

The experience and dedication you deserve

### **Sheriffs' Retirement System** of the State of Montana



Actuarial Valuation As of June 30, 2020





The experience and dedication you deserve

September 30, 2020

Public Employees' Retirement Board 100 North Park, Suite 200 Helena, MT 59620-0139

#### Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Sheriffs' Retirement System of Montana of the State of Montana (SRS), prepared as of June 30, 2020.

The purpose of this report is to provide a summary of the funded status of the System as of June 30, 2020. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the statutory contribution rate is sufficient to amortize the unfunded accrued liability within 21 years. The asset values used to determine unfunded liabilities are not market values but less volatile market related values. A smoothing technique is applied to market values to determine the market related values. The unfunded liability amounts using the market value of assets would be different. The interest rate used for determining liabilities is based on the expected return on assets. Therefore, liability amounts in the report cannot be used to assess a settlement of the obligation.

The promised benefits of the System are included in the actuarially calculated contribution rates, which are developed using the Entry Age Normal Cost Method. Four-year market related value of assets is used for actuarial valuation purposes. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.50% annually. The assumptions recommended by the actuary and adopted by the Board are, in the aggregate, reasonably related to the experience under the Fund and to reasonable expectations of anticipated experience under the Fund.

In order to prepare the results in this report we have utilized appropriate actuarial models that were developed for this purpose. These models use assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.

We note that as we are preparing this report, the world is in the midst of a pandemic. We have considered available information, but do not believe that there is yet sufficient data to warrant the modification of any of our assumptions. We will continue to monitor the situation and advise the Board in the future of any adjustments that we believe would be appropriate.

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This is to certify that Todd Green, President, and Beverly Bailey, Senior Actuary, for Cavanaugh Macdonald Consulting are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the System.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

Todd B. Green, ASA, FCA, MAAA

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President

Beverly V. Bailey, ASA, EA, FCA, MAAA Senior Actuary

Bevuly & Bailey



## Sheriffs' Retirement System State of Montana

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#### **Section I: Summary of Results**



For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

VALUATION DATE	,	June 30, 2020	,	June 30, 2019
Active Members		1,502		1,454
Retirees and Beneficiaries		735		697
Disabled Members*		28		29
Terminated Vested Members		146		135
Terminated Non-Vested Members Total**		<u>696</u> 3,107		633
	•		•	2,948
Annual Covered Payroll of Active Members	\$	84,942,848	\$	80,461,048
Average Salaries from Covered Payroll	\$	56,553	\$	55,338
Annual Allowances for Retired				
Members and Beneficiaries	\$	21,999,012	\$	20,332,011
Assets				
Actuarial value	\$	400,719,971	\$	377,386,901
Market value		384,294,754		377,222,848
Actuarial Accrued Liability (AAL)	\$	493,241,768	\$	462,697,753
Unfunded Actuarial Accrued Liability (UAAL)	\$	92,521,797	\$	85,310,852
Funded Ratio		81.24%		81.56%
Market Value Rate of Return		2.71%		5.70%
Annual Cost				
Statutory Funding Rate		23.610%		23.610%
Total Normal Rate		15.770%		15.800%
Employee Contribution Rate		<u>10.495%</u>		<u>10.495%</u>
Employer Normal Rate		5.275%		5.305%
Employer Contribution Rate				
Normal Rate		5.275%		5.305%
Administrative Expense Load		0.170%		0.160%
UAAL Rate Total Rate		<u>7.670%</u> 13.115%		<u>7.650%</u> 13.115%
Amortization Period		21 Years		21 Years
Employer Contribution Rate Necessary to Amortize U	AAI n			2
Normal Rate	0	5.275%		5.305%
Administrative Expense Load		0.170%		0.160%
UAAL Rate (30-Year Rate)		6.200%		6.051%
Total Rate		11.645%		11.516%
Shortfall/(Surplus)		(1.470)%		(1.599)%

<sup>\*</sup> Based on PERB categorization for the annual report. For actuarial purposes, 46 members in 2019 and 49 members in 2020 were valued as disabled members with offsetting reductions to the number of retired members.

<sup>\*\*</sup> A reconciliation between participant counts used for the annual report and counts for the valuation appears at the beginning of Appendix D.

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#### Section I: Summary of Results

As a result of this actuarial valuation of the benefits in effect under the Sheriffs' Retirement System as of June 30, 2020, the statutory employer contributions are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) of the Retirement System within 21 years. The Funded Ratio is 81.24% on an actuarial value of assets basis.

#### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Retirement System. The June 30, 2020 market value of assets is \$16,425,217 less than the actuarial value of assets. This is due to the smoothing of investment gains and losses over a four-year period. If the market value of assets was used, the amortization period would be 28 years, and the Funded Ratio would be 77.91%.

#### **Additional Details**

MCA 19-7 sets the employer contribution at 13.115% of salary and the employee contribution at 10.495% for actives.

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

#### **Investment Experience**

The market assets earned 2.71% net of investment and operating expenses. As a result of prior year's unrecognized losses, the actuarial assets earned 7.04%, which is 0.61% less the expected return of 7.65%. The return on the actuarial assets differs from the return on market assets because the actuarial value of assets spreads gains and losses over four years. The chart below shows the annual returns for the past ten years.

Year	Market Return	Actuarial Return	Assumed Investment Return	Market Return over Assumption	Actuarial Return over Assumption
7/1/2010 to 6/30/2011	21.57%	0.65%	7.75%	13.82%	(7.10)%
7/1/2011 to 6/30/2012	2.32	3.82	7.75	(5.43)	(3.93)
7/1/2012 to 6/30/2013	12.88	11.57	7.75	5.13	3.82
7/1/2013 to 6/30/2014	17.08	12.96	7.75	9.33	5.21
7/1/2014 to 6/30/2015	4.60	9.60	7.75	(3.15)	1.85
7/1/2015 to 6/30/2016	2.06	8.66	7.75	(5.69)	0.91
7/1/2016 to 6/30/2017	11.95	8.23	7.75	4.20	0.48
7/1/2017 to 6/30/2018	8.83	6.92	7.65	1.18	(0.73)
7/1/2018 to 6/30/2019	5.70	7.24	7.65	(1.95)	(0.41)
7/1/2019 to 6/30/2020	2.71	7.04	7.65	(4.94)	(0.61)

Asset gains or losses result when the return on the actuarial value of assets differs from the assumed actuarial investment return.

#### Amortization of the UAAL

The statutory contributions are sufficient to amortize the UAAL over a 21 year period as of June 30, 2020.

#### Section I: Summary of Results



#### **Funding and Benefits Policy**

The Montana Public Employees' Retirement Board has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

#### 1) Funding Requirement

- a) The Funding and Benefits Policy states:
  - 1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
  - 2. Asset smoothing can be used in the valuation process to spread the recognition of investment gains and losses over a four-year period.
  - 3. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.
- b) Analysis: The liabilities of the System are determined using the Entry Age Normal Cost Method and are compared to the actuarial value of assets, which are developed using assets smoothing that recognizes gains and losses over a four-year period. The contributions provided for in statute are sufficient to fully amortize the unfunded actuarial accrued liability within 30 years.

#### 2) Funding Objectives

- a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAL."
- b) Analysis: The contributions provided for in the statute are sufficient to fully amortize the unfunded actuarial accrued liability within 30 years. The employer and employee contributions provided for in statute to amortize the unfunded actuarial accrued liability within a 21-year period. This ensures the System is financially sound and will be able to pay all promised benefit and achieve a well-funded status with a range of safety to absorb market volatility without creating a UAL.

#### 3) Benefit Enhancements

- a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."
- b) Analysis: Without the supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAL.

#### Section I: Summary of Results



#### **Sensitivity to Future Experience**

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

<u>Investment Return</u> – The investment return generally has the largest impact on the funding of the System.

Impact of Assuming 1.00% Higher Investment Return							
Current Assumption 7.65% Higher Assumption 8.65% Increase / (Decrease)	Funded Ratio 81.24% 91.77% 10.53%	Amortization Period 21 Years 5 Years (16) Years	Actuarially Determined Employer Contribution*  (Millions \$) \$11.3  5.1  (\$6.2)				
Impact of A	Assuming 0.50% H	igher Investment F	Return				
Current Assumption 7.65% Higher Assumption 8.15% Increase / (Decrease)	Funded Ratio 81.24% 86.47% 5.23%	Amortization Period 21 Years 11 Years (10) Years	Actuarially Determined Employer Contribution*  (Millions \$) \$11.3  8.1  (\$3.2)				
Impact of A	Assuming 0.50% Lo	ower Investment F	Return				
Current Assumption 7.65% Lower Assumption 7.15% Increase / (Decrease)	Funded Ratio 81.24% 76.20% (5.04)%	Amortization Period 21 Years 56 Years 35 Years	Actuarially Determined Employer Contribution*  (Millions \$) \$11.3  14.7  \$3.4				
Impact of A	Assuming 1.00% Lo	ower Investment F	Return				
Current Assumption 7.65% Lower Assumption 6.65% Increase / (Decrease)	Funded Ratio 81.24% 71.26% (9.98)%	Amortization Period 21 Years Does not amortize N/A	Actuarially Determined Employer Contribution*  (Millions \$) \$11.3  18.3  \$7.0				

<sup>\*</sup> Amounts reflect estimated increase/(decrease) in FY2020 employer contributions in order to maintain the 21 year amortization period.

