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# Public Employees' Retirement System of the State of Montana

Long Term Disability Plan under the Defined Contribution Retirement Plan



Actuarial Valuation As of June 30, 2019



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October 10, 2019

Public Employees' Retirement Board 100 North Park, Suite 200 Helena, MT 59620-0139

Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Public Employees' Retirement System of the State of Montana Long-Term Disability Plan under the Defined Contribution Retirement Plan (DCRP), prepared as of June 30, 2019.

The purpose of this report is to provide a summary of the funded status of the Plan as of June 30, 2019. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the plan is over 100% funded.

The promised benefits of the Plan are included in the actuarially calculated contribution rates which are developed using the Entry Age Normal Cost Method. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.50% annually. The assumptions recommended by the actuary and adopted by the Board are, in the aggregate, reasonably related to the experience under the Fund and to reasonable expectations of anticipated experience under the Fund.

This is to certify that Todd Green, President and Beverly Bailey, Senior Actuary for Cavanaugh Macdonald Consulting, are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the Plan and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the Plan.

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Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

Todel B. G

Todd B. Green, ASA, FCA, MAAA President

Bevaly Bailey

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# Montana Public Employees' Retirement System DCRP Long-Term Disability Plan

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# Section I: Summary of Results

For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

VALUATION DATE		June 30, 2019		June 30, 2018
Active members		2 871		2 600
Active members		2,071		2,090
Retirees and Beneficiaries		0		0
Terminated Vested Members		0		0
Terminated Non-Vested Members		0		0
Total		2,881		2,698
Covered Payroll of Active Members	\$	149,924,251	\$	139,065,638
Average Salaries from Covered Payroll	\$	52,220	\$	51,697
Annual Retirement Allowances for Disabled Members	\$	110,240	\$	81,392
Assets				
Market Value	\$	5,137,296	\$	4,455,481
Actuarial Accrued Liability (AAL)	\$	4,896,028	\$	4,354,320
Unfunded Actuarial Accrued Liability (UAAL)	\$	(241,268)	\$	(101,161)
Funded Ratio		104.93%		102.32%
Market Value Rate of Return		6.77%		7.24%
Annual Cost				
Statutory Funding Rate		0.30%		0.30%
Total Normal Rate		0.30%		0.30%
Employee Contribution Rate		0.00%		0.00%
Employer Normal Rate		0.30%		0.30%
Employer Contribution Rate				
Normal Rate		0.30%		0.30%
Administrative Expense Load		0.00%		0.00%
UAAL Rate		<u>0.00%</u>		<u>0.00%</u>
Total Rate		0.30%		0.30%
Amortization Period		0 years		0 years
Employer Contribution Rate Necessary to Amort	ize UA	AL over 30 Year	S	
Normal Rate		0.30%		0.30%
Administrative Expense Load		0.00%		0.00%
UAAL Rate (30-Year Rate)		<u>-0.01%</u>		0.00%
		0.29%		0.30%
Snormall/(Surplus)		(0.01)%		(0.00)%



#### Section I: Summary of Results

As a result of this actuarial valuation of the benefits in effect under the DCRP Long-Term Disability Plan as of June 30, 2019, the statutory employer contributions are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) of the Plan. The Funded Ratio is 104.93%.

#### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Plan. This report uses the market value of assets for all calculations.

#### Additional Details

MCA 19-3-2117 requires each employer to contribute 0.30% of total compensation paid to the long-term disability plan trust fund.

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

#### Investment Experience

The market assets earned 6.77% net of investment and operating expenses, which is 3.27% greater than the actuarial assumption of 3.50%. The chart below shows the annual returns for the past five years.

Year	Market Return	Assumed Rate of Return	Market Return over Assumption
7/1/2012 to 6/30/2013	0.25%	3.50%	(3.25)%
7/1/2013 to 6/30/2014	0.14%	3.50%	(3.36)%
7/1/2014 to 6/30/2015	0.13%	3.50%	(3.37)%
7/1/2015 to 6/30/2016	0.38%	3.50%	(3.12)%
7/1/2016 to 6/30/2017	0.02%	3.50%	(3.48)%
7/1/2017 to 6/30/2018	7.24%	3.50%	3.74%
7/1/2018 to 6/30/2019	6.77%	3.50%	3.27%

Asset gains or losses result when the return on the actuarial value of assets differs from the assumed actuarial investment return.

The Plan earned \$492,589 more than anticipated by the 3.50% assumption in the year ended June 30, 2018, and \$151,842 more than anticipated by the 3.50% assumption in the year ended June 30, 2019.

#### Amortization of the UAAL

Since the plan is over 100% funded, a contribution is not required to amortize the unfunded liability.



# Funding and Benefits Policy

The Montana Public Employees' Retirement Board has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

- 1) Funding Requirement
  - a) The Funding and Benefits Policy states:
    - 1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
    - 2. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.
  - b) Analysis: The liabilities of the Plan are determined using the Entry Age Normal Cost Method and are compared to the market value of assets. The contributions provided for in statute are sufficient to fully amortize the unfunded actuarial accrued liability within a 0-year period. The current statutory rate is adequate to keep the System's funding within Board policy guidelines.
- 2) Funding Objectives
  - a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAL."
  - b) Analysis: The contributions provided for in statute are sufficient to fully amortize the unfunded actuarial accrued liability within a 0 year period. This ensures that the System is financially sound and will be able to pay all promised benefits and achieve a wellfunded status with a range of safety to absorb market volatility without creating a UAL.
- 3) Benefit Enhancements
  - a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."
  - b) Analysis: Without supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAL.



# Sensitivity to Future Experience

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

<u>Investment Return</u> – The investment return generally has the largest impact on the funding of the Plan.

