



**Cavanaugh Macdonald**  
CONSULTING, LLC

*The experience and dedication you deserve*

**GASB Statement No. 67 Report**

**For the**

**Montana Municipal Police Officers'  
Retirement System**

**Prepared as of**

**June 30, 2021**





# Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

September 20, 2021

Public Employees' Retirement Board  
100 North Park, Suite 200  
Helena, MT 59620-0139

Members of the Board:

Presented in this report is information to assist the Montana Municipal Police Officers' Retirement System of the State of Montana (MPORS) in meeting the requirements of the Governmental Accounting Standards Board (GASB) Statement No. 67. The information is presented for the period ending June 30, 2021.

The annual actuarial valuation used as a basis for much of the information presented in this report was performed as of June 30, 2020. The valuation was based upon data, furnished by the MPERA staff, concerning active, inactive and retired members along with pertinent financial information.

To the best of our knowledge, this report is complete and accurate. The necessary calculations were performed by, and under the supervision of, independent actuaries who are members of the American Academy of Actuaries with experience in performing valuations for public retirement systems.

The calculations were prepared in accordance with the principles of practice prescribed by the Actuarial Standards Board, and, in our opinion, meet the requirements of GASB 67.

The actuarial calculations were performed by qualified actuaries according to generally accepted actuarial procedures and methods. The calculations are based on the current provisions of the System, and on actuarial assumptions that are, individually and in the aggregate, internally consistent and reasonably based on the actual experience of the System. In addition, the calculations were completed in compliance with the laws governing the System. The undersigned are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.



Board of Trustees  
September 20, 2021  
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Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

In order to prepare the results in this report, we have utilized appropriate actuarial models that were developed for this purpose. These models use assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.

We note that as we are preparing this report, the world is in the midst of a pandemic. We have considered available information, but do not believe that there is yet sufficient data to warrant the modification of any of our assumptions. We will continue to monitor the situation and advise in the future of any adjustments that we believe would be appropriate.

Respectfully submitted,

A handwritten signature in blue ink that reads "Todd B. Green".

Todd B. Green, ASA, EA, FCA, MAAA  
President

A handwritten signature in blue ink that reads "Beverly V. Bailey".

Beverly V. Bailey, ASA, EA, FCA, MAAA  
Senior Actuary

TBG:bvb



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## **REPORT OF THE ANNUAL GASB STATEMENT NO. 67**

### **REQUIRED INFORMATION FOR MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM OF THE STATE OF MONTANA**

**PREPARED AS OF JUNE 30, 2021**

#### **BOARD SUMMARY**

This report provides information required by the Municipal Police Officers' Retirement System (MPORS) in connection with the Governmental Accounting Standards Board (GASB) Statement No. 67 "Financial Reporting for Pension Plans." The information provided herein was prepared for the purpose of assisting MPORS to comply with the financial reporting and disclosure requirements of GASB No. 67 and is not applicable for purposes of funding the System. A calculation of the System's liability for purposes other than GASB No. 67 may produce significantly different results.

The Total Pension Liability (TPL), Fiduciary Net Position (FNP), Net Pension Liability (NPL) and certain sensitivity information shown in this report are based on an actuarial valuation performed as of June 30, 2020. The total pension liability as of the end of the plan year, June 30, 2021 was determined using standard roll forward procedures, which are detailed in Section II of this report.

The System's FNP is projected to cover all future benefit payments of current plan members. Therefore, the discount rate used to measure the TPL is the long-term expected rate of return on pension plan investments of 7.06%.

As of June 30, 2021, the TPL is \$750,002,918 and the FNP is \$568,215,062. The NPL, which is determined by subtracting the FNP from the TPL, is equal to \$181,787,856. Also included in this report is a sensitivity analysis of the NPL, which shows results using both a 1% increase in the discount rate and 1% decrease in the discount rate. A higher discount rate reduces the NPL while a lower discount increases the NPL.

Schedule A shows three tables of required supplementary information. The first table details the changes in the NPL for the year ending June 30, 2021, with a comparison to the prior seven years. The second table shows the ratio of the FNP to the TPL and a ratio of the NPL to the covered-employee payroll for the same eight-year period. The final Schedule A table shows a history of the schedule of employer contributions.

The table on the following page highlights information required by GASB No. 67 as of June 30, 2021.



