7,887	3,226	1,060	415	68	-		50,546



**Appendix D: Valuation Data**

**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2019**

**Average Annual Salary**

Age	Completed Years of Service											Totals	
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39		40+
<25	38,366	41,779	44,744	45,038									40,333
25 to 29	38,347	45,411	45,130	51,002	50,032	58,942							46,649
30 to 34	37,744	44,017	47,503	50,742	54,340	56,523							49,173
35 to 39	37,510	42,939	50,873	49,918	54,586	61,363	60,124						53,534
40 to 44	37,485	43,945	44,264	48,713	58,506	58,632	65,574	56,499					56,369
45 to 49	44,429	52,615	45,638	51,229	56,778	64,106	63,177	80,248	71,550				60,523
50 to 54	36,652	50,206	58,164	54,096	54,619	59,880	63,780	65,635	76,916	67,040			59,192
55 to 59	36,308	53,019	51,702	58,159	53,707	56,130	59,701	72,699	75,646	81,556	67,671		58,811
60 to 64	40,921	49,409		46,556	57,105	53,362	62,607	62,785	44,783	116,287			56,526
65 to 69					64,486	56,886		69,464		68,773			62,552
70 and up					35,706		66,131						50,918
Totals	38,513	46,105	48,060	50,799	54,915	59,375	63,094	70,137	70,692	83,043	67,671		53,945

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



**Table D-1:  
Active Members Distribution of  
Part-Time Employees  
as of June 30, 2019**

**Number of Employees**

Age	<u>Completed Years of Service</u>											Totals		
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39		40+	
<25	10	1												11
25 to 29	11	2		1										14
30 to 34	3		2		2	1								8
35 to 39	5	2		1										8
40 to 44	6					1								7
45 to 49	7		1	2	3		1							14
50 to 54	5	1		1		2	1							10
55 to 59	3				1	1								5
60 to 64	3	1			1		2							7
65 to 69														
70 and up														
Totals	53	7	3	5	7	5	4	-	-	-	-	-	-	84



**Appendix D: Valuation Data**

**Table D-2:  
Distribution of Inactive Lives**

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

**Members Receiving Service Retirement Benefits as of June 30, 2019**

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	-	\$ -	\$ -
50 to 54	20	603,824	30,191
55 to 59	54	927,956	17,184
60 to 64	74	1,906,345	25,761
65 to 69	66	1,197,117	18,138
70 to 74	47	998,497	21,245
75 to 79	18	446,174	24,787
80 to 84	10	329,643	32,964
85 to 89	3	99,178	33,059
90 and up	4	113,310	28,328
Totals	296	\$ 6,622,044	\$ 22,372

**Members Receiving Disability Retirement Benefits as of June 30, 2019**

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	3	\$ 31,073	\$ 10,358
50 to 54	1	24,843	24,843
55 to 59	4	68,639	17,160
60 to 64	5	81,846	16,369
65 to 69	5	109,449	21,890
70 to 74	3	73,259	24,420
75 to 79	-	-	-
80 to 84	2	50,462	25,231
85 to 89	-	-	-
90 and up	-	-	-
Totals	23	\$ 439,570	\$ 19,112



Table D-2:
Distribution of Inactive Lives

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

Survivors of Deceased Retired Members as of June 30, 2019

Table with 4 columns: Age, Number of Persons, Annual Benefits, Average Annual Benefits. Rows include age groups from <50 to 90 and up, and a Totals row.

Survivors of Deceased Active Members as of June 30, 2019

Table with 4 columns: Age, Number of Persons, Annual Benefits, Average Annual Benefits. Rows include age groups from <50 to 90 and up, and a Totals row.



**Table D-2:  
Distribution of Inactive Lives**

The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 45 for an explanation of the number of annuitants used for valuation purposes.

**Terminated Vested Members as of June 30, 2019  
Number of Persons**

<u>Age</u>	<u>Number</u>
<25	
25 to 29	3
30 to 34	6
35 to 39	28
40 to 44	22
45 to 49	37
50 to 54	30
55 to 59	9
60 to 64	3
65 to 69	
70 and above	
Total	138



**Appendix D: Valuation Data**

**Table D-3:  
Data Reconciliation**

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes as a result of data processing.

	<u>Active Members</u>	<u>Terminated Vested Members</u>	<u>Service Retired Members</u>	<u>Disabled Members</u>	<u>Survivors and Beneficiaries</u>
<b>June 30, 2018 Valuation</b>	1,010	123	264	21	27
Refunds and Non-Vested Terminations	(97)	(5)			
Vested Terminations	(32)	32		1	
Service Retirements	(28)	(9)	37		
Disability Retirements		(1)			
Deaths			(5)		(2)
New Entrants	156				2
Rehires	11	(2)			
Other	1			1	
<b>June 30, 2019 Valuation</b>	1,021	138	296	23	27



## **Appendix E: Comparative Schedules**

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### **Comparative Schedules**

This section contains tables that summarize the experience of the System shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