Impact of Assuming 1.0% Higher Investment Return				
Current Assumption 3.50% Higher Assumption 4.50% Increase / (Decrease)	<u>Funded Ratio</u> 104.93% <u>113.10%</u> 8.17%	<u>Amortization</u> <u>Period</u> 0 Years <u>0 Years</u> 0 Years	Actuarially Determined Employer Contribution (Millions \$) \$0.5 0.4 (\$0.1)	
Impact of As	ssuming 0.5% Higl	her Investment Re	turn	
Current Assumption 3.50% Higher Assumption 4.00% Increase / (Decrease)	<u>Funded Ratio</u> 104.93% <u>108.91%</u> 3.98%	<u>Amortization</u> <u>Period</u> 0 Years <u>0 Years</u> 0 Years	Actuarially Determined Employer Contribution (Millions \$) \$0.5 0.4 (\$0.1)	
Impact of A	ssuming 0.5% Low	ver Investment Re	turn	
Current Assumption 3.50% Lower Assumption 3.00% Increase / (Decrease)	<u>Funded Ratio</u> 104.93% <u>101.15%</u> (3.78)%	Amortization Period 0 Years <u>0 Years</u> 0 Years	Actuarially Determined Employer Contribution (Millions \$) \$0.5 0.5 \$0.0	
Impact of A	ssuming 1.0% Low	ver Investment Re	turn	
Current Assumption 3.50% Lower Assumption 2.50% Increase / (Decrease)	<u>Funded Ratio</u> 104.93% <u>97.58%</u> (7.35)%	<u>Amortization</u> <u>Period</u> 0 Years <u>0 Years</u> 0 Years	Actuarially Determined Employer Contribution (Millions \$) \$0.5 <u>0.5</u> \$0.0	

\*Amounts reflect estimated increase/(decrease) in FY2020 employer contributions in order to maintain 0 year amortization.



## Section I: Summary of Results

The future funding status of the Plan will be determined by the Plan's experience. The Plan's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the Plan. The entry age normal cost method will help to provide a more orderly funding of the Plan's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 years each year, reflecting gains and losses due to experience different than the actuarial assumptions.

#### **Assumption Changes**

There have been no assumption changes since the previous valuation.

#### **Benefit Changes**

There have been no benefit changes since the previous valuation.

#### **Contribution Changes**

There have been no contribution changes since the previous valuation.

#### **Method Changes**

There have been no method changes since the previous valuation.



# Impact of Changes

The following table summarizes how experience has changed the UAAL since the June 30, 2018 Actuarial Valuation. Further detail can be found in Table 9.

_)

June 30, 2018 Valuation UAAL	\$ (101,161)
Normal Cost	388,843
Contributions	(464,674)
Interest	1,937
Expected June 30, 2019 UAAL	\$ (175,055)
Experience (Gain)/Loss on Actuarial Liabilities	\$ 85,629
Experience (Gain)/Loss on Actuarial Assets	(151,842)
Assumption & Method Changes	0
Total (Gain) / Loss	\$ (66,213)
June 30, 2019 Valuation UAAL	\$ (241,268)

# Summary

- \* The Plan's investment return of 6.77% for the year ended June 30, 2019 is greater than the actuarial assumption of 3.50%. This represents an asset gain of \$151,842 due to investment return being greater than anticipated. As of June 30, 2019, the market value of assets was \$5,137,296.
- \* Contributions are sufficient to fund the normal cost. Currently the Plan has a funding surplus, therefore contributions are not necessary to fund the unfunded actuarial accured liability.
- \* The funding of the Plan will be impacted by future experience which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 3.50% assumption are expected to have significant impacts on the Plan's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience.



#### Assets

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2019. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is the market value of assets. Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes historical asset returns for the last 5 years including which was greater or less than the actuarial investment return assumption. Table 4 summarizes the historical asset values on a market value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the Plan.



# Table 1: Statement of Fiduciary Net Position Fiscal Year Ended June 30

		2019	_	2018
ASSETS				
Cash and Short Term Investments	\$	396,500	\$	330,794
Securities Lending Collateral	\$	-	\$	-
Receivables:	<u>^</u>	750	•	540
Interest Receivable	\$	759 5 011	\$	510
Due from Other Funds		5,011		13,943
Due from Primary Government		-		-
Notes Receivable		-		-
Total Receivables	\$	6,370	\$	14,453
Investments, at fair value:				
Investment Pools		4,734,434		4,110,614
Other Investments		-		-
Total Investments	\$	4,734,434	\$	4,110,614
Capital Assets				
Property and Equipment, at cost,				
net of Accumulated Depreciation	\$	-	\$	-
Intangibe Assets, at cost,				
Tetal Capital Assots	<u>¢</u>	-	¢	-
	φ ¢	- 5 137 304	φ ¢	-
IOTAL ASSETS	Ψ	J, 137, 304	Ψ	+,+55,001
	•		•	
Securities Lending Liability	\$	-	\$	-
Linearned Revenue		- 8		- 380
Due to Other Funds		-		- 500
Compensated Absences		-		-
OPEB Implicit Rate Subsidy LT		-		-
TOTAL LIABILITIES	\$	8	\$	380
NET POSITION - RESTRICTED				
FOR PENSION BENEFITS	\$	5,137,296	\$	4,455,481