**REPORT OF THE ANNUAL GASB STATEMENT NO. 67**

**REQUIRED INFORMATION FOR  
MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM  
OF THE STATE OF MONTANA**

**PREPARED AS OF JUNE 30, 2021**

**BOARD SUMMARY**

	2021
<b>Valuation Date (VD):</b>	June 30, 2020
<b>Prior Measurement Date:</b>	June 30, 2020
<b>Measurement Date (MD):</b>	June 30, 2021
<b>Membership Data:</b>	
Retirees and Beneficiaries	870
Inactive Members	276
Active Employees	<u>829</u>
Total	1,975
<b>Discount Rate:</b>	
Long-Term Expected Rate of Return	7.06%
Municipal Bond Index Rate at Prior Measurement Date	2.19%
Municipal Bond Index Rate at Measurement Date	2.13%
Fiscal Year in which Fiduciary Net Position is Projected to be Depleted	n/a
Discount Rate at Prior Measurement Date	7.34%
Discount Rate at Measurement Date	7.06%
<b>Net Pension Liability:</b>	
Total Pension Liability (TPL)	\$ 750,002,918
Fiduciary Net Position (FNP)	<u>568,215,062</u>
Net Pension Liability (NPL = TPL – FNP)	\$ 181,787,856
FNP as a percentage of TPL	75.76%



## Section I - Introduction

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**REPORT OF THE ANNUAL GASB STATEMENT NO. 67  
REQUIRED INFORMATION FOR THE  
MONTANA MUNICIPAL POLICE OFFICERS' RETIREMENT SYSTEM  
OF THE STATE OF MONTANA  
PREPARED AS OF JUNE 30, 2021**

This report was prepared as of June 30, 2021 to assist the Montana Municipal Police Officers' Retirement System of the State of Montana in complying with Governmental Accounting Standards Board Statement No. 67 (GASB 67), "*Financial Reporting For Pension Plans*". Much of the material provided in this report is based on the data, assumptions and results of the annual actuarial valuation of the Montana Municipal Police Officers' Retirement System of the State of Montana as of June 30, 2020.

GASB 67 basically divorces accounting and funding, creating disclosure and reporting requirements that may or may not be consistent with the basis used for funding the System.

GASB 67 requires the determination of the Total Pension Liability (TPL) utilizing the Entry Age Normal actuarial funding method. If, as is the case here, the valuation date at which the TPL is determined is before the Measurement Date, the TPL must be rolled forward to the Measurement Date. The Net Pension Liability (NPL) is then set equal to the TPL minus the System's Fiduciary Net Position (FNP) (the market values of assets) as of the Measurement Date. The benefit provisions recognized in the calculation of the TPL are summarized in Schedule B.

Among the assumptions needed for the liability calculation is a Discount Rate. To determine the Discount Rate, the FNP must be projected into the future for as long as there are anticipated benefits payable under the plan's provision applicable to the membership and beneficiaries of the System on the Measurement Date. If the FNP is projected to not be depleted at any point in the future, the long term expected rate of return on plan investments expected to be used to finance the benefit payments may be used as the Discount Rate.



## **Section I - Introduction**

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If, however, the FNP is projected to be depleted, the Discount Rate is determined as the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by discounting all projected benefit payments through the date of depletion by the long term expected rate of return, and the present value determined by discounting those benefits after the date of depletion by a 20-year tax-exempt municipal bond (rating AA/Aa or higher) rate. The rate used, if necessary, for this purpose is the monthly average of the Bond Buyers General Obligation 20-year Municipal Bond Index Rate published weekly by The Bond Buyer ([www.bondbuyer.com](http://www.bondbuyer.com)). The Municipal Bond Index Rate as of the measurement date is 2.13%.

The sections that follow provide the results of all the necessary calculations, presented in the order laid out in GASB 67 for note disclosure and Required Supplementary Information (RSI).





## Section II – Financial Statement Notes

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The material presented herein will follow the order as presented in GASB 67. Paragraph numbers are provided for ease of reference.

**Paragraphs 30(a) (1)-(3):** The information required is to be supplied by the Plan.

**Paragraph 30(a) (4):** The data required regarding the membership of the Montana Municipal Police Officers’ Retirement System were furnished by the System’s staff. The following table summarizes the membership of the system as of June 30, 2020, the Valuation Date.

### Membership

	Number
Inactive Members Or Their Beneficiaries Currently Receiving Benefits	870
Inactive Members Entitled To But Not Yet Receiving Benefits	276
Active Members	829
Total	1,975

**Paragraphs 30(a)(5)-(6) and Paragraphs 30(b)-(f):** The information required is to be supplied by the Plan.



## Section II – Financial Statement Notes

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**Paragraphs 31(a) (1)-(4):** The information is provided in the following table. The NPL is equal to the TPL minus the FNP.