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#### Section I: Summary of Results

The future funding status of the System will be determined by the System's experience. The System's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the System. The entry age normal cost method and four year smoothing of asset gains and losses will help to provide a more orderly funding of the System's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 years each year, reflecting gains and losses due to experience different than the actuarial assumptions.

#### **Assumption Changes**

There have been no assumption changes since the previous valuation.

#### **Benefit Changes**

There have been no benefit changes since the previous valuation.

#### **Contribution Changes**

There have been no contribution changes since the previous valuation.

#### **Method Changes**

There have been no method changes since the previous valuation.



#### **Impact of Changes**

The following table summarizes how experience has changed the UAAL since the June 30, 2019 Actuarial Valuation. Further detail can be found in Table 10 and Table 11.

#### **Changes in the Unfunded Actuarial Accrued Liability (UAAL)**

June 30, 2019 Valuation UAAL	\$85,310,852
Normal Cost (Including Expenses)	11,913,899
Contributions	(20,289,796)
Interest	6,661,608
Expected June 30, 2020 UAAL	\$83,596,563
Experience (Gain) / Loss on Actuarial Liabilities	\$6,624,789
Experience (Gain) / Loss on Actuarial Assets	2,300,445
Assumption & Method Changes	0
Plan Changes	0
Total (Gain) / Loss	\$8,925,234
June 30, 2020 Valuation UAAL	\$92,521,797

#### Section I: Summary of Results



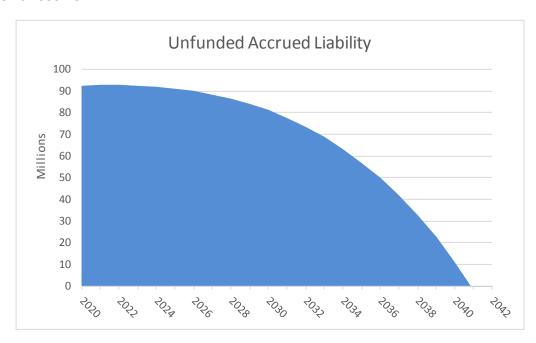
#### Summary

- \* The System's actuarial value investment return of 7.04% for the year ended June 30, 2020 is 0.61% less than the expected return of 7.65%. This represents an asset loss of \$2,300,445 due to investment return less than anticipated. As of June 30, 2020, the market value of assets was \$384,294,754. As of June 30, 2020, the actuarial value of assets was \$400,719,971. The June 30, 2020 market value of assets will be recognized in future actuarial valuations unless it is offset by returns greater than the 7.65% assumption.
- \* As of June 30, 2020, the amortization period of the UAAL is 21 years. The ultimate goal of the Board's Funding and Benefits Policy is to increase the funded status to a level such that the amortization period is below 30 years. The System is currently being funded within the parameters defined by the Board.
- \* The funding of the retirement system will be impacted by future experience which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 7.65% assumption are expected to have significant impacts on the System's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience. This is the reason for using an actuarial value of assets that allows gains and losses to be smoothed over four years.
- \* The unfunded actuarial accrued liability is amortized using a level percentage of payroll method over the amortization period. Under the level percentage of payroll method, amortization payments will not be large enough to cover interest on the UAL in the beginning of the amortization schedule, which means that as a dollar amount the UAL is expected to grow. After a period of time, amortization payments will be large enough that the amortization payments will cover both interest and principal, and the UAL as a dollar amount will be projected to decrease in each subsequent year. The payroll growth assumption is used to determine the percentage of payroll required over the remaining amortization period to fully amortize the unfunded liability. The payroll growth assumption is 3.50%.
- \* The Board-adopted rate of return assumption of 7.65% does not, in our professional judgment, conflict with what would constitute a reasonable assumption for the purpose of the measurement Actuarial Standard of Practice No. 27 (ASOP 27). The basis for this opinion is the average long-term capital market assumptions published in the Survey of Capital Market Assumptions 2020 Edition by Horizon Actuarial Service, LLC, which yield a median real return of 4.94% and assumed inflation based on the intermediate inflation assumption of 2.4% in the 2020 OASDI Trustees Report used by the Chief Actuary for Social Security to produce 75 year cost projections. Combining these two results yields a nominal return of 7.34%. The Board's adopted assumption of 7.65% is sufficiently close to our calculated reasonable assumption of 7.34%. Note our report discloses the Systems Funded Ratio and Amortization Period based on an assumed rate of return of 7.65%. In the Sensitivity to Future Experience section, results are also presented based on an assumed rate of return of 7.15%. The results of the valuation using an assumed rate of return of 7.34% would include a funded ratio and amortization period between the results shown at 7.65% and 7.15%.



#### **Projected Progress toward 100% Funding**

The table below shows the projected progress toward reaching 100%. When the System is 100% funded, the Unfunded Actuarial Accrued Liability will be fully amortized. This is scheduled to occur within 21 years. The ultimate goal of the SRS System is to become at least 100% funded and to establish a reserve.





#### **Assets**

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2020. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is a four-year smoothing method. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes the determination of the actuarial value of assets. Table 4 summarizes historical asset returns for the last 10 years including the amount recognized by the actuarial asset valuation method which was greater or less than the actuarial investment return assumption. Table 5 summarizes the historical asset values on a market value and actuarial value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the System.



Table 1: Statement of Fiduciary Net Position Fiscal Year Ended June 30,

		2020		2019
ASSETS				
Cash and Short Term Investments	\$	4,478,166	\$	11,701,566
Securities Lending Collateral	\$	2,023,785	\$	1,734,601
Receivables:				
Interest Receivable	\$	2,001	\$	23,531
Accounts Receivable		387,914		375,303
Due from Other Funds		-		-
Due from Primary Government		-		-
Notes Receivable		-		-
Total Receivables	\$	389,915	\$	398,834
Investments, at fair value:				
Investment Pools		379,309,902		364,914,804
Other Investments		-		-
Total Investments	\$	379,309,902	\$	364,914,804
Capital Assets Property and Equipment, at cost, net of Accumulated Depreciation Intangible Assets, at cost,	\$	366	\$	366
net of Amortization Expense		302,439		356,441
Total Capital Assets	\$	302,805	\$	356,807
TOTAL ASSETS	\$	386,504,573	\$	379,106,612
LIABILITIES Securities Lending Liability	\$	2,023,785	\$	1,734,601
Accounts Payable	Ψ	37,302	Ψ	15,560
Unearned Revenue		1,964		3,664
Due to Other Funds		146,768		129,939
Compensated Absences		-		-
OPEB Implicit Rate Subsidy LT		_		_
TOTAL LIABILITIES	\$	2,209,819	\$	1,883,764
NET POSITION - RESTRICTED FOR PENSION BENEFITS	\$	384,294,754	\$	377,222,848



Table 2: Statement of Changes in Fiduciary Net Position Fiscal Year Ended June 30,

		2020		2019
ADDITIONS				
Contributions:				
Employer	\$	11,175,181	\$	10,572,559
Plan Member		9,114,615		8,615,935
Other				-
Total Contributions	\$	20,289,796	\$	19,188,494
Misc. Income	\$	-	\$	-
Investment Income:				
Net Appreciation/(Depreciation)				
in Fair Value of Investments	\$	12,064,624	\$	21,552,166
Investment Earnings		127,337		1,065,843
Security Lending Income		43,385		91,523
Investment Income/(Loss)	\$	12,235,346	\$	22,709,532
Investment Expense		(2,030,317)		(2,267,168
Security Lending Expense		(23, 123)		(45,929
Net Investment Income/(Loss)	\$	10,181,906	\$	20,396,435
Total Additions	\$	30,471,702	\$	39,584,929
DEDUCTIONS				
Benefit Payments	\$	21,481,264	\$	19,512,312
Refunds/Distributions		1,565,536		1,438,814
Refunds to Other Plans		65,353		44,792
Transfers to DCRP		-		-
Transfers to MUS-RP		-		-
OPEB Expense		-		-
Administrative Expense		294,988		246,523
Total Deductions	\$	23,407,141	\$	21,242,441
NET INCREASE (DECREASE)				
IN PLAN NET ASSETS	\$	7,064,561	\$	18,342,488
NET POSITION - RESTRICTED				
FOR PENSION BENEFITS	•	077 000 040	•	050 000 000
BEGINNING OF YEAR	\$	377,222,848	\$	358,880,360
ADJUSTMENT		7,345		-
END OF YEAR	\$	384,294,754	\$	377,222,848