# Table 2:Statement of Changes in Fiduciary Net PositionFiscal Year Ended June 30

	2019	2018
ADDITIONS	 	 
Contributions:		
Employer	\$ 464,674	\$ 430,725
Plan Member	-	-
Other	 -	 -
Total Contributions	\$ 464,674	\$ 430,725
Misc Income	\$ 7	\$ -
Investment Income:		
Net Appreciation/(Depreciation)		
in Fair Value of Investments	\$ 313,844	\$ 298,827
Investment Earnings	7,801	4,826
Security Lending Income	 -	 -
Investment Income/(Loss)	\$ 321,645	\$ 303,653
Investment Expense	(7,435)	(15,654)
Security Lending Expense	 -	 -
Net Investment Income/(Loss)	\$ 314,210	\$ 287,999
Total Additions	\$ 778,891	\$ 718,724
DEDUCTIONS		
Benefit Payments	\$ 97,076	\$ 52,383
Refunds/Distributions	-	-
Refunds to Other Plans	-	-
Transfers to DCRP	-	-
Transfers to MUS-RP	-	-
OPEB Expense	-	-
Administrative Expense	 -	-
Total Deductions	\$ 97,076	\$ 52,383
NET INCREASE (DECREASE)		
IN PLAN NET ASSETS	\$ 681,815	\$ 666,341
NET POSITION - RESTRICTED FOR PENSION BENEFITS		
BEGINNING OF YEAR	\$ 4,455,481	3,456,936
ADJUSTMENT	-	332,205
END OF YEAR	\$ 5,137,296	\$ 4,455,481



Fiscal Year Ending	Market Returns	Assumed Rate of Return	Market Return Over Assumption
June 30, 2014	0.14%	3.50%	(3.36)%
June 30, 2015	0.13%	3.50%	(3.37)%
June 30, 2016	0.38%	3.50%	(3.12)%
June 30, 2017	0.02%	3.50%	(3.48)%
June 30, 2018	7.24%	3.50%	3.74%
June 30, 2019	6.77%	3.50%	3.27%
6 Year Average	2.40%		(1.11)%

# Table 3:Historical Investment Returns\*

\* Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses and administrative expenses paid by the Plan.



Table 4: Market Value of Assets



# **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the Plan as of the valuation date. In this section, the discussion will focus on the commitments of the Plan, which will be referred to as its actuarial liabilities.

Table 5 contains an analysis of the actuarial present value of all future benefits for contributing members, for retirees, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 5 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable to age 65 for disabilities occurring prior to age 60, and for five years for disabilities occurring after age 60, or normal retirement age (age 65). PERS DC members hired after July 1, 2011 will be eligible for a disability benefit until they reach age 70.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the Plan after the valuation date.



# Table 5:Actuarial Present Value of Future Benefits for Active Members,<br/>Retirees, and Beneficiaries

	Ju	ne 30, 2019 Total	Ju	ne 30, 2018 Total
A. Active Members Liability Due to the Probability of				
Retirement Disability In-Service Death Termination	\$	- 9,444,584 - -	\$	- 8,927,698 - -
Total	\$	9,444,584	\$	8,927,698
B. Inactive Members and Annuitants				
Service Retirement Disability Retirement Beneficiaries Vested Terminated Members Refund of Member Contributions	\$	- 821,849 - - -	\$	- 506,826 - - -
Total	\$	821,849	\$	506,826
C. Grand Total	\$	10,266,433	\$	9,434,524



# **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the Plan. A comparison of Tables 2 and 5 indicates that there is a shortfall in current assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between three elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- A load for administrative expenses; and
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 3.50%, net of investment and operating expenses.

We have determined the normal cost rates separately by type of benefit under the Plan. These are summarized in Table 6. In Table 6 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.



### Section IV: Employer Contributions

Table 7 shows how the UAAL was derived for the Plan. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Results.



	June 30, 2019 Total	June 30, 2018 Total
Service retirement	0.00%	0.00%
Disability retirement	0.30%	0.30%
Survivors' benefits	0.00%	0.00%
Vested retirement	0.00%	0.00%
Total Normal Rate	0.30%	0.30%
Employee Normal Rate	0.00%	0.00%
Employer Normal Rate	0.30%	0.30%
Administrative Expense Load	0.00%	0.00%
Rate Available to Amortize the Unfunded Accrued Actuarial Liability	0.00%	0.00%
Statutory Rate	0.30%	0.30%

# Table 6:Normal Cost Contribution RatesAs Percentages of Salary



Table 7:
<b>Unfunded Actuarial Accrued Liability</b>

	Jı	ıne 30, 2019	Ju	ne 30, 2018
A. Actuarial present value of all future benefits for present members and retirees and their survivors (Table 5)	\$	10,266,433	\$	9,434,524
B. Less actuarial present value of total future normal costs for present members	\$	5,370,405	\$	5,080,204
C. Actuarial accrued liability	\$	4,896,028	\$	4,354,320
D. Less assets available for benefits	\$	5,137,296	\$	4,455,481
E. Unfunded actuarial accrued liability	\$	(241,268)	\$	(101,161)



# **Cash Flows**

The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a "negative cash flow." Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system's investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

Table 8 shows the Plan had a positive cash flow for the year ended June 30, 2019. The Plan's total cash flow including benefit payments, administrative expenses and investment earnings was \$681.8 thousand. Of the \$681.8 thousand, \$314.2 thousand was due to investment returns.

As long as the Plan had a positive cash flow, there was no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions. We are providing these projections to aid in developing the investment strategy for the Plan's assets.