	Fiscal Year Ending
	June 30, 2021
Total Pension Liability	\$750,002,918
Fiduciary Net Position	<u>568,215,062</u>
Net Pension Liability	\$181,787,856
Ratio of Fiduciary Net Position to Total Pension Liability	75.76%

**Paragraph 31(b):** This paragraph requires information regarding the actuarial assumptions used to measure the TPL. The actuarial assumptions utilized in developing the TPL are outlined in Schedule C. The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.50 to 10.33 percent, including inflation
Investment rate of return	7.06 percent, net of pension plan investment expense, including inflation
Mortality	<p>Healthy Mortality:  RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males</p> <p>Disabled Mortality:  RP-2000 Combined Employee and Annuitant Mortality Table</p>



## Section II – Financial Statement Notes

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### Paragraph 31.b.(1)

- (a) **Discount rate:** The discount rate used to measure the total pension liability was 7.06%.
- (b) **Projected cash flows:** The projection of cash flows used to determine the discount rate assumed the System would receive the contributions provided for in statute in the future.
- (c) **Long term rate of return:** The average long-term capital market assumptions published in the *Survey of Capital Market Assumptions 2021 Edition* by Horizon Actuarial Service, LLC, yield a median real return of 4.66%. Assumed inflation is based on the intermediate inflation assumption of 2.4% in the 2021 OASDI Trustees Report used by the Chief Actuary for Social Security to produce 75 year cost projections. Combining these two results yields a nominal return of 7.06%.
- (d) **Municipal bond rate:** The discount rate determination does not use a municipal bond rate.
- (e) **Periods of projected benefit payments:** Future benefit payments for all current plan members were projected through 2134.
- (f) **Assumed Asset Allocation:** The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	30.0%	5.90%
International Equity	17.0%	7.14%
Private Investments	15.0%	9.13%
Real Assets	5.0%	4.03%
Real Estate	9.0%	5.41%
Core Fixed Income	15.0%	1.14%
Non-Core Fixed Income	6.0%	3.02%
Cash	3.0%	-0.33%
Total	100.0%	



## Section II – Financial Statement Notes

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(g) **Sensitivity analysis:** This paragraph requires disclosure of the sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the System, calculated using the discount rate of 7.06 percent, as well as what the System’s net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower and 1-percentage-point higher than the current rate:

	1% Decrease 6.06%	Current Discount Rate 7.06%	1% Increase 8.06%
System’s net pension liability	\$297,427,111	\$181,787,856	\$89,863,255



## Section II – Financial Statement Notes

**Paragraph 31(c):** June 30, 2020 is the actuarial valuation date upon which the TPL is based. An expected TPL is determined as of June 30, 2021 using standard roll forward techniques. The roll forward calculation adds the annual normal cost (also called the service cost), subtracts the actual benefit payments and refunds for the plan year and then applies the expected investment rate of return for the year. The table below summarizes the calculation.

TPL Roll Forward	(1) TPL Reported for Fiscal Year End 2020	(2) Development of TPL for Fiscal Year End 2021 prior to Assumption Change	(3) Development of TPL for Fiscal Year End 2021 after Assumption Change
(a) Interest Rate	7.34%	7.34%	7.06%
(b) Valuation Date for Measurement	June 30, 2019	June 30, 2020	June 30, 2020
(c) TPL as of June 30, 2020	\$ 695,736,884	\$ 693,910,440	\$ 720,757,003
(d) Entry Age Normal Cost for the period July 1, 2020 - June 30, 2021	\$ 13,246,775	\$ 13,246,775	\$ 14,202,596
(e) Actual Benefit Payments and Refunds for the period period July 1, 2020 - June 30, 2021	\$ 35,588,553	\$ 35,588,553	\$ 35,588,553
(f) TPL as of June 30, 2021 = [(c + d) * (1 + (a))] - [e * (1 + (a)/2 ]	\$ 724,128,407	\$ 722,167,902	\$ 750,002,918
(g) Experience Actuarial (Gain) / Loss: = (2f) - (1f)		\$ (1,960,505)	
(h) Assumption Change (Gain) / Loss: = (3f) - (2f)			\$ 27,835,016



### **Section III – Required Supplementary Information**

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There are several tables of Required Supplementary Information (RSI) that need to be included in the System's financial statements:

**Paragraphs 32(a)-(c):** The required tables are provided in Schedule A.

**Paragraph 32(d):** The money-weighted rates of return required are to be supplied by the Plan.

**Paragraph 34:** In addition the following should be noted regarding the RSI:

**Changes of benefit terms:** The following changes to the plan provisions were made as identified: 2015:

1. If a PERS member transfers employment to a MPORS covered position and fails to elect MPORS membership within 90 days, the default is PERS membership.
2. If a MPORS retired member is re-employed in a MPORS position, their second retirement will be re-calculated using the criteria below:
  - Less than 20 years of service and at least age 50:
    - The initial benefit will cease
    - The retiree becomes a vested active MPORS member
    - The member must repay all initial benefits received and interest at the actuarially assumed rate or return
    - The second retirement benefit will be based on total MPORS service; and
    - The member will be treated as a new hire retiree who after having been retired at least 12 months, will receive a 3% GABA each year in January. This applies only to members who were GABA members initially.
  - More than 20 years of service:
    - The initial benefit will cease
    - The retiree becomes a vested active member of MPORS
    - At second retirement, the initial benefit resumes and a new benefit will be calculated on new service credit and FAC after re-employment; and
    - The retiree will receive GABA on their first benefit in January immediately following second retirement but waits 12 months for GABA on the second retirement benefit. If not, initially retired 12 months, will wait 12 months for GABA on both parts of the benefit. This applies only to members who were GABA members initially.