Table 3: Determination of Actuarial Value of Assets

Valuation Date June 30:	2019	2020	2021	2022	2023
A. Actuarial Value Beginning of Year	\$ 353,904,349	\$ 377,386,901			
B. Market Value End of Year	377,222,848	384,294,754			
C. Market Value of Beginning of Year	358,880,360	377,222,848			
D. Cash Flow					
D1. Contributions D2. Benefit Payments D3. Administrative Expenses D4. Investment Expenses D5. Net	\$ 19,188,494 (20,995,918) (246,523) (2,313,097) (4,367,044)	\$ 20,289,796 (23,112,153) (294,988) (2,053,440) (5,170,785)			
E. Investment Income					
E1. Market Total: B C D5. E2. Assumed Rate E3. Amount for Immediate Recognition C.*E2. + ((D1.+D2.+D3.)*E2.*0.5) - D4. E4. Amount for Phased-in Recognition E1 E3.	\$ 22,709,532 7.65% 29,688,881 (6,979,349)	\$ 12,242,691 7.65% 30,791,749 (18,549,058)			
F. Phased-In Recognition of Investment Income					
F1. Current Year: 0.25 * E4. F2. First Prior Year F3. Second Prior Year F4. Third Prior Year F5. Total Recognized Investment Gain	\$ (1,744,837) 976,251 3,117,957 (4,188,656) (1,839,285)	(4,637,265) (1,744,837) 976,251 3,117,957 (2,287,894)	(4,637,265) (1,744,837) 976,251 (5,405,851)	\$ (4,637,265) (1,744,837) (6,382,102)	\$ (4,637,263) (4,637,263)
G. Actuarial Value End of Year A. + D5. + E3. + F5.	\$ 377,386,901	\$ 400,719,971			



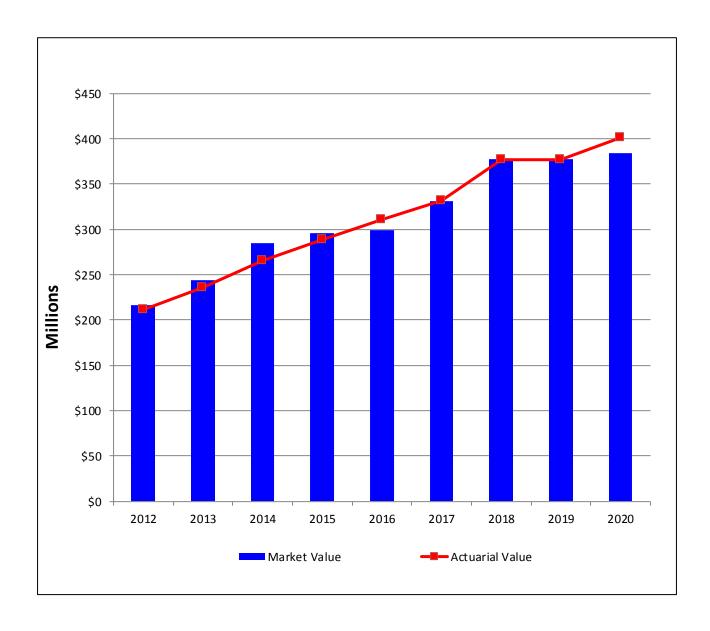
Table 4: Historical Investment Returns\*

Fiscal Year	Market	Actuarial	Assumed	Actuarial Return
Ending	Returns	Returns	Return	Over Assumption
June 30, 2011	21.57%	0.65%	7.75%	(7.10)%
June 30, 2012	2.32%	3.82%	7.75%	(3.93)%
June 30, 2013	12.88%	11.57%	7.75%	3.82%
June 30, 2014	17.08%	12.96%	7.75%	5.21%
June 30, 2015	4.60%	9.60%	7.75%	1.85%
June 30, 2016	2.06%	8.66%	7.75%	0.91%
June 30, 2017	11.95%	8.23%	7.75%	0.48%
June 30, 2018	8.83%	6.92%	7.65%	(0.73)%
June 30, 2019	5.70%	7.24%	7.65%	(0.41)%
June 30, 2020	2.71%	7.04%	7.65%	(0.61)%
10 Year Average	8.79%	7.62%		(0.11)%

<sup>\*</sup> Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses and administrative expenses paid by the System.



Table 5: Market Value of Assets vs. Actuarial Value of Assets





#### **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which will be referred to as its actuarial liabilities.

Table 6 contains an analysis of the actuarial present value of all future benefits for active members, for retirees, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 6 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives and, if an optional benefit is chosen, for the lives of their surviving beneficiaries.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the System after the valuation date.



#### Table 6: Actuarial Present Value of Future Benefits for Actives, Retirees, and Beneficiaries

	June 30, 2020 Total		Jı	June 30, 2019 Total		
A. Active Members Liability Due to Prob	ability of					
Retirement	\$	228,793,091	\$	217,743,442		
Disability		11,665,097		11,057,795		
In-Service Death		7,270,764		6,915,819		
Termination		29,105,809		27,330,836		
Total	\$	276,834,761	\$	263,047,892		
B. Inactive Members and Annuitants						
Service Retirement	\$	255,682,433	\$	236,716,919		
Disability Retirement		27,897,293		26,332,678		
Beneficiaries*		17,097,384		16,148,844		
Vested Terminated Members		7,678,991		7,181,409		
Refund of Member Contributions		4,557,141		4,306,396		
Total	\$	312,913,242	\$	290,686,246		
C. Grand Total	\$	589,748,003	\$	553,734,138		

<sup>\*</sup> Includes survivors of active and retired members



#### **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the System. A comparison of Tables 3 and 6 indicates that there is a shortfall in current actuarial assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between three elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- A load for administrative expenses; and
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 7.65%, net of investment expenses only. As a result, the actuarially determined contribution must include an amount for administrative expenses expected to occur during the year.

We have determined the normal cost rates separately by type of benefit under the System. These are summarized in Table 7. In Table 7 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.

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#### **Section IV: Employer Contributions**

Table 8 shows how the UAAL was derived for the System. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Results.



Table 7: Normal Cost Contribution Rates As Percentages of Salary

	June 30, 2020 Total	June 30, 2019 Total
Service retirement	9.600%	9.730%
Disability retirement	1.310%	1.340%
In Service Death	0.440%	0.450%
Termination	4.420%	4.280%
Total Normal Rate	15.770%	15.800%
Employee Normal Rate	10.495%	10.495%
Employer Normal Rate	5.275%	5.305%
Administrative Expense Load	0.170%	0.160%
Rate Available to Amortize Unfunded Actuarial Accrued Liability	7.670%	7.650%
Statutory Funding Rate	23.610%	23.610%

Note: The normal cost rate for members hired on or after July 1, 2011 is 15.07%.



### Table 8: Unfunded Actuarial Accrued Liability

	June 30, 2020		J	une 30, 2019
A. Actuarial present value of all future benefits for active members, retirees and beneficiaries (Table 6)	\$	589,748,003	\$	553,734,138
B. Less actuarial present value of total future normal costs for present members	\$	96,506,235	\$	91,036,385
C. Actuarial accrued liability	\$	493,241,768	\$	462,697,753
D. Less assets available for benefits	\$	400,719,971	\$	377,386,901
E. Unfunded actuarial accrued liability	\$	92,521,797	\$	85,310,852



#### **Cash Flows**

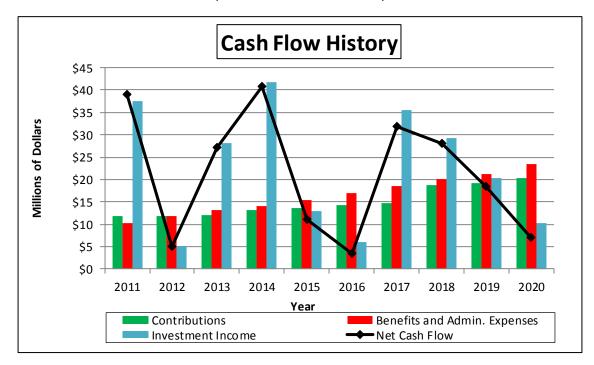
The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a "negative cash flow." Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system's investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

Table 9 shows the System had a positive cash flow for the year ended June 30, 2020. The System's total cash flow including benefit payments, administrative expenses and investment earnings was \$7.1 million. Of the \$7.1 million, \$10.2 million was due to investment returns.

As long as the System had a positive cash flow, there was no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions.