# Table 8: Cash Flow History (Dollar amounts in thousands)



	Historical Cash Flows					
Year		Benefits &				
Ended		Administrative	Investment	Net Cash		
June 30	<b>Contributions</b>	Expenses	Income	Flow		
2010	\$ 265.0	\$ 14.0	\$ 4.0	\$ 255.0		
2011	262.0	19.0	5.0	248.0		
2012	273.0	27.0	5.0	251.0		
2013	288.4	29.5	5.1	264.0		
2014	311.3	29.5	3.3	285.1		
2015	343.4	35.4	3.4	311.4		
2016	368.0	41.8	11.1	337.3		
2017	392.1	54.1	0.6	338.6		
2018	430.7	52.4	288.0	666.3		
2019	464.7	97.1	314.2	681.8		



# **Actuarial Gains or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 9. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 10. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic assumption studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



# Table 9:Analysis of Actuarial (Gains) or Losses\*

### A. ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS

	1. Actual Actuarial Accrued Liability as of June 30, 2018:	\$	4,354,320
	2. Normal Cost for this Plan Year (Including Expenses):		388,843
	3. Interest on items 1 and 2 [(1+2) x 3.50%]:		166,011
	4. Benefit Payments for this Plan Year (Including Expenses):		(97,076)
	5. Interest on item [4 x 3.50% x .5]:		(1,699)
	6. Expected Actuarial Accrued Liability as of June 30, 2019:	\$	4,810,399
	7. Changes due to:		
	a. Assumption Changes:		0
	b. Plan Amendments:		0
	c. Funding Method:		0
	d. Actuarial (Gain) / Loss:	\$	85,629
	8. Actual Actuarial Accrued Liability as of June 30, 2019:	\$	4,896,028
	9. Items Affecting Calculation of Actuarial Accrued Liability:		
	a. Benefit provisions reflected in the actuarial accrued liability (see Append	ix C)	
	b. Actuarial assumptions and methods used to determine actuarial accrued	d liability	1
	(see Appendix B)		
Β.	ASSET (GAIN) / LOSS ANALYSIS		
	1. Actuarial Value of Assets as of June 30, 2018:	\$	4,455,481
	2. Interest on item [1 x 3.50%]:		155,942
	3. Contributions for this Plan Year:		464,674
	4. Interest on item [3. x 3.50% x .5]:		8,132
	5. Benefit Payments for this Plan Year (Including Expenses):		(97,076)
	6. Interest on item [5. x 3.50% x .5]:		(1,699)
	7. Expected Actuarial Value of Assets as of June 30, 2019:	\$	4,985,454
	8. Actuarial Value of Assets as of June 30, 2019:	\$	5,137,296
	9. (Gain) / Loss	\$	(151,842)
C.	UNFUNDED ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS		
	1. Actual Unfunded Actuarial Accrued Liability as of June 30, 2018:	\$	(101,161)
	2. Normal Cost for this Plan Year (Including Expenses):		388,843
	3. Contributions for this Plan Year:		(464,674)
	4. Interest on items 1 - 3: [(1+2) x 3.50% + (3 x 3.50% x .5)]:		1,937
	5. Expected Unfunded Actuarial Accrued Liability as of June 30, 2019:	\$	(175,055)
	6. Changes due to:		
	a. Assumption Changes:		-
	b. Plan Amendments:		-
	c. Funding Method:		-
	d. Actuarial (Gain) / Loss:	\$	(66,213)
	7. Actual Unfunded Actuarial Accrued Liability as of June 30, 2019:	\$	(241,268)

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.

			U	AAL (Gain)/Los	s	
	_	June 30, 2019		June 30, 2018		June 30, 2017
Investment Income Investment income was (greater) less than expected based on actuarial value of assets.	\$	(151,842)	\$	(492,589)	\$	114,485
Pay Increases Pay increases were (less) greater than expected.	\$	(7,339)	\$	(229,962)	\$	92,969
Age & Service Retirements Members retired at (older) younger ages or with (less) greater final average pay than expected	\$	(17,985)	\$	(22,845)	\$	(5,511)
<b>Disability Retirements</b> Disability claims were (less) greater than expected	\$	184,693	\$	102,251	\$	(251,583)
<b>Death-in-Service Benefits</b> Survivor claims were (less) greater than expected	\$	6,087	\$	5,871	\$	4,617
Withdrawal From Employment (More) less reserves were released by withdrawals than expected	\$	(13,958)	\$	(21,438)	\$	2,551
Death After Retirement Retirees (died younger) lived longer than expected	\$	(106,725)	\$	(73,553)	\$	(160,422)
Data Adjustments and Benefit Payment Timing Service purchases, data corrections, etc.	\$	40,856	\$	150,674	\$	67,178
<b>Other</b> Miscellaneous (gains) and losses	\$_	-	\$	(1,783)	\$	78,112
Total (Gain) or Loss During Period From Financial Experience	\$	(66,213)	\$	(583,374)	\$	(57,604)
Non-Recurring Items	•		•		•	
Changes in actuarial assumptions and methods	\$ ¢	-	\$ ¢	-	\$ ¢	73,717
Changes in benefits caused a (gain) loss	φ_	-	φ_	-	φ_	-
Composite (Gain) Loss During Period	\$	(66,213)	\$	(583,374)	\$	16,113

Table 10:Historical Actuarial (Gains) or Losses\*

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.



## Section VII: Risk Considerations

Actuarial Standards of Practice are issued by the Actuarial Standards Board and are binding on credentialed actuaries practicing in the United States. These standards generally identify what the actuary should consider, document and disclose when performing an actuarial assignment. In September, 2017, Actuarial Standard of Practice Number 51, *Assessment and Disclosure of Risk in Measuring Pension Obligations*, (ASOP 51) was issued as final with application to measurement dates on or after November 1, 2018. This ASOP, which applies to funding valuations, actuarial projections, and actuarial cost studies of proposed plan changes, is first applicable for the June 30, 2019 actuarial valuation for the System.

A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create legal and litigation risk or the plan could become "pay as you go". The term "risk" is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates.

There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be too high for the plan sponsor/employer to pay and
- external risks such as the regulatory and political environment.