### Section III – Required Supplementary Information

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3. Statutory beneficiaries (spouse or dependent child) of a deceased DROP participant are allowed to receive a DROP benefit and a survivorship benefit rather than accumulated contributions or a lump sum payment.

2017

1. Working Retiree Limitations - Applies to retirement system members who return on or after July 1, 2017 to covered employment in the system from which they retired.
  - Members who return for less than 480 hours in a calendar year:
    - may not become an active member in the system; and
    - are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.
  - Members who return for 480 or more hours in a calendar year;
    - must become an active member of the system;
    - will stop receiving a retirement benefit from the system; and
    - will be eligible for a second retirement benefit if they earn 5 or more years of service credit through their second employment.
  - Employee, employer and state contributions apply as follows:
    - Employer contributions and state contributions (if any) must be paid on all working retirees;
    - Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.
2. Second Retirement Benefit - Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.
  - If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
    - is not awarded service credit for the period of reemployment;
    - is refunded the accumulated contributions associated with the period of reemployment;
    - starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
    - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA in January immediately following second retirement.
  - If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:
    - is awarded service credit for the period of reemployment;
    - starting the first month following termination of service, receives:
      - \* the same retirement benefit previously paid to the member; and
      - \* a second retirement benefit for the period of reemployment calculated based on



### Section III – Required Supplementary Information

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- the laws in effect as of the member’s rehire date; and
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
    - \* on the initial retirement benefit in January immediately following second retirement; and
    - \* on the second retirement benefit starting in January after receiving that benefit for at least 12 months.
  - A member who returns to covered service is not eligible for a disability benefit.
3. Refunds
- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
  - Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.
  - Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.
4. Interest credited to member accounts - Effective July 1, 2017, the interest rate credited to member accounts increased from 0.25% to 0.77%.
5. Lump-sum payout
- Effective July 1, 2017, lump sum payouts in all systems are limited to the member’s accumulated contributions rather than the present value of the member’s benefit.

**Changes of assumption:** The following changes were made to the actuarial assumptions and methods as noted:

#### 2017

1. The discount rate was lowered from 7.75% to 7.65%.
2. The inflation rate was reduced from 3.00% to 2.75%.
3. The wage inflation rate was reduced from 4.00% to 3.50%.
4. The non-disabled mortality and withdrawal assumptions were updated.
5. The salary merit scale was updated.

#### 2020

1. The discount rate was lowered from 7.65% to 7.34%.
2. The investment rate of return was lowered from 7.65% to 7.34%.
3. The inflation rate was reduced from 2.75% to 2.40%.





### Section III – Required Supplementary Information

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2021

1. The discount rate was lowered from 7.34% to 7.06%.
2. The investment rate of return was lowered from 7.34% to 7.06%.

***Method and assumptions used in calculations of actuarially determined contributions.*** The actuarially determined contribution rates are determined on an annual basis. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Valuation date	June 30, 2020
Timing	Actuarially determined contributions are determined on the valuation date payable in the fiscal year beginning immediately following the valuation date
Actuarial cost method	Entry age Normal
Amortization method	Level percentage of payroll, open
Remaining amortization period	16 years
Asset valuation method	4-year smoothed market
Wage Inflation	3.50 percent
Salary increase	3.50 to 10.33 percent, including inflation
Inflation	2.75 percent
Investment rate of return	7.65 percent, net of pension plan investment expense, including inflation
Mortality	Healthy Mortality: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males Disabled Mortality: RP-2000 Combined Employee and Annuitant Mortality Table