Table 9: Cash Flow History (Dollar amounts in millions)



	Historical Cash Flows							
Year		Benefits &						
Ended			Administrative		Investment		N	et Cash
<u>June 30</u>	Contributions		Ex	penses	<u>Inc</u>	come		Flow
2011	\$ 1	11.8	\$	10.3	\$	37.5	\$	39.1
2012	•	11.7		11.9		5.1		5.0
2013	•	12.1		13.1		28.2		27.2
2014	•	13.1		14.1		41.8		40.8
2015	•	13.5		15.5		13.0		11.0
2016	•	14.3		16.9		6.1		3.5
2017	•	14.8		18.5		35.5		31.8
2018	•	18.8		20.0		29.2		28.0
2019	•	19.2		21.2		20.4		18.4
2020	2	20.3		23.4		10.2		7.1



#### **Actuarial Gains or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 10. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic experience studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



#### Table 10:

#### Analysis of Actuarial (Gains) or Losses\*

A. ACTUARIAL ACCRUED ACTUARIAL LIABILITY (GAIN) / LOSS ANALYSIS

1. Actual Actuarial Actuarial Liability as of June 30, 2019:	\$ 462,697,753
2. Normal Cost for this Plan Year (Including Expenses):	11,913,899
3. Interest on items 1 and 2 [(1+2) x 7.65%]:	36,307,791
4. Benefit Payments for this Plan Year (Including Expenses):	(23,407,141)
5. Interest on item [4 x 7.65% x .5]:	(895,323)
6. Expected Actuarial Accrued Liability as of June 30, 2020:	\$ 486,616,979
7 Changes due to:	
a. Assumption Changes:	-
b. Plan Amendments:	-
c. Funding Method:	-
d. Actuarial (Gain) / Loss:	\$ 6,624,789
8. Actual Actuarial Accrued Liability as of June 30, 2020:	\$ 493,241,768
9. Items Affecting Calculation of Unfunded Accrued Actuarial Liability:	
<ul><li>a. Benefit provisions reflected in the unfunded accrued liability (see Appendix C)</li><li>b. Actuarial assumptions and methods used to determine actuarial accrued liability (see Appendix B)</li></ul>	

#### B. ASSET (GAIN) / LOSS ANALYSIS

<ol> <li>Actuarial Value of Assets as of June 30, 2019:</li> <li>Interest on item [1 x 7.65%]:</li> <li>Contributions for this Plan Year:</li> <li>Interest on item [3. x 7.65% x .5]:</li> <li>Benefit Payments for this Plan Year (Including Expenses):</li> <li>Interest on item [5. x 7.65% x .5]:</li> <li>Expected Actuarial Value of Assets as of June 30, 2020:</li> <li>Actuarial Value of Assets as of June 30, 2020:</li> </ol>	-\$	28,870,098 20,289,796 776,085 (23,407,141) (895,323) 403,020,416 400,719,971
9. (Gain) / Loss	\$	2,300,445
C. UNFUNDED ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS		
<ol> <li>Actual Unfunded Actuarial Accrued Liability as of June 30, 2019:</li> <li>Normal Cost for this Plan Year (Including Expenses):</li> <li>Contributions for this Plan Year:</li> <li>Interest</li> </ol>	\$	85,310,852 11,913,899 (20,289,796) 6,661,608
<ul> <li>5. Expected Unfunded Actuarial Accrued Liability as of June 30, 2020:</li> <li>6. Changes due to: <ul> <li>a. Assumption Changes:</li> <li>b. Plan Amendments:</li> <li>c. Funding Method:</li> <li>d. Actuarial (Gain) / Loss:</li> </ul> </li> </ul>	\$	83,596,563 - - - 8,925,234
7. Actual Actuarial Accrued Liability as of June 30, 2020:	\$	92,521,797

<sup>\*</sup> Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Actuarial Accrued Liability (AAL). Gains decrease the AAL and losses increase the AAL.



Table 11:
Historical Actuarial (Gains) or Losses\*
(Dollar amounts in thousands)

			UAAI	L (Gain)/Los	s	
	Jun	e 30, 2020	Jur	ne 30, 2019	J	une 30, 2018
Investment Income Investment income was (greater) less than expected based on actuarial value of assets.	\$	2,300.4	\$	1,458.6	\$	2,426.5
Pay Increases Pay increases were (less) greater than expected.	\$	2,415.2	\$	139.8	\$	(165.6)
Age & Service Retirements  Members retired at (older) younger ages or with (less) greater final average pay than expected	\$	2,298.2	\$	4,117.7	\$	(1,693.8)
Disability Retirements Disability claims were (less) greater than expected	\$	397.6	\$	319.0	\$	(31.8)
Death-in-Service Benefits Survivor claims were (less) greater than expected	\$	498.5	\$	(91.1)	\$	(89.4)
Withdrawal From Employment (More) less reserves were released by withdrawals than expected	\$	1,140.2	\$	(354.9)	\$	(180.4)
Death After Retirement Retirees (died younger) lived longer than expected	\$	289.9	\$	(2,442.0)	\$	419.6
Data Adjustments and Benefit Payment Timing Service purchases, data corrections, etc.	\$	(403.6)	\$	408.6	\$	4,495.7
Other Miscellaneous (gains) and losses	\$	(11.2)	\$	17.1	\$	(41.1)
Total (Gain) or Loss During Period From Financial Experience	\$	8,925.2	\$	3,572.8	\$	5,139.7
Non-Recurring Items.						
Changes in actuarial assumptions and methods	\$	-	\$	-	\$	-
Changes in benefits caused a (gain) loss	\$		\$		\$	
Composite (Gain) Loss During Period	\$	8,925.2	\$	3,572.8	\$	5,139.7



A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create legal and litigation risk or the plan could become "pay as you go". The term "risk" is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates.

There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be too high for the plan sponsor/employer to pay and
- external risks such as the regulatory and political environment.

There is a direct correlation between healthy, well-funded retirement plans and contributions sufficient to provide promised benefits. The System is primarily funded by member and employer contributions to the trust fund, together with the earnings on these accumulated contributions. These contributions fund benefit accruals for current active members and administrative expenses. The remainder of the contributions amortizes the unfunded actuarial accrued liability. The contribution rates are set by statute and intended to provide the needed amounts to fund the system over time. The purpose of the valuation is to determine if the fixed contributions are sufficient to fund the Plan. Due to the fixed nature of the contributions actuarial gains and losses are reflected in the amortization period. Generally, the largest source of actuarial gains and losses are caused by investment volatility. In addition, the unfunded liability is amortized as a level percentage of pay assuming payroll will grow by 3.50% per year. A key risk factor to the System's funding is that over time, the Statutory Contribution Rates will be insufficient to accumulate enough funds, with investment income, to fund the promised benefits. The funding insufficiency can be caused by amortization periods that are too long or by payroll not growing at the assumed rate.

The other significant risk factor for the System is investment return because of the volatility of returns and the size of plan assets compared to payroll. This is to be expected, given the underlying capital market assumptions and the System's asset allocation. To the extent market rates of interest affect the expected return on assets, there is a risk of change to the discount rate which determines the present value of liabilities and actuarial valuation results. Please see the summary of results of this report which demonstrates the sensitivity of valuation results to differing discount rates.



#### **Section VII: Risk Considerations**

A key demographic risk for the Retirement System is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect a margin for improvement in mortality experience these assumptions are refined every experience study, the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

The exhibits on the following pages summarize some historical information that helps indicate how certain key risk metrics have changed over time. Many are due to the maturing of the retirement system.



### Historical Asset Volatility Ratios (in 1,000's)

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan's contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

Actuarial Valuation		Market Value	Estimated Plan Year	Asset Volatility	
	Date	of Assets	Payroll	Ratio	
	6/30/2015	295,695	67,881	4.36	
	6/30/2016	299,152	70,593	4.24	
	6/30/2017	330,910	74,581	4.44	
	6/30/2018	358,880	77,587	4.63	
	6/30/2019	377,223	80,461	4.69	
	6/30/2020	384,295	84,943	4.52	

The assets at June 30, 2020 are 452% of payroll, so underperforming the investment return assumption by 1.00% (i.e., earn 6.65% for one year) is equivalent to 4.52% of payroll. While the actual impact in the first year is mitigated by the asset smoothing method and amortization of the UAL, this illustrates the risk associated with volatile investment returns.



### Historical Cash Flows (in 1,000's)

Plans with negative cash flows will experience increased sensitivity to investment return volatility. Cash flows, for this purpose, are measured as contributions less benefit payments and administrative expenses. If the System has negative cash flows and then experiences returns below the assumed rate, there are fewer assets to be reinvested to earn the higher returns that typically follow. While any negative cash flow will produce such a result, it is typically a negative cash flow of more than 5% of MVA that may cause significant concerns. The System has negative cash flows which ranged from 0.34% to 1.13% for the prior six years, so it should be closely monitored.

	Market Value				<b>Net Cash Flow</b>
	of Assets		Benefit	Net	as a Percent
Year End	(MVA)	Contributions	Payments	<b>Cash Flow</b>	of MVA
6/30/2015	295,695	13,526	15,528	(2,003)	(0.68%)
6/30/2016	299,152	14,299	16,903	(2,604)	(0.87%)
6/30/2017	330,910	14,751	18,503	(3,753)	(1.13%)
6/30/2018	358,880	18,835	20,039	(1,204)	(0.34%)
6/30/2019	377,223	19,188	21,242	(2,054)	(0.54%)
6/30/2020	384,295	20,290	23,407	(3,117)	(0.81%)



#### **Liability Maturity Measurement**

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in an increasing ratio of retirees to active members and a growing percentage of retiree liability. The retirement of the remaining baby boomers over the next decade is expected to further exacerbate the aging of the retirement system population. Retiree liability as a percentage of the total actuarial accrued liability has been growing over the last five years. As more of the total liability begins to reside with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll over which to spread costs. Below are two tables which demonstrate the ratio of the System's retiree liability compared to the total accrued liability and the ratio of the number of retirees and beneficiaries to the number of active members.