There is a direct correlation between healthy, well-funded retirement plans and consistent contributions equal to the full actuarial contribution rate each year. The System is primarily funded by member and employer contributions to the trust fund, together with the earnings on these accumulated contributions. These contributions fund benefit accruals for current active members and administrative expenses. The remainder of the contributions amortizes the unfunded actuarial accrued liability. The contribution rates are set by state statute and intended to provide the needed amounts to fund the system over time. The purpose of the valuation is to determine if the fixed employer and member contributions are sufficient to fund the Plan. Due to the fixed nature of the contributions actuarial gains and losses are reflected in the amortization period. Generally, the largest source of actuarial gains and losses are caused by investment volatility. In addition, the unfunded liability is amortized as a level percentage of pay assuming payroll will grow by 3.50% per year. A key risk factor to the System's funding is that over time, the Statutory Contribution Rates will be insufficient to accumulate enough funds, with investment income, to fund the promised benefits. The funding insufficiency can be caused by amortization periods that are too long or by payroll not growing at the assumed rate.



## Section VII: Risk Considerations

The other significant risk factor for the System is investment return because of the volatility of returns and the size of plan assets compared to payroll. This is to be expected, given the underlying capital market assumptions and the System's asset allocation. To the extent market rates of interest affect the expected return on assets, there is a risk of change to the discount rate which determines the present value of liabilities and actuarial valuation results. Please see the summary of results of this report which demonstrates the sensitivity of valuation results to differing discount rates.

A key demographic risk for the Retirement System is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect a margin for improvement in mortality experience these assumptions are refined every experience study, the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

The exhibits on the following pages summarize some historical information that helps indicate how certain key risk metrics have changed over time. Many are due to the maturing of the retirement system.



# **Historical Asset Volatility Ratios**

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan's contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

Actuarial Valuation Date	Market Value of Assets	Estimated Plan Year Payroll	Asset Volatility Ratio
6/30/2015	2,781,120	106,518,524	0.03
6/30/2016	3,118,397	114,883,091	0.03
6/30/2017	3,456,936	129,157,695	0.03
6/30/2018	4,455,481	139,065,638	0.03
6/30/2019	5,137,296	149,924,251	0.03

The assets at June 30, 2019 are 3% of payroll, so underperforming the investment return assumption by 1.00% (i.e., earn 6.65% for one year) is equivalent to 0.03% of payroll. While the actual impact in the first year is mitigated by the asset smoothing method and amortization of the UAL, this illustrates the risk associated with volatile investment returns.



# **Historical Cash Flows**

Plans with negative cash flows will experience increased sensitivity to investment return volatility. Cash flows, for this purpose, are measured as contributions less benefit payments and administrative expenses. If the System has negative cash flows and then experiences returns below the assumed rate, there are fewer assets to be reinvested to earn the higher returns that typically follow. While any negative cash flow will produce such a result, it is typically a negative cash flow of more than 5% of MVA that may cause significant concerns. The System's cash flow has been positive over the recent five years. There is no immediate concern regarding negative cash flow.

Year End	Market Value of Assets (MVA)	Contributions	Benefit Payments	Net Cash Flow	Net Cash Flow as a Percent of MVA
6/30/2015	2,781,120	343,426	35,366	308,060	11.08%
6/30/2016	3,118,397	368,019	41,809	326,210	10.46%
6/30/2017	3,456,936	392,100	54,135	337,965	9.78%
6/30/2018	4,455,481	430,725	52,383	378,342	8.49%
6/30/2019	5,137,296	464,674	97,076	367,598	7.16%



# **Liability Maturity Measurement**

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in an increasing ratio of retirees to active members and a growing percentage of retiree liability. The retirement of the remaining baby boomers over the next decade is expected to further exacerbate the aging of the retirement system population. With more of the total liability residing with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll over which to spread costs. Below are two tables which demonstrate the ratio of the System's retiree liability compared to the total accrued liability and the ratio of the number of retirees and beneficiaries to the number of active members.

	Retiree Liability	Total Actuarial Accrued Liability	Retiree Percentage
Year End	(a)	(b)	(a) / (b)
6/30/2015	404,891	3,235,065	12.5%
6/30/2016	400,785	3,591,249	11.2%
6/30/2017	214,931	3,967,262	5.4%
6/30/2018	506,826	4,354,320	11.6%
6/30/2019	821,849	4,896,028	16.8%

### **Historical Member Statistics**

Valuation Date	Num	Active/	
June 30,	Active	Retired	Retired
2015	2,284	6	380.67
2016	2,409	6	401.50
2017	2,541	3	847.00
2018	2,690	8	336.25
2019	2,871	10	287.10



# Appendix A: Actuarial Methods

The assumptions and methods utilized in the valuation were developed in the six-year experience study for the period ending 2016.

Tables B-3 through B-6 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

#### Actuarial Cost Method

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

#### **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data was supplied by the System and has been accepted for valuation purposes without audit.

#### Valuation of Assets

Market value of assets

#### Investment Earnings

The annual rate of investment earnings of the assets of the System is assumed to be 3.50% per year net of investment expenses, compounded annually.

### **Postretirement Benefit Increases**

None.

#### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.50% annual rate of increase in the general wage level of the membership.

#### Service Retirement

Table B-3 shows the annual assumed rates of retirement among members eligible for service retirement. Separate rates are used when a member is eligible for reduced benefits, for the first year a member is eligible for full benefits, and for the years following the first year a member is eligible for full benefits.



# Disablement

The rates of disablement used in this valuation are illustrated in Table B-4.

# Mortality

The mortality rates used in this valuation are illustrated in Table B-5. A written description of each table used is included in Table B-1.