**Schedule A – Required Supplementary Tables**

**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY  
GASB 67 Paragraph 32(a)**

	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total pension liability</b>								
Service Cost	14,219,088	12,709,957	12,020,270	12,248,910	12,267,430	12,022,841	12,083,166	11,794,994
Interest	49,760,988	47,714,970	43,960,204	41,949,138	39,632,065	37,887,975	36,830,426	35,011,854
Benefit changes	0	0	0	0	0	0	0	0
Difference between expected and actual experience	(1,960,505)	(1,029,413)	23,127,175	640,064	(5,057,920)	(3,546,948)	(2,014,310)	0
Changes of assumptions	27,835,016	27,713,282	0	0	16,011,685	0	0	0
Benefit payments	(29,790,973)	(27,866,365)	(26,220,684)	(24,566,646)	(23,474,602)	(21,960,690)	(22,743,995)	(20,527,874)
Refunds of contributions	<u>(5,797,580)</u>	<u>(2,327,658)</u>	<u>(3,636,764)</u>	<u>(2,675,247)</u>	<u>(1,043,487)</u>	<u>(1,240,208)</u>	<u>0</u>	<u>0</u>
<b>Net change in total pension liability</b>	54,266,034	56,914,773	49,250,201	27,596,219	38,335,171	23,162,970	24,155,287	26,278,974
<b>Total pension liability - beginning</b>	695,736,884	638,822,111	589,571,910	561,975,691	523,640,520	500,477,550	476,322,263	450,043,289
<b>Total pension liability - ending (a)</b>	750,002,918	695,736,884	638,822,111	589,571,910	561,975,691	523,640,520	500,477,550	476,322,263
<b>Plan net position</b>								
Contributions - employer	8,534,618	8,272,676	7,853,234	7,757,950	7,091,246	6,927,587	6,629,915	6,459,488
Contributions - Non-Employer	17,347,097	16,685,125	15,990,599	15,840,158	13,960,572	13,751,561	13,432,838	13,048,938
Contributions - member	5,453,705	5,214,262	5,037,799	5,046,352	4,465,630	4,384,573	4,291,826	4,133,021
Net investment income	121,593,538	11,657,780	22,635,730	33,237,702	39,775,778	7,112,851	14,471,898	45,230,427
Benefit payments	(29,790,973)	(27,866,365)	(26,220,684)	(24,566,646)	(23,474,602)	(21,960,690)	(22,743,995)	(20,527,874)
Administrative expense	(204,819)	(240,967)	(189,981)	(350,328)	(339,344)	(273,951)	(212,017)	(166,807)
Refunds of contributions	(5,797,580)	(2,327,658)	(3,636,764)	(2,675,247)	(1,043,487)	(1,240,208)	0	0
Other	<u>(71,006)</u>	<u>(22,301)</u>	<u>(6,299)</u>	<u>(37,861)</u>	<u>(491)</u>	<u>(131,634)</u>	<u>0</u>	<u>0</u>
<b>Net change in plan net position</b>	117,064,580	11,372,552	21,463,634	34,252,080	40,435,302	8,570,089	15,870,465	48,177,193
<b>Plan net position - beginning</b>	451,150,482	439,777,930	418,314,296	384,062,216	343,626,914	335,056,825	319,186,360	271,009,167
<b>Plan net position - ending (b)</b>	568,215,062	451,150,482	439,777,930	418,314,296	384,062,216	343,626,914	335,056,825	319,186,360
<b>Net pension liability - ending (a) - (b)</b>	181,787,856	244,586,402	199,044,181	171,257,614	177,913,475	180,013,606	165,420,725	157,135,903



**Schedule A – Required Supplementary Tables**

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**SCHEDULE OF THE NET PENSION LIABILITY  
GASB 67 Paragraph 32(b)**

	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability	750,002,918	695,736,884	638,822,111	589,571,910	561,975,691	523,640,520	500,477,550	476,322,263
Plan net position	<u>568,215,062</u>	<u>451,150,482</u>	<u>439,777,930</u>	<u>418,314,296</u>	<u>384,062,216</u>	<u>343,626,914</u>	<u>335,056,825</u>	<u>319,186,360</u>
Net pension liability	181,787,856	244,586,402	199,044,181	171,257,614	177,913,475	180,013,606	165,420,725	157,135,903
Ratio of plan net position to total pension liability	75.76%	64.84%	68.84%	70.95%	68.34%	65.62%	66.95%	67.01%
Covered-employee payroll	59,216,593	56,783,680	54,282,431	52,035,958	48,603,580	47,233,801	45,736,127	44,426,617
Net pension liability as a percentage of covered-employee payroll	306.99%	430.73%	366.68%	329.11%	366.05%	381.11%	361.69%	353.70%



**Schedule A – Required Supplementary Tables**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS  
GASB 67 Paragraph 32(c)**

	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined employer contribution	25,881,715	24,957,801	23,843,833	23,598,108	21,051,818	20,679,148	17,229,000	17,922,000
Actual employer Contributions	8,534,618	8,272,676	7,853,234	7,757,950	7,091,246	6,927,587	6,629,915	6,459,488
Annual contribution deficiency / (excess)	0	0	0	0	0	0	(2,833,753)	(1,586,426)
Covered-employee payroll	59,216,593	56,783,680	54,282,431	52,035,958	48,603,580	47,233,801	45,736,127	44,426,617
Actual contributions as a percentage of covered-employee payroll	43.71%	43.95%	43.93%	45.35%	43.31%	43.78%	43.87%	43.91%