Year End	Retiree Liability (a)	Total Actuarial Accrued Liability (b)	Retiree Percentage (a) / (b)
6/30/2015	200,213,973	348,912,406	57.4%
6/30/2016	220,932,031	373,146,158	59.2%
6/30/2017	248,802,189	411,386,604	60.5%
6/30/2018	266,307,582	436,715,156	61.0%
6/30/2019	290,686,246	462,697,753	62.8%
6/30/2020	312,913,242	493,241,768	63.4%

#### **Historical Member Statistics**

Valuation Date June 30,		Num	Active/		
		Active	Retired	Retired	
	2015	1,336	577	2.32	
	2016	1,364	620	2.20	
	2017	1,415	648	2.18	
	2018	1,429	681	2.10	
	2019	1,454	726	2.00	
	2020	1,502	763	1.97	

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#### **Appendix A: Actuarial Procedures and Methods**

The assumptions and methods utilized in the valuation were developed in the six-year experience study for the period ending June 30, 2016.

Tables B-1 through B-7 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

#### **Actuarial Cost Method**

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

#### **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data was supplied by the System and has been accepted for valuation purposes without audit.

#### **Replacement of Terminated Members**

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of active members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the normal cost rates for active members will not vary with the termination of present members.

#### **Administrative and Investment Expenses**

The investment expenses of the System are assumed to be funded by investment earnings in excess of 7.65% per year.

Administrative expenses are assumed to equal 0.17% of payroll.



#### Valuation of Assets

The actuarial asset valuation method spreads asset gains and losses over four years. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

#### **Investment Earnings**

The annual rate of investment earnings of the assets of the System is assumed to be 7.65% per year net of investment expenses, compounded annually.

#### **Interest on Member Contributions**

Interest on member contributions is assumed to accrue at a rate of 2.75% per annum, compounded annually.

#### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.50% annual rate of increase in the general wage level of the membership.

#### Service Retirement

Table B-3 shows the annual assumed rates of retirement for actives members meeting the service retirement eligibilities.

#### Disablement

The rates of disablement used in this valuation are illustrated in Table B-4.

#### **Mortality**

The mortality rates used in this valuation are illustrated in Table B-5. A written description of each table used is included in Table B-1.

#### Other Terminations of Employment

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-6.



### **Benefits for Terminating Members**

Members terminating with less than five years of service are assumed to request an immediate withdrawal of their contributions with interest. Table B-7 shows the assumed probability of retaining membership in the System among members terminating with five or more years of service.

We estimated the present value of future benefits for terminated vested members based on the greater of the present value of their deferred benefit at age 60 or their available contribution account.

### **Probability of Marriage & Dependent Children**

If death occurs in active status, all members are assumed to have an eligible surviving spouse with no dependent children. Female spouses are assumed to be three years younger than males.

#### Records with no Birth Date

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.

## Active Records with a Salary Less than \$1,000

These members are included in the active headcounts, however the pay of these members is not included in the Valuation Projected Salaries summarized in Appendix D. The liability for these members is their accumulated member contributions payable on the valuation date.



# Table B-1

# **Summary of Valuation Assumptions**

longevity  B. Retirement  C. Disablement  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  Table B-5			Carrinary of Variation 7.000 input of the	
B. Investment return C. Price inflation assumption D. Growth in membership E. Interest on member accounts F. Administrative Expenses as a percentage of payroll O.17% II. Demographic assumptions A. Individual salary increase due to promotion and longevity B. Retirement C. Disablement D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males. E. Mortality among disabled members For Males and Females: RP 2000 Combined Mortality Table. F. Other terminations of employment G. Probability of retaining membership in the System upon Table B-7	I.	Eco	onomic assumptions	
C. Price inflation assumption D. Growth in membership E. Interest on member accounts F. Administrative Expenses as a percentage of payroll O.17%  II. Demographic assumptions A. Individual salary increase due to promotion and longevity B. Retirement C. Disablement D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males. E. Mortality among disabled members For Males and Females: RP 2000 Combined Mortality Table. F. Other terminations of employment G. Probability of retaining membership in the System upon Table B-6		A.	General wage increases	3.50%
D. Growth in membership E. Interest on member accounts F. Administrative Expenses as a percentage of payroll O.17%  II. Demographic assumptions A. Individual salary increase due to promotion and longevity B. Retirement C. Disablement Table B-3 C. Disablement Table B-4 D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males. E. Mortality among disabled members For Males and Females: RP 2000 Combined Mortality Table. F. Other terminations of employment G. Probability of retaining membership in the System upon Table B-6		B.	Investment return	7.65%
E. Interest on member accounts F. Administrative Expenses as a percentage of payroll O.17%  II. Demographic assumptions A. Individual salary increase due to promotion and longevity B. Retirement C. Disablement Table B-3 Table B-4 D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members For Males and Females: RP 2000 Combined Mortality Table. F. Other terminations of employment G. Probability of retaining membership in the System upon  Table B-6 Table B-7		C.	Price inflation assumption	2.75%
F. Administrative Expenses as a percentage of payroll  II. Demographic assumptions  A. Individual salary increase due to promotion and longevity  B. Retirement  C. Disablement  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-6		D.	Growth in membership	0.00%
II. Demographic assumptions  A. Individual salary increase due to promotion and longevity  B. Retirement  C. Disablement  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-6		E.	Interest on member accounts	2.75%
A. Individual salary increase due to promotion and longevity  B. Retirement Table B-3  C. Disablement Table B-4  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members Table B-5  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment Table B-6  G. Probability of retaining membership in the System upon Table B-7		F.	Administrative Expenses as a percentage of payroll	0.17%
longevity  B. Retirement  C. Disablement  Table B-3  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-6  Table B-7	II.	De	mographic assumptions	
C. Disablement  D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-6		A.	· · · · · · · · · · · · · · · · · · ·	Table B-2
D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-5		B.	Retirement	Table B-3
members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future.  For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-7		C.	Disablement	Table B-4
Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.  E. Mortality among disabled members Table B-5  For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment Table B-6  G. Probability of retaining membership in the System upon Table B-7		D.	members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in	Table B-5
For Males and Females: RP 2000 Combined Mortality Table.  F. Other terminations of employment G. Probability of retaining membership in the System upon Table B-7			Employee and Annuitant Mortality Table projected to	
Mortality Table.  F. Other terminations of employment  G. Probability of retaining membership in the System upon  Table B-7		E.	Mortality among disabled members	Table B-5
G. Probability of retaining membership in the System upon Table B-7				
		F.	Other terminations of employment	Table B-6
		G.		Table B-7



Table B-2
Future Salaries

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
1	6.30%	3.50%	10.02%
2	4.70	3.50 %	8.36
3	3.50	3.50	7.12
4	2.70	3.50	6.29
5	2.00	3.50	5.57
6	1.40	3.50	4.95
7	0.90	3.50	4.43
8	0.50	3.50	4.02
9	0.20	3.50	3.71
10 & Up	0.00	3.50	3.50



Table B-3
Retirement
Annual Rates

Age Less than 50	20 or More Years of Service 10.0%
50	10.0%
51	10.0
52	10.0
53	10.0
54	10.0
55	15.0
56	15.0
57	15.0
58	15.0
59	15.0
60	20.0
61	20.0
62	20.0
63	20.0
64	20.0
65 & Over	100.0

Vested terminations are assumed to retire at their earliest unreduced eligibility.



Table B-4
Disablement
Annual Rates

Age	All Members
22	.00%
27	.10
32	.10
37	.10
42	.40
47	.40
52	.40
57	.40
62	.00

75% of disabilities are assumed to be duty-related. All disabilities are assumed to be permanent and without recovery.



Table B-5

Mortality

Annual Rates

	Contributing Men Retired Mem Benefici	bers and	Disabled Members				
Age	Men	Women	Men	Women			
25	0.0354%	0.0195%					
30 35	0.0388 0.0661	0.0249 0.0447	0.0444 0.0773	0.0264 0.0475			
40	0.0961	0.0665	0.1079	0.0706			
45	0.1316	0.1058	0.1508	0.1124			
50	0.1879	0.1578	0.2138	0.1676			
55	0.3010	0.2458	0.3624	0.2717			
60	0.5271	0.4135	0.6747	0.5055			
65	0.9041	0.7624	1.2737	0.9706			
70	1.4636	1.3151	2.2206	1.6742			
75	2.5057	2.2077	3.7834	2.8106			
80	4.2816	3.6037	6.4368	4.5879			
85	7.3750	6.0833	11.0757	7.7446			
90	13.0721	10.5549	18.3408	13.1682			
95	21.7835	17.2452	26.7491	19.4509			

10% of all member deaths are assumed to be duty-related.