# **Other Terminations of Employment**

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-6.

### **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.



# **Summary of Valuation Assumptions**

Ecc	nomic assumptions	
Α.	General wage increases	3.50%
В.	Investment return	3.50%
C.	Price inflation assumption	2.75%
D.	Growth in membership	0.00%
E.	Administrative Expenses as a percentage of payroll	0.00%
Der	nographic assumptions	
Α.	Individual salary increase due to promotion and longevity	Table B-2
В.	Retirement	Table B-3
C.	Disablement	Table B-4
D.	Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.	Table B-5
	For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.	
E.	Mortality among disabled members	Table B-5
	For Males and Females: RP 2000 Combined Mortality Table with no projections.	
F.	Other terminations of employment	Table B-6
	Ecc A. B. C. D. E. B. C. D. E.	<ul> <li>A. General wage increases</li> <li>B. Investment return</li> <li>C. Price inflation assumption</li> <li>D. Growth in membership</li> <li>E. Administrative Expenses as a percentage of payroll</li> <li>Demographic assumptions</li> <li>A. Individual salary increase due to promotion and longevity</li> <li>B. Retirement</li> <li>C. Disablement</li> <li>D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.</li> <li>E. Mortality among disabled members</li> <li>For Males and Females: RP 2000 Combined Mortality Table with no projections.</li> <li>F. Other terminations of employment</li> </ul>



# **Future Salaries**

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
0	4 900/	2 500/	0 470/
0	4.00%	3.50%	0.47%
1	3.00	3.50	7.43
2	2.80	3.50	6.40
3	2.00	3.50	5.57
4	1.40	3.50	4.95
5	0.80	3.50	4.33
6	0.40	3.50	3.91
7	0.00	3.50	3.50
8 & Up	0.00	3.50	3.50



# Retirement Annual Rates

Age	All Members
50	3.0%
51	3.0
52	3.0
53	3.0
54	3.0
55	3.0
56	3.0 4.0
57	<del>4</del> .0
58	5.0
59	6.0
00	0.0
60	8.0
61	15.0
62	25.0
63	15.0
64	15.0
65	30.0
66	30.0
67	25.0
68	25.0
69	25.0
70 & Over	100.0

**Members hired before July 1, 2001** are assumed to retire at the assumed rates once reaching the earlier of age 50 with five years of service or age 65 regardless of service.

**Members hired on or after July 1, 2001** are assumed to retire at the assumed rates once reaching the earlier of age 55 with five years of service or age 70 regardless of service.

These rates are the same as the retirement rates used in the PERS-DB actuarial valuation for members not eligible for unreduced retirement benefits.



# Disablement Annual Rates

Age	All Members
22	.00%
27	.01
32	.01
37	.04
42	.10
47	.13
52	.25
57	.36
60	.00
62	.00

All disabilities are assumed to be permanent and without recovery.



# Mortality Annual Rates

	Contributing Men Retired Members a	nbers, Service nd Beneficiaries	Disabled Members				
Age	Men	Women	Men	Women			
25	0.0354%	0.0195%	0.0376%	0.0207%			
30	0.0388	0.0249	0.0444	0.0264			
35	0.0661	0.0447	0.0773	0.0475			
40	0.0961	0.0665	0.1079	0.0706			
45	0.1316	0.1058	0.1508	0.1124			
50 55 60 65 70	0.1879 0.3010 0.5271 0.9041 1.4636	0.1578 0.2458 0.4135 0.7624 1.3151	0.2138 0.3624 0.6747 1.2737 2.2206	0.1676 0.2717 0.5055 0.9706 1.6742			
75 80 85	2.5057 4.2816 7.3750	2.2077 3.6037 6.0833	3.7834 6.4368 11.0757	2.8106 4.5879 7.7446			
90	13 0721	10 55/0	18 3/08	13 1682			
95	21 7835	17 2452	26 7/01	10.1002			
30	21.7000	17.2452	20.7491	19.4009			



### Other Terminations of Employment Among Members Not Eligible to Retire Annual Rates

Years of Service	All Members
0	30.0%
1	22.5
2	15.0
3	12.5
4	10.0
5	10.0
6	8.0
7	8.0
8	6.0
9	6.0
10	6.0
11	4.0
12	4.0
13	4.0
14	4.0
15 & Over	2.0

No termination rates are assumed after age 50 with five years of service for either males or females.



# Appendix C: Summary of Benefit Provisions

Type of Plan	Multiple-employer cost sharing OPEB
Membership eligibility	<ul> <li>Employees of the State and local governments that have contracted for PERS coverage.</li> <li>Certain employees of the university system and school districts, not covered by a separate retirement system governed by Title 19 of Montana Code Annotated.</li> <li>Employees must have elected to be a member of the defined contribution retirement plan.</li> </ul>
Member contributions	• None
Employer contributions	0.30% of each eligible member's compensation, for those employers participating in the PERS-DCRP
Compensation period used in benefit calculation	<ul> <li>HAC = Highest Average Compensation</li> <li>Hired prior to July 1, 2011: HAC is average of the highest 36 consecutive months (or shorter period of total service) of compensation paid by member.</li> <li>Hired on or after July 1, 2011: HAC is average of the highest 60 consecutive months (or shorter period of total service) of compensation paid to member.</li> <li>Hired on or after July 1, 2013: 110% annual cap on compensation considered as part of a member's HAC</li> </ul>