## Schedule B – Plan Provisions

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- |  |   |
|--|---|
| <b>Service credit</b>  | <ul style="list-style-type: none"><li>• Service credit is used to determine the amount of a member’s retirement benefit.</li><li>• One month of service credit is earned for each month where the member is paid for 160 hours. This includes certain transferred and purchased service.</li></ul>  |
| <b>Membership service</b>  | <ul style="list-style-type: none"><li>• Membership service is used to determine eligibility for vesting, retirement or other benefits.</li><li>• One month of membership service is earned for any month member contributions are made, regardless of the number of hours worked.</li><li>• Eligible members in all systems may purchase service that counts toward membership service.</li><li>• Additionally, eligible active and inactive Sheriffs’ Retirement System (SRS) members may purchase 1 for 5 (additional) service that will count as membership service.</li></ul> |
| <b>Contributions</b>   | <ul style="list-style-type: none"><li>• Member contributions are made through an “employer pick-up” arrangement which results in deferral of taxes on the contributions.</li></ul>  |
| <b>Compensation</b>  | <ul style="list-style-type: none"><li>• Compensation generally means all remuneration paid, excluding certain allowances, benefits, and lump sum payments. Compensation is specifically defined in law and differs amongst the systems.</li><li>• Bonuses paid <b>on or after</b> July 1, 2013 to any member will not be treated as compensation for retirement purposes. No member or employer contributions will be paid on bonuses.</li></ul>  |
| <b>Withdrawal of employee contributions</b>                      | <ul style="list-style-type: none"><li>• A member is eligible for a withdrawal of their contributions when they terminate service and are either not eligible for or have not taken a retirement benefit.</li><li>• The member receives the accumulated member contributions, which consists of member contributions and regular interest.</li><li>• Upon receipt of a refund of accumulated contributions a member’s vested right to a monthly benefit is forfeited.</li></ul>  |
| <b>Member contributions interest credited (regular interest)</b> | <ul style="list-style-type: none"><li>• Interest is credited to member accounts at the rates determined by the Board.</li><li>• The current interest rate credited to member accounts is 0.55%.</li></ul>   |



## Schedule B – Plan Provisions

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### Working Retiree Limitations

Applies to retirement system members who return **on or after** July 1, 2017 to covered employment in the system from which they retired. These limits already applied to SRS members before July 1, 2017.

- Members who return for **less than 480 hours** in a **calendar year**:
  - may not become an active member in the system; and
  - are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.
- Members who return for **480 or more hours** in a **calendar year**:
  - must become an active member of the system;
  - will stop receiving a retirement benefit from the system; **and**
  - will be eligible for a second retirement benefit if they earn 5 or more years of service credit through their second employment.
- Employee, employer and state contributions apply as follows:
  - Employer contributions and state contributions (if any) must be paid on all working retirees;
  - Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.

NOTE: PERS has its own limits.

### Second Retirement Benefit

Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.

- If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
  - is not awarded service credit for the period of reemployment;
  - is refunded the accumulated contributions associated with the period of reemployment;
  - starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
  - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA in January immediately following second retirement.
- If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating



## Schedule B – Plan Provisions

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- again, the member:
    - is awarded service credit for the period of reemployment;
    - starting the first month following termination of service, receives:
      - \* the same retirement benefit previously paid to the member; **and**
      - \* a second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member’s rehire date; **and**
    - does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:
      - \* on the initial retirement benefit in January immediately following second retirement; **and**
      - \* on the second retirement benefit starting in January after receiving that benefit for at least 12 months.
  - A member who returns to covered service is **not** eligible for a disability benefit.
- Refunds**
- Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.
  - Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so **within 90 days** of termination of service.
  - Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.
- Lump-sum payouts**
- Effective July 1, 2017, lump sum payouts in all systems are limited to the member’s accumulated contributions rather than the present value of the member’s benefit.
- Type of plan**
- Multiple-employer cost sharing
- Membership eligibility**
- Police officers of first- and second-class cities, and
  - Police officers of other cities with the state that adopt the plan, other than those cities which maintain a separate local police fund