Table B-6

# Other Terminations of Employment Among Members Not Eligible to Retire Annual Rates

Years of	
Service	All Members
0	25.0%
1	17.0
2	15.0
3	13.0
4	11.0
	11.0
5	9.0
6	9.0
7	9.0
8	5.0
9	5.0
9	5.0
10	5.0
11	4.0
12	4.0
13	4.0
14	4.0
14	4.0
15.9 000	2.0
15 & Over	3.0



Table B-7

Probability of Retaining Membership in the System
Upon Vested Termination

Age	Probability of Retaining Membership
Under 35	30%
35	40
36	40
37	40
38	40
39	40
40	50
41	50
42	50
43	50
44	50
45	00
45	60
46	60
47	60
48	60
49	60
50 & Over	100

### **Family Composition**

Female spouses are assumed to be three years younger than males. 100% of non-retired employees are assumed married for both male and female employees. Actual marital characteristics are used for pensioners.

#### **Vested Benefits for Termination Members**

Vested benefits for members who terminated during years ending June 30, 2009 and later were estimated based upon compensation and service information in the census data. For members who terminated prior to June 30, 2008, vested benefits valued were the same as had been calculated by the prior actuary for the June 30, 2008 actuarial valuation.



#### **Appendix C: Summary of Benefit Provisions**

#### Service credit

- Service credit is used to determine the amount of a member's retirement benefit.
- One month of service credit is earned for each month where the member is paid for 160 hours. This includes certain transferred and purchased service.

#### Membership service

- Membership service is used to determine eligibility for vesting, retirement or other benefits.
- One month of membership service is earned for any month member contributions are made, regardless of the number of hours worked.
- Eligible members in all systems may purchase service that counts toward membership service.
- Additionally, eligible active and inactive Sheriffs' Retirement System (SRS) members may purchase 1 for 5 (additional) service that will count as membership service.

#### Contributions

 Member contributions are made through an "employer pickup" arrangement which results in deferral of taxes on the contributions.

### Compensation

- Compensation generally means all remuneration paid, excluding certain allowances, benefits, and lump sum payments.
   Compensation is specifically defined in law and differs amongst the systems.
- Bonuses paid on or after July 1, 2013 to any member will not be treated as compensation for retirement purposes. No member or employer contributions will be paid on bonuses.

### Withdrawal of employee contributions

- A member is eligible for a withdrawal of their contributions when they terminate service and are either not eligible for or have not taken a retirement benefit.
- The member receives the accumulated member contributions, which consists of member contributions and regular interest.
- Upon receipt of a refund of accumulated contributions a member's vested right to a monthly benefit is forfeited.

# Member contributions interest credited (regular interest)

- Interest is credited to member accounts at the rates determined by the Board.
- The current interest rate credited to member accounts is 2.39%.

# CM

#### **Appendix C: Summary of Benefit Provisions**

# Working Retiree Limitations

Applies to retirement system members who return **on or after** July 1, 2017 to covered employment in the system from which they retired. These limits already applied to SRS members before July 1, 2017.

- Members who return for less than 480 hours in a calendar year:
  - o may not become an active member in the system; and
  - are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.
- Members who return for 480 or more hours in a calendar year;
  - o must become an active member of the system;
  - will stop receiving a retirement benefit from the system; and
  - will be eligible for a second retirement benefit if they earn
     5 or more years of service credit through their second employment.
- Employee, employer and state contributions apply as follows:
  - Employer contributions and state contributions (if any) must be paid on all working retirees;
  - Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.

NOTE: PERS has its own limits.

## Second Retirement Benefit

Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.

- If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - o is not awarded service credit for the period of reemployment;
  - is refunded the accumulated contributions associated with the period of reemployment;
  - starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA in January immediately following second retirement.



#### **Appendix C: Summary of Benefit Provisions**

# Second Retirement Benefit (continued)

- If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
  - o is awarded service credit for the period of reemployment;
  - starting the first month following termination of service, receives:
    - \* the same retirement benefit previously paid to the member; and
    - \* a second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; **and**
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
    - \* on the initial retirement benefit in January immediately following second retirement; **and**
    - \* on the second retirement benefit starting in January after receiving that benefit for at least 12 months.
- A member who returns to covered service is **not** eligible for a disability benefit.

#### Refunds

- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
- Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
- Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.

#### **Lump-sum payouts**

Effective July 1, 2017, lump sum payouts in all systems are limited to the member's accumulated contributions rather than the present value of the member's benefit.

#### Type of plan

Multiple-employer cost sharing

#### Membership eligibility

- Sheriffs
- Investigators (effective July 1, 1993)
- Detention officers (effective July 1, 2005)

#### Member contributions

10.495% of member's compensation (effective July 1, 2017)



#### **Appendix C: Summary of Benefit Provisions**

# Employer contributions

- 13.115% of each member's compensation (effective July 1, 2017)
- Rate increased 0.29% from 9.535% to 9.825% on July 1, 2007, then to 10.115% on July 1, 2009, and then to present rate 13.115% on July 1, 2017.
- SRS employee contributions will return to 9.245% and SRS employer contributions will return to 9.535% when reducing the employee contribution and terminating the additional employer contributions will not cause the amortization period to exceed 25 years.
- Beginning July 1, 2013, employers of retirees who return to work in a position working less than 480 hours contribute 10.115% of the working retiree's compensation.

# Compensation period used in benefit calculation

- HAC = Highest Average Compensation
- Hired prior to July 1, 2011: HAC is average of the highest 36 consecutive months (or shorter period of total service) of compensation paid to member.
- Hired on or after July 1, 2011: HAC is average of the highest 60 consecutive months (or shorter period of total service) of compensation paid to member.
- Hired **on or after** July 1, 2013: 110% annual cap on compensation considered as part of a member's HAC.

# Service retirement eligibility and benefit formula

- 20 years of membership service
- 2.5% of HAC x years of service credit

# Early retirement eligibility and benefit

- Age 50 with 5 years of membership service
- Normal retirement benefit calculated using HAC and service credit at early retirement, and reduced to the actuarial equivalent commencing at the earliest of age 60 or the attainment of 20 years of service credit.

# Disability retirement eligibility and benefit formula

#### Non-duty-related disability:

- Active or inactive vested member
- 5 years membership service
- The actuarial equivalent of the accrued normal retirement benefit available at time of disability.

#### **Duty-related** disability:

- · Vested or non-vested active member
- Any membership service
- Less than 20 years of membership service: 50% of HAC, or
- **20 years or more** of membership service: 2.5% of HAC x years of service credit



# Survivor's eligibility and benefit formula

#### **Duty-related** death:

- Vested or non-vested active member
- Lump-sum payment of the member's accumulated contributions; or
- A monthly survivor benefit to the designated beneficiary equal to the greater of:
  - o 50% of HAC; or
  - 2.5% of HAC for each year of service credit if over 20 years.

#### Non-duty-related death:

- Active or Inactive member
- Lump-sum payment of the member's accumulated contributions; or
- A monthly survivor benefit equal to 2.5% of HAC for each year of service credit actuarially reduced from age 60 or from the date when 20 years of membership service would have been completed, whichever provides the greater benefit.
- A beneficiary may elect to receive the present value of the benefit as a single lump sum.
- For retired members without a contingent annuitant, a payment will be made to the designated beneficiary equal to the accumulated contributions reduced by any retirement benefits already paid.

# Vesting eligibility and benefit

- 5 years of membership service
- Accrued normal retirement benefit, payable when eligible for retirement.
- In lieu of a pension, a member may receive a refund of accumulated contributions.
- Upon receipt of a refund of accumulated contributions, a member's vested right to a monthly benefit is forfeited.

# Retirement benefits - Form of payment

Option 1, the normal form of payment is a single life annuity with a refund of any remaining accumulated contributions (account balance) to a designated beneficiary.

#### **Optional Benefits:**

- Option 2, a life annuity and joint 100% survivor benefit,
- Option 3, a life annuity and joint 50% survivor benefit, and
- Option 4, a life annuity with a period certain.

If a retiring member selects Option 2 or 3 and the contingent annuitant predeceases or is divorced from the member, the retiree may, with 18 months of the death or divorce, choose to revert to the higher Option 1 benefit available at retirement or the retiree may select a different contingent annuitant and/or a different option.



### **Appendix C: Summary of Benefit Provisions**

Post retirement benefit increases

For retired members who have been retired at least 12 months, a Guaranteed Annual Benefit Adjustment (GABA) will be made each year equal to:

- 3% for members hired before July 1, 2007, and
  1.5% for members hired on or after July 1, 2007
- None

Changes since last valuation



#### **Valuation Data**

This chart is presented for informational purposes only. The counts shown in the valuation line were used for preparation of the liabilities disclosed within this report. The counts disclosed for the Annual Financial Report and the Summary of Results (page 1) match the CAFR at the request of the Board. The differences between counts, if any, have no material effect upon the liability calculation.