Disability eligibility and benefit	<ul> <li>5 years membership service</li> <li>For members hired on or before June 30, 2011, or hired on or before February 24, 1991 and so elected:</li> <li>Less than 25 years of membership service:</li> </ul>						
	<ul> <li>1.785% of HAC multiplied by service credit, or</li> <li>At least 25 years of membership service: 2% of HAC multiplied by service credit; and</li> <li>Benefit is payable to the later of age 65 or for five years.</li> <li>For members hired on or after July 1, 2011:</li> <li>Between 5 and 10 years of membership service: 1.5% of HAC x years of service credit; or</li> <li>Between 10 and 30 years of membership service: 1.785% of HAC x years of service credit; or</li> <li>30 years of membership service or more: 2% of HAC x years of service credit; and</li> <li>Benefit is payable to age 70 for disabilities occurring prior to age 65, or no more than five years for disabilities occurring after age 65.</li> </ul>						
	Members cannot receive distributions from their individual defined contribution account while receiving payments from the PERS- DCRP Disability OPEB. Participants may choose to receive a distribution from their individual account instead of applying for and receiving a disability benefit.						
Survivor's benefit	• Disability benefits cease after death of a member, and their beneficiary is entitled to death benefits only as provided from the member's vested defined contribution account balance.						
Form of payment	<ul><li>Normal form of payment is an annuity</li><li>No other forms of payment are available</li></ul>						
Post retirement benefit increases	• None						
Changes since last valuation	• None						



# Valuation Data

This valuation is based upon the membership of the Plan as of June 30, 2019. Membership data was supplied by the Plan and has been accepted for valuation purposes without audit. However, tests were performed to ensure that the data is sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Summary of Results on page 1. The valuation projected salaries to be paid for the following fiscal year, whereas the Summary of Results, salaries are applicable in the year ending on the valuation date.

		Valuation Proiected
Active Members	Number	Salaries
Full-Time Members	2,295	\$ 135,937,796
Part-Time Members	576	\$ 14,359,711
Total Active Members	2,871	\$ 150,297,507

Table D-1 contains summaries of the data for active members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2018 to June 30, 2019.



The following is a summary of retired members and beneficiaries currently receiving benefits:

Type of Annuitant	Number	Anr	nual Benefits	Average Annual Benefits
Service Retirement	0	\$	-	\$ -
Survivors and Beneficiaries	0		-	 -
Total Retirees and Beneficiaries	0	\$	-	\$ -
Disability Retirement	10		110,240	 11,024
Total Annuitants	10	\$	110,240	\$ 11,024

Terminated Members with Contributions Not Withdrawn	Number
Vested Terminated Members	0
Non-Vested Terminated Members	<u>0</u>
Total Terminated Members	0



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2019

# Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	11	18	3	3	1								36
25 to 29	29	58	40	49	12								188
30 to 34	26	51	44	55	61	11							248
35 to 39	21	37	32	56	98	63	9						316
40 to 44	5	33	21	58	77	86	29	3					312
45 to 49	15	38	30	41	71	82	41	24	3				345
50 to 54	13	38	25	35	51	68	45	21	8				304
55 to 59	16	18	20	40	64	70	27	19	7	2			283
60 to 64	13	13	8	22	59	41	29	11	4	1			201
65 to 69	2	5	5	9	16	8	9	2	1				57
70 and up		1		1	2		1						5
Totals	151	310	228	369	512	429	190	80	23	3	-	-	2,295



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2019

# **Annual Salaries in Thousands**

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	121	702	150	151	34								1 467
~2.5	421	702	109	151	04								1,407
25 to 29	1,392	2,332	1,906	2,349	662								8,641
30 to 34	1,197	2,408	2,621	3,013	3,586	600							13,425
35 to 39	1,063	1,465	1,720	3,528	6,545	4,470	682						19,472
40 to 44	199	1,474	1,229	3,405	4,897	5,967	2,289	306					19,765
45 to 49	767	1,750	1,680	2,205	4,159	6,347	3,168	1,942	186				22,204
50 to 54	614	1,550	1,307	2,054	3,182	4,653	2,933	1,665	579				18,537
55 to 59	653	830	1,233	2,079	3,759	4,575	1,865	1,449	526	91			17,059
60 to 64	562	649	366	1,280	3,397	2,612	1,883	859	236	52			11,895
65 to 69	265	173	265	557	796	473	488	118	54				3,189
70 and up		26		47	106		103						283
Totals	7,133	13,358	12,486	20,667	31,124	29,697	13,412	6,339	1,581	142	-	-	135,938

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2019

### Average Annual Salary

					(	Completed Yea	ars of Service						
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	38,283	39,006	52,845	50,263	34,431								40,749
25 to 29	48,001	40,207	47,648	47,929	55,185								45,961
30 to 34	46,054	47,220	59,561	54,781	58,790	54,539							54,134
35 to 39	50,606	39,589	53,757	63,001	66,782	70,949	75,769						61,621
40 to 44	39,704	44,658	58,510	58,700	63,596	69,387	78,931	101,917					63,348
45 to 49	51,153	46,042	56,016	53,769	58,578	77,400	77,270	80,925	62,073				64,360
50 to 54	47,268	40,788	52,287	58,682	62,400	68,424	65,184	79,280	72,321				60,978
55 to 59	40,805	46,117	61,643	51,974	58,731	65,357	69,091	76,246	75,101	45,298			60,279
60 to 64	43,211	49,900	45,749	58,186	57,574	63,712	64,935	78,079	59,069	51,564			59,181
65 to 69	132,425	34,540	53,013	61,908	49,759	59,098	54,233	59,143	54,233				55,953
70 and up		26,020		47,229	53,082		103,120						56,507
Tatala	47.000	42.000	E4 700	EC 007	60 790	60 000	70 500	70 000	69 720	47 207			E0 000
Totals	47.239	43.090	54,762	56.007	60.789	69.223	70,590	79.233	68.739	47.387			59.2