## Schedule B – Plan Provisions

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<b>Member contributions</b>	<p>Members <b>not electing</b> GABA:</p> <ul style="list-style-type: none"><li>• Hired <b>after</b> June 30, 1975 but <b>on or before</b> June 30, 1979: 7.0% of member's compensation</li><li>• Hired <b>after June 30, 1979</b> but <b>before</b> July 1, 1997: 8.5% of member's compensation</li><li>• Hired <b>on or after</b> July 1, 1997: 9.0% of member's compensation</li></ul> <p>Members <b>electing</b> GABA:</p> <ul style="list-style-type: none"><li>• 9.0% of member's compensation</li></ul>
<b>Employer contributions</b>	<ul style="list-style-type: none"><li>• 14.41% of each member's compensation</li></ul>
<b>State contributions</b>	<ul style="list-style-type: none"><li>• 29.37% of each member's compensation</li></ul>
<b>Compensation period used in benefit calculation</b>	<ul style="list-style-type: none"><li>• FAC = Final Average Compensation</li><li>• FAC is the average over the last 36 months (or shorter period of total service) of compensation paid to the member.</li><li>• Hired <b>on or after</b> July 1, 2013: 110% annual cap on compensation considered as part of a member's FAC.</li></ul>
<b>Service retirement eligibility and benefit formula</b>	<ul style="list-style-type: none"><li>• <b>Age 50</b> with <b>5 years</b> of membership service, <b>or</b></li><li>• <b>Any age</b> with <b>20 years</b> of membership service</li><li>• 2.5% of FAC x years of service credit</li></ul>
<b>Second retirement eligibility and benefit formula</b>	<ul style="list-style-type: none"><li>• <b>Re-employed in a MPORS position and at least age 50</b> <b>Re-calculated</b> using criteria below:<ul style="list-style-type: none"><li>• <b>Less than 20 years</b> of membership service:<ul style="list-style-type: none"><li>a. Initial retirement benefit will cease;</li><li>b. The retiree becomes a vested active MPORS member;</li><li>c. The member must repay all initial benefits received plus interest at the actuarially assumed rate of return;</li><li>d. The second retirement will be based on total MPORS service; <b>and</b></li><li>e. The member will be treated as a new retiree who after having been retired at least 12 months, will receive a 3% GABA each year in January. This applies only to members who were GABA members initially.</li></ul></li><li>• <b>More than 20 years</b> of membership service:<ul style="list-style-type: none"><li>a. The initial retirement benefit will cease;</li><li>b. The retiree becomes a vested active MPORS member;</li><li>c. At second retirement the initial benefit resumes and a new benefit will be calculated on new service credit and FAC after re-employment; and</li><li>d. The retiree will receive GABA on their first benefit in</li></ul></li></ul></li></ul>





## Schedule B – Plan Provisions

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January immediately following second retirement but waits 12 months for GABA on the second retirement benefit. If not initially retired 12 months, the retiree will wait 12 months for GABA on both parts of benefit. This applies only to members who were GABA members initially.

### Disability retirement eligibility and benefit formula

- Any active member
- **Before completing 20 years** of membership service:  
50% of FAC
- **After completing 20 years or more** of membership service:  
2.5% of FAC for each year of service credit

### Survivor's eligibility and benefit formula

- Any active member
- **Before completing 20 years** of membership service:  
50% of member's FAC
- **After completing 20 years or more** of membership service:  
2.5% of member's FAC for each year of service credit
- Benefits are paid to the surviving spouse (or equally to dependent children if there is no surviving spouse or after a surviving spouse dies, for as long as they remain dependent children).
- In the absence of a spouse or child, the accumulated contributions minus any benefits already paid will be paid to the member's designated beneficiary.

### Vesting eligibility and benefit

- 5 years of membership service
- Accrued normal retirement benefit, payable when eligible for retirement.
- In lieu of a pension, a member may receive a refund of accumulated contributions.
- Upon receipt of a refund of accumulated contributions, a member's vested right to a monthly benefit is forfeited.

### Retirement benefits - Form of payment

- The normal form of payment is a life annuity, with 100% continuation after death to a surviving spouse.
- If there is no surviving spouse, or after the death of a surviving spouse, benefits are paid to the dependent children, if any, for as long as they remain dependent children.

### Post retirement benefit increases

- For retired members who became active members **on or after** July 1, 1997, **or** those who elected to be **covered under GABA** and who have been retired at least 12 months, a GABA will be made each year in January equal to 3%.
- For retired members who were hired **prior to** July 1, 1997 **and** who did **not elect GABA**, the minimum benefit adjustment



## **Schedule B – Plan Provisions**

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provided should not be less than 50% of the current base compensation of a newly confirmed police officer of the employer that last employed the member as a police officer.

### **Changes since last valuation**

- None

### ***MPORS Deferred Retirement Option Plan (DROP)***

#### **Eligibility**

- 20 years of membership service

#### **DROP period**

- Maximum of five years.
- Member may not receive membership service or service credit during the DROP Period.