	Active	Disabled	Retirees and Beneficiaries	Terminated Vested Members	Terminated Non-Vested Members	Total
Participant Counts Used for Valuation	1,502	77	686	145	696	3,106
Disabled Members having attained normal retirement age		(49)	49			
Beneficiaries of Disabled Members						
Beneficiaries with less than one year of certain payments remaining						
Other Adjustments				1		1
Participant Counts shown in the Annual Financial Report	1,502	28	735	146	696	3,107



#### **Valuation Data**

This valuation is based upon the membership of the System as of June 30, 2020. Membership data was supplied by the System and has been accepted for valuation purposes without audit. However, tests were performed to ensure that the data is sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Board Summary on page 1. The valuation projected salaries to be paid for the following fiscal year, whereas the Board Summary, salaries are applicable in the year ending on the valuation date.

		Valuation Projected			
Active Members	Number	Salaries			
Full-Time Members	1,373	\$	83,842,513		
Part-Time Members	129	\$	2,351,324		
Total Active Members	1,502	\$	86,193,837		

Table D-1 contains summaries of the data for contributing members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2019 to June 30, 2020.





The following is a summary of retired members and beneficiaries currently receiving benefits. The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page **Error! Bookmark not defined.** for an explanation of the number of annuitants used for valuation purposes.

Type of Annuitant	Number	An	nual Benefits	Average Annual Benefits		
Service Retirement	622	\$	18,611,193	\$	29,922	
Survivors of Deceased Retired Members Survivors of Deceased Active	40		773,104		19,328	
Members	24		617,596		25,733	
Total Retirees and Beneficiaries	686	\$	20,001,893	\$	29,157	
Disability Retirement	77		1,997,119		25,937	
Total Annuitants	763	\$	21,999,012	\$	28,832	

Terminated Members with	
Contributions Not Withdrawn	Number
Vested Terminated Members	145
Non-Vested Terminated Members	<u>696</u>
<b>Total Terminated Members</b>	841



Table D-1:
Active Members Distribution of
Full-Time Employees and Salaries
as of June 30, 2020

# **Number of Employees**

completed 1 edits of edits of edits of													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	60	54	22	14	3								153
25 to 29	36	49	30	53	29								197
30 to 34	18	30	24	50	78	16	1						217
35 to 39	21	11	12	28	58	50	7						187
40 to 44	7	20	7	14	34	47	34	7					170
45 to 49	6	6	9	11	22	39	33	16	2				144
50 to 54	6	7	6	14	30	29	30	13	5				140
55 to 59	3	4	5	10	15	25	18	8	4	3			95
60 to 64		1		4	13	16	12	3	2	1	1	1	54
65 to 69		2		3	2	2	3					1	13
70 and up							1	1		1			3
Totals	157	184	115	201	284	224	139	48	13	5	1	2	1,373



Table D-1:
Active Members Distribution of
Full-Time Employees and Salaries
as of June 30, 2020

#### **Annual Salaries in Thousands**

Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	2,534	2,608	1,137	768	185								7,232
25 to 29	1,723	2,503	1,640	3,051	1,685								10,603
30 to 34	768	1,531	1,345	2,972	5,074	1,045	67						12,802
35 to 39	910	570	674	1,719	3,963	3,537	510						11,883
40 to 44	323	1,121	461	840	2,199	3,207	2,684	558					11,393
45 to 49	322	317	495	643	1,407	2,785	2,676	1,390	198				10,233
50 to 54	229	326	280	795	1,864	1,878	2,211	1,035	461				9,079
55 to 59	135	202	227	450	976	1,652	1,244	584	380	240			6,089
60 to 64		54		205	796	1,015	796	215	149	102	61	96	3,490
65 to 69		123		146	114	95	209					84	771
70 and up							61	58		148			267
Totals	6,944	9,357	6,259	11,590	18,263	15,214	10,457	3,840	1,188	490	61	179	83,843



Table D-1:
Active Members Distribution of
Full-Time Employees and Salaries
as of June 30, 2020

# **Average Annual Salary**

Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	42,237	48,298	51,669	54,883	61,675								47,271
25 to 29	47,866	51,091	54,679	57,566	58,101								53,822
30 to 34	42,652	51,041	56,038	59,443	65,055	65,329	66,771						58,997
35 to 39	43,351	51,838	56,145	61,391	68,333	70,735	72,820						63,546
40 to 44	46,120	56,054	65,915	59,967	64,668	68,235	78,931	79,778					67,016
45 to 49	53,662	52,869	55,048	58,468	63,955	71,403	81,085	86,857	99,160				71,065
50 to 54	38,118	46,610	46,630	56,802	62,131	64,758	73,694	79,641	92,180				64,850
55 to 59	44,933	50,452	45,364	45,022	65,050	66,084	69,099	72,989	95,009	79,985			64,097
60 to 64		54,308		51,322	61,266	63,454	66,339	71,657	74,533	101,756	60,819	95,806	64,626
65 to 69		61,677		48,574	57,036	47,467	69,771					83,565	59,305
70 and up							60,754	57,594		148,459			88,936
Totals	44,228	50,853	54,428	57,660	64,308	67,920	75,228	79,999	91,409	98,034	60,819	89,685	61,065



Table D-1:
Active Members Distribution of
Part-Time Employees
as of June 30, 2020

# **Number of Employees**

				_								
0 .	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
20	3	2										25
15	1	1	1	1								19
10			1	3	1							15
9		3	1	6								19
6		1	1	1	2							11
8	2		1	1	2							14
3		2	3			1						9
3	1		2	1								7
3	1	1	2		1							8
				1								1
				1								1
77	8	10	12	15	6	1	-					129
	20 15 10 9 6 8 3 3 3	20 3 15 1 10 9 6 8 2 3 3 1 3 1	20 3 2 15 1 1 10 9 3 6 1 8 2 3 3 1 3 1 1	20     3     2       15     1     1     1       10     1     1       9     3     1       6     1     1     1       8     2     1     1       3     2     3       3     1     2       3     1     2       3     1     1       2     2     3       3     1     1       2     2     3       3     1     1       2     2     3       3     1     1       2     2     3       3     1     1       2     2     3       3     1     1     2	0         1         2         3 to 4         5 to 9           20         3         2           15         1         1         1         1           10         1         3         6           6         1         1         1           8         2         1         1           3         2         3           3         1         2         1           3         1         2         1           3         1         1         2           1         1         2         1           1         1         1         1	0         1         2         3 to 4         5 to 9         10 to 14           20         3         2           15         1         1         1         1           10         1         3         1           9         3         1         6           6         1         1         1         2           8         2         1         1         2           3         1         2         3         3           3         1         1         2         1           3         1         1         2         1           1         1         2         1         1	0         1         2         3 to 4         5 to 9         10 to 14         15 to 19           20         3         2           15         1         1         1         1           10         1         3         1           9         3         1         6           6         1         1         1         2           8         2         1         1         2           3         2         3         1         1           3         1         2         1         3         1           3         1         1         2         1         3         1           4         1         1         2         1	20       3       2         15       1       1       1       1         10       1       3       1         9       3       1       6         6       1       1       1       2         8       2       1       1       2         3       2       3       1       1         3       1       2       1       1         3       1       1       2       1         1       1       1       1       1	0         1         2         3 to 4         5 to 9         10 to 14         15 to 19         20 to 24         25 to 29           20         3         2           15         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         1         2         1         1         1         2         1         1         1         1         1         1         2         1         1         1         2         1         1         2         1         3         1         1         2         1         1         2         1         1         2         1         1         1         2         1         1         2         1         1         1         2         1	0         1         2         3 to 4         5 to 9         10 to 14         15 to 19         20 to 24         25 to 29         30 to 34           20         3         2	0         1         2         3 to 4         5 to 9         10 to 14         15 to 19         20 to 24         25 to 29         30 to 34         35 to 39           20         3         2 </td <td>0         1         2         3 to 4         5 to 9         10 to 14         15 to 19         20 to 24         25 to 29         30 to 34         35 to 39         40+           20         3         2   <!--</td--></td>	0         1         2         3 to 4         5 to 9         10 to 14         15 to 19         20 to 24         25 to 29         30 to 34         35 to 39         40+           20         3         2 </td



# Table D-2: Distribution of Inactive Lives

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page **Error! Bookmark not defined.** for an explanation of the number of annuitants used for valuation purposes.