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



# Table D-1: Active Members Distribution of Part-Time Employees as of June 30, 2019

# Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
-05	-	4	4	4	4								10
<25	5	4	1	1	1								12
25 to 29	1	11	4	5	1								22
30 to 34	5	10	6	12	11	3							47
35 to 39	6	13	5	12	18	8							62
40 to 44	10	9	6	14	20	8	4						71
45 to 49	5	17	12	16	16	8	2						76
50 to 54	3	9	1	9	12	13	6	5					58
55 to 59	7	16	6	9	10	12	11	7	1				79
60 to 64	3	11	4	12	23	15	13	3					84
65 to 69	2	4	4	3	13	9	3	1	3				42
70 and up	2	2	2	2	5	8		1	1				23
Totals	49	106	51	95	130	84	39	17	5	-	-	-	576



# Table D-2:Distribution of Inactive Lives

# Members Receiving Disability Retirement Benefits as of June 30, 2019

Age	Number of Persons	Ann	ual Benefits	Average Annual Benefits						
<50 50 to 54	2 3	\$ \$	24,186 29,287	\$	12,093 9,762					
55 to 59 60 to 64	2	\$ ¢	26,592 26.042		13,296 13.021					
65 to 69	1	\$	4,132		4,132					
70 to 74										
80 to 84										
85 to 89										
90 and up										
Totals	10	\$	110,240	\$	11,024					

### **Disability Retirement**



# Table D-3: Data Reconciliation

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes and for the Annual Financial Report.

	Active Members	Disabled Members
June 30, 2018 Valuation	2,690	8
Terminations Service Retirements	(219)	-
Disability Retirements Deaths	(3)	3
New Entrants	431	
Rehires	43	
Payment Stopped Other	(71)	(1)
June 30, 2019 Valuation	2,871	10



# **Comparative Schedules**

This section contains tables that summarize the experience of the Plan shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



# Table E-1: Active Membership Data

Valuation					Average	
Date		Annual	Average	Average	Years of	Average
(June 30)	Actives	Salaries	Annual Salary	Age	Service	Hire Age
2019	2,871	149,924,251	52,220	46.5	7.3	39.2
2018	2,690	139,065,638	51,697	46.4	7.4	39.0
2017	2,541	129,157,695	50,829	46.3	7.4	38.9
2016	2,409	114,883,091	47,689	46.1	6.8	39.3
2015	2,284	106,518,524	46,630			
2013	2,087	90,450,420	43,340			



# Table E-2: Disabled Membership Data

# Table E2:Disabled Membership Data

Valuation Date (June 30)	Number	Annual Benefits	Average Annual Benefit	Average Current Age
2019	10	110,240	11,024	56.8
2018	8	81,392	10,174	57.7
2017	3	25,829	8,610	51.8
2016	6	49,269	8,212	53.2
2015	6	43,296	7,216	
2013	4	29,460	7,365	



# Table E-3: Contribution Rates

Valuation Date	Co	ntribution Rate	Normal	UAAI		
(June 30)	Employee	Employer	Total	Cost Rate	Rate*	
2019	0.00 %	0.30 %	0.30 %	0.30 %	0.00 %	
2018	0.00	0.30	0.30	0.30	0.00	
2017	0.00	0.30	0.30	0.28	0.02	
2016	0.00	0.30	0.30	0.30	0.00	
2015	0.00	0.30	0.30	0.32	(0.02)	
2013	0.00	0.30	0.30	0.33	(0.03)	

\* The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate.



# Appendix F: Accounting Statement Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2019. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2019
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	0 Years
Asset valuation method	Market Value
Actuarial assumptions:	
Investment rate of return*	3.50%
General wage growth*	3.50%
Merit salary increases	0.0% - 4.8%
*Includes inflation	2.75%



Schedule of Funding Progress										
	(expressed in thousands)									
Valuation	Actuarial Actuarial Unfunded								UAAL as a	
Date	Va	alue of	Ac	crued	Funded	Funded AAL (		Covered	Percentage of	
June 30,	A	ssets	Liabi	lity (AAL)	Ratio	(L	JAAL)	Payroll	<b>Covered Payroll</b>	
2019	\$	5,137	\$	4,896	105%	\$	(241)	\$149,924	(0.16)%	
2018		4,455		4,354	102%		(101)	139,066	(0.07)%	
2017		3,457		3,967	87%		510	129,158	0.40%	
2016		3,118		3,591	87%		473	114,883	0.41%	
2015		2,781		3,235	86%		454	113,750	0.40%	
2013		2,184		2,715	80%		531	90,128	0.59%	

Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)											
Active Member Actuarial Active Employer Value of Valuation Member Retirees & Financed Reported Date Contributions Assets								Portion Covered	of Accrued	Liability d Assets	
June 30,	(	(1)		(2)	(3)			(1)	(2)	(3)	
2019	\$	-	\$	822	\$	4,074	\$	5,137	100%	100%	106%
2018		-		507		3,847		4,455	100%	100%	103%
2017		-		215		3,752		3,457	100%	100%	86%
2016		-		401		3,190		3,118	100%	100%	85%
2015		-		405		2,830		2,781	100%	100%	84%
2013		-		294		2,421		2,184	100%	100%	78%



## Appendix G: Glossary

The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Public Employees' Retirement System of Montana (PERS) Long-Term disability plan under the Defined Contribution Retirement Plan. Defined terms are capitalized throughout this Appendix.

#### Accrued Benefit

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

#### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

#### Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

#### Actuarial Gains and Losses

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

#### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

#### Actuarial Valuation

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

#### Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

#### **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.



# Entry Age Actuarial Cost Method

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

#### Market Value of Assets

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

#### Normal Cost

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

#### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

#### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

#### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.