**Appendix E: Comparative Schedules**

**Table E-1:  
Active Membership Data**

<u>Valuation Date (June 30)</u>	<u>Actives</u>	<u>Annual Salaries in Thousands</u>	<u>Average Annual Salary</u>	<u>Average Age</u>	<u>Average Years of Service</u>	<u>Average Hire Age</u>
2019	1,021	51,677	50,614	41.7	8.0	33.8
2018	1,010	50,823	50,320	42.0	8.1	34.0
2017	1,012	49,381	48,795	42.0	8.1	33.9
2016	989	47,108	47,632	40.2	7.9	32.3
2015	993	44,713	45,029	42.2	7.6	34.6
2014	955	40,458	42,365			
2013	971	39,155	40,324			
2012	972	38,317	39,421			



Appendix E: Comparative Schedules

Table E-2:
Members in Receipt of Annuities and Inactive Membership Data

Table with 9 columns: Valuation Date (June 30), Number, Annual Benefits in Thousands, Average Annual Benefit, Average Current Age, Average Age at Retirement, Average Service at Retirement, Number Vested Terminated, Number Non-Vested Terminated. Rows for years 2012-2019.



## Appendix E: Comparative Schedules

**Table E-3:  
Contribution Rates**

Valuation Date (June 30)	Contribution Rates			Normal Cost Rate*	UAAL Rate**
	Employee	Employer/State	Total		
2019	9.00 %	10.56 %	19.56 %	16.16 %	3.40 %
2018	9.00	10.56	19.56	16.32	3.24
2017	9.00	10.56	19.56	16.19	3.37
2016	9.00	10.56	19.56	18.23	1.33
2015	9.00	10.56	19.56	18.41	1.15
2014	9.00	10.56	19.56	18.58	0.98
2013	9.00	10.56	19.56	18.82	0.74
2012	9.00	10.56	19.56	18.98	0.58

\* Includes administrative expenses starting with the 2014 Valuation Date

\*\* The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate.



## Appendix F: Financial Statement Information

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The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2019. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2019
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	30 Years
Asset valuation method	Four-year smoothed market
Actuarial assumptions:	
Investment rate of return*	7.65%
General wage growth*	3.50%
Merit salary increases	0.0% - 6.3%
*Includes inflation	2.75%



**Appendix F: Financial Statement Information**

Gain and Loss in Accrued Liability During Years Ended June 30 Resulting from Differences Between Assumed Experience and Actual Experience						
Type of Activity	Gain or (Loss) for Year Ending June 30, (expressed in thousands)					
	2014	2015	2016	2017	2018	2019
Investment Income on Actuarial Value of Assets	\$ 5,532	\$ 2,264	\$ 985	\$ 645	\$ (1,127)	\$ (710)
Combined Liability Experience	(731)	(2,511)	(3,782)	(5,352)	4,375	1,891
(Loss)/Gain During Year from Financial Experier	\$ 4,801	\$ (247)	\$ (2,797)	\$ (4,707)	\$ 3,248	\$ 1,181
Non-Recurring Items	0	0	0	(5,308)	0	0
Composite Gain or (Loss) During Year	\$ 4,801	\$ (247)	\$ (2,797)	\$ (10,015)	\$ 3,248	\$ 1,181

Schedule of Funding Progress (expressed in thousands)						
Valuation Date June 30,	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Funded Ratio	Unfunded AAL (UAAL)	Covered Payroll	UAAL as a Percentage of Covered Payroll
2019	\$ 206,504	\$ 245,130	84%	\$ 38,626	\$ 51,677	75%
2018	190,849	230,077	83%	39,228	50,823	77%
2017	176,311	217,642	81%	41,332	49,381	84%
2016	160,555	191,007	84%	30,452	47,108	65%
2015	145,314	172,160	84%	26,846	44,885	60%
2014	129,429	154,595	84%	25,166	41,637	60%



**Appendix F: Financial Statement Information**

Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)							
Valuation Date	Active	Retirees & Beneficiaries	Active	Actuarial	Portion of Accrued Liability Covered by Reported Assets		
	Member		Employer				
June 30,	Contributions		Financed	Value of	(1)	(2)	(3)
	(1)	(2)	(3)	Reported			
				Assets			
2019	\$ 41,429	\$ 100,024	\$ 103,677	\$ 206,504	100%	100%	63%
2018	39,605	88,621	101,851	190,849	100%	100%	61%
2017	39,205	77,897	100,540	176,311	100%	100%	59%
2016	36,111	65,912	88,984	160,555	100%	100%	66%
2015	34,396	58,648	79,116	145,314	100%	100%	66%
2014	32,779	50,062	71,753	129,429	100%	100%	65%



## **Appendix G: Glossary**

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The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Game Wardens' and Peace Officers' Retirement System. Defined terms are capitalized throughout this Appendix.

### **Accrued Benefit**

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

### **Actuarial Cost Method**

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

### **Actuarial Gain (Loss)**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

### **Actuarial Valuation**

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.



## **Appendix G: Glossary**

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### **Actuarial Value of Assets**

The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

### **Actuarially Equivalent**

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

### **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

### **Entry Age Actuarial Cost Method**

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

### **Market Value of Assets**

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.