## Members Receiving Service Retirement Benefits as of June 30, 2020

			-		
	Number of				age Annual
Age	Persons	An	Annual Benefits		Benefits
	1 0100110		Allitual Deficitio		
<50	29	\$	1,062,221	\$	36,628
50 to 54	56		1,529,439		27,311
55 to 59	88		2,485,545		28,245
60 to 64	124		3,681,829		29,692
65 to 69	146		4,655,770		31,889
70 to 74	103		2,956,502		28,704
75 to 79	46		1,481,003		32,196
80 to 84	23		624,003		27,131
85 to 89	6		119,124		19,854
90 and up	1		15,757		15,757
Totals	622	\$	18,611,193	\$	29,922

### Members Receiving Disability Retirement Benefits as of June 30, 2020

	Number of			Avera	age Annual		
Age	Persons	Annual Benefits		Persons Annual E		E	Benefits
<50	12	\$	383,395	\$	31,950		
50 to 54	10		291,339		29,134		
55 to 59	11		261,456		23,769		
60 to 64	17		427,784		25,164		
65 to 69	15		393,750		26,250		
70 to 74	6		137,676		22,946		
75 to 79	4		63,964		15,991		
80 to 84	1		17,391		17,391		
85 to 89	1		20,364		20,364		
90 and up	<u> </u>				-		
Totals	77	\$	1,997,119	\$	25,937		



# Table D-2: Distribution of Inactive Lives

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page **Error! Bookmark not defined.** for an explanation of the number of annuitants used for valuation purposes.

### Survivors of Deceased Retired Members as of June 30, 2020

	Number of			Aver	age Annual
Age	Persons	Ann	ual Benefits	Е	Benefits
<b>4</b> E0	2	Φ	20 506	Ф	44.050
<50	2	\$	22,506	\$	11,253
50 to 54	1		13,872		13,872
55 to 59	1		40,401		40,401
60 to 64	2		67,839		33,919
65 to 69	8		167,557		20,945
70 to 74	8		169,824		21,228
75 to 79	4		58,273		14,568
80 to 84	7		109,106		15,587
85 to 89	5		103,590		20,718
90 and up	2		20,136		10,068
Totals	40	\$	773,104	\$	19,328

### Survivors of Deceased Active Members as of June 30, 2020

Age	Number of Persons	Annual Benefits				age Annual Senefits
<50	11	\$	215,772	\$ 19,616		
50 to 54	1		47,952	47,952		
55 to 59	2		101,436	50,718		
60 to 64	2		88,513	44,256		
65 to 69	3		33,117	11,039		
70 to 74	3		105,687	35,229		
75 to 79	-		· -	-		
80 to 84	_		_	_		
85 to 89	2		25,119	12,559		
90 and up				<u> </u>		
Totals	24	\$	617,596	\$ 25,733		



# Table D-2: Distribution of Inactive Lives

The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page **Error! Bookmark not defined.** for an explanation of the number of annuitants used for valuation purposes.

### Terminated Vested Members as of June 30, 2020 Number of Persons

Age	Number
<25	
25 to 29	7
30 to 34	15
35 to 39	38
40 to 44	25
45 to 49	30
50 to 54	17
55 to 59	7
60 to 64	4
65 to 69	2
70 and above	
Total	145
i Olai	143



Table D-3:
Data Reconciliation

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes as a result of data processing.

	Active Contributing Members	Terminated Vested Members	Service Retired Members	Disabled Members	Survivors and Beneficiaries
June 30, 2019 Valuation	1,454	135	589	75	62
Refunds and Non-Vested Terminations	(136)	(8)			(3)
Vested Terminations	(24)	25			
Service Retirements	(35)	(6)	41		
Disability Retirements	(3)			3	
Deaths	(2)		(8)	(1)	
New Entrants	222				5
Rehires	26	(1)			
Other					
June 30, 2020 Valuation	1,502	145	622	77	64



### **Comparative Schedules**

This section contains tables that summarize the experience of the System shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



Table E-1: Active Membership Data

Valuation Date (June 30)	Actives	Annual Salaries in Thousands	Average Annual Salary	Average Age	Average Years of Service	Average Hire Age
2020	1,502	84,943	56,553	39.4	7.2	32.3
2019	1,454	80,461	55,338	39.6	7.2	32.4
2018	1,429	77,587	54,295	39.8	7.4	32.4
2017	1,415	74,581	52,708	40.0	7.2	33.8
2016	1,364	70,593	51,755	40.1	7.2	32.9
2015	1,336	67,881	50,809	40.3	7.2	33.1
2014	1,307	64,424	49,291			
2013	1,276	60,948	47,765			
2012	1,241	58,281	46,963			

.



Table E-2:
Members in Receipt of Annuities and Inactive Membership Data

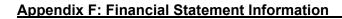
				Terminated Members				
Valuation Date (June 30)	Number	Annual Benefits in Thousands	Average Annual Benefit	Average Current Age	Average Age at Retirement	Average Service at Retirement	Number Vested Terminated	Number Non-Vested Terminated
2020	763	21,999	28,832	64.8	53.8	19.2	146	696
2019	726	20,332	28,006	64.9	53.9	19.3	135	633
2018	681	18,521	27,196	64.9	53.0	18.3	129	539
2017	648	17,153	26,471	64.4	52.8	18.5	108	465
2016	620	16,021	25,840	64.9	54.5	18.3	95	394
2015	577	14,432	25,012	64.2	52.6	18.3	81	342
2014	533	13,044	24,473				73	288
2013	503	12,013	23,883				67	235
2012	469	10,850	23,134				60	212



Table E-3: **Contribution Rates** 

Valuation Date		Contribution Rates	Normal	UAAL	
(June 30)	Employee	Employer	Total	Cost Rate*	Rate**
2020	10.495 %	13.115 %	23.61 %	15.94 %	7.67 %
2019	10.495	13.115	23.61	15.96	7.65
2018	10.495	13.115	23.61	16.17	7.44
2017	9.245	13.115	23.61	16.49	7.12
2016	9.245	10.115	19.36	18.08	1.28
2015	9.245	10.115	19.36	18.22	1.14
2014	9.245	10.115	19.36	18.46	0.90
2013	9.245	10.115	19.36	18.52	0.84
2012	9.245	10.115	19.36	18.73	0.63

Includes administrative expenses starting with the 2014 Valuation Date
The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate.





The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2020. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2020
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	21 Years
Asset valuation method	Four-year smoothed market
Actuarial assumptions:	
Investment rate of return* General wage growth* Merit salary increases	7.65% 3.50% 0.0% - 6.3%
*Includes inflation	2.75%

Composite Gain or (Loss) During Year



#### Gain and Loss in Accrued Liability During Years Ended June 30 Resulting from Differences Between Assumed Experience and Actual Experience Gain or (Loss) for Year Ending June 30, (expressed in thousands) Type of Activity 2015 2016 2017 2018 2019 2020 Investment Income on Actuarial Value of Assets \$ 4,869 \$ 2,603 \$ 1,492 \$ (2,426) \$ (1,459) \$ (2,300) Combined Liability Experience (6,625)123 (1,892)(2,488)(2,713)(2,114)(Loss)/Gain During Year from Financial Experience 4.992 \$ (996) \$ (5,140) \$ (3,573) \$ (8,925) 712 Non-Recurring Items (12,973)

4,992

712

\$(13,969)

Schedule of Funding Progress  (expressed in thousands)									
Valuation				Unfunded			UAAL as a		
Date	Value of	Accrued		Funded		AAL	С	overed	Percentage of
June 30,	Assets	Lia	bility (AAL)	Ratio	(	(UAAL)		Payroll	Covered Payroll
2020	\$ 400,720	\$	493,242	81%	\$	92,522	\$	84,943	109%
2019	377,387		462,698	82%		85,311		80,461	106%
2018	353,904		436,715	81%		82,811		77,587	107%
2017	332,169		411,387	81%		79,217		74,581	106%
2016	310,510		373,146	83%		62,636		70,593	89%
2015	288,269		348,912	83%		60,643		68,046	89%

\$ (3,573)

\$ (8,925)

\$ (5,140)



Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)										
Valuation Date	Active Member Contributions	Retirees & Beneficiaries	Active Member Employer Financed Contributions	Actuarial Value of Reported Assets	Portion of Accrued Liability Covered by Reported Assets		•			
June 30,	(1)	(2)	(3)	7 100010	(1)	(2)	(3)			
2020	\$ 62,479	\$ 300,677	\$ 130,086	\$ 400,720	100%	100%	29%			
2019	57,884	279,198	125,616	377,387	100%	100%	32%			
2018	55,236	254,965	126,515	353,904	100%	100%	35%			
2017	51,998	239,648	119,741	332,169	100%	100%	34%			
2016	47,826	213,000	112,321	310,510	100%	100%	44%			
2015	46,500	193,359	109,053	288,269	100%	100%	44%			

# CM

#### Appendix G: Glossary

The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Sheriffs' Retirement System. Defined terms are capitalized throughout this Appendix.

#### **Accrued Benefit**

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

#### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

#### **Actuarial Cost Method**

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

#### **Actuarial Gains and Losses**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

#### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

#### **Actuarial Valuation**

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

#### **Actuarial Value of Assets**

The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

#### **Actuarially Equivalent**

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

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#### Appendix G: Glossary

### **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

### **Entry Age Actuarial Cost Method**

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

#### **Market Value of Assets**

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

#### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

#### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

#### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

#### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.