#### **Contributions**

- State, employer and member contributions continue during the DROP Period and are made to the retirement system.

#### **Disability**

- If a member becomes disabled during the DROP Period, the member will not be eligible for MPORS disability benefits.
- If the member must terminate service, the member's service retirement benefit will be paid to the member rather than to the member's monthly DROP Account. The member will also be eligible to receive the DROP Account.

#### **Survivor benefit**

- If a member dies before the end of the DROP Period, the surviving spouse or dependent children are entitled to receive a lump-sum payment equal to the member's DROP Benefit and a survivorship benefit equal to the benefit the member would have received had the member retired rather than elected to participate in the DROP.
- If the member does not have a surviving spouse or dependent children, then the member's designated beneficiary receives the balance of the member's retirement account and a lump-sum payment of the member's DROP Benefit.
- The DROP Benefit paid must include interest credited to the participant's account as follows:
  - (a) through June 30, 2009, interest must be credited every fiscal year end at a rate reflecting the retirement system's annual investment earnings for the applicable fiscal year.
  - (b) after June 30, 2009, interest must be credited every fiscal year end at the actuarially assumed rate of return. Proportionate interest must be credited for distributions



## Schedule B – Plan Provisions

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taking place at other than a fiscal year end.

### **DROP benefit**

- Member receives DROP accruals equal to the retirement benefit calculated at DROP commencement and added each month during the DROP Period, including any post retirement adjustments (GABA), plus interest reflecting the retirement system's annual investment earnings.
- Effective July 1, 2009, the interest rate credited to DROP Accounts was changed to the actuarial assumed rate of 8%.
- As a result of the experience study performed during fiscal year 2010, the interest rate credited to DROP Accounts was changed to the actuarial assumed rate of 7.75%.
- As a result of the experience study performed during fiscal year 2017, the interest rate credited to DROP Accounts was changed to the actuarial assumed rate of 7.65%.

### **Changes in DROP since last valuation**

- None



## **Schedule C – Actuarial Assumptions and Methods**

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The assumptions and methods utilized in the valuation were developed in the six-year experience study for the period ending June 30, 2016.

Tables C-3 through C-7 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

### **Actuarial Cost Method**

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

### **Records and Data**

The data used in the valuation consists of financial information, records of age, sex, service, salary, contribution rates, and account balances of contributing members and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data has been supplied by the System and was accepted for valuation purposes without audit.

### **Replacement of Terminated Members**

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of active members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the normal cost rates for active members will not vary with the termination of present members.

### **Administrative and Investment Expenses**

The investment expenses of the System are assumed to be funded by investment earnings in excess of 7.06% per year.

Administrative expenses are assumed to equal 0.18% of payroll.

### **Valuation of Assets**

Market value of assets.



## **Schedule C – Actuarial Assumptions and Methods**

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### **Investment Earnings**

The annual rate of investment earnings of the assets of the System is assumed to be 7.06% per year net of investment expenses, compounded annually.

### **Interest on Member Contributions**

Interest on member contributions is assumed to accrue at a rate of 2.75% per annum, compounded annually.

### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table C-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.5% annual rate of increase in the general wage level of the membership.

### **Service Retirement**

Table C-3 shows the annual assumed rates of retirement among members eligible for service retirement. Separate rates are used when a member is eligible for reduced benefits, for the first year a member is eligible for full benefits, and for the years following the first year a member is eligible for full benefits.

### **Disablement**

The rates of disablement used in this valuation are illustrated in Table C-4.

### **Mortality**

The mortality rates used in this valuation are illustrated in Table C-5. A written description of each table used is included in Table C-1.

### **Other Terminations of Employment**

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table C-6.

### **Benefits for Terminating Members**

Members terminating with less than five years of service are assumed to request an immediate withdrawal of their contributions with interest. Table C-7 shows the assumed probability of retaining membership in the System among members terminating with five or more years of service.

We estimated the present value of future benefits for terminated vested members based on the greater of the present value of their deferred benefit at age 60 or their available contribution account.



## **Schedule C – Actuarial Assumptions and Methods**

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### **Probability of Marriage & Dependent Children**

If death occurs in active status, all members are assumed to have an eligible surviving spouse with no dependent children. Female spouses are assumed to be three years younger than their male spouse.

### **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.



## Schedule C – Actuarial Assumptions and Methods

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Table C-1

### Summary of Assumptions

I. Economic assumptions	
A. General wage increases	3.50%
B. Investment return	7.06%
C. Discount Rate	7.06%
D. Price Inflation Assumption	2.40%
E. Growth in membership	0.00%
F. Interest on member accounts	2.75%
II. Demographic assumptions	
A. Individual salary increase due to promotion and longevity	Table C-2
B. Retirement	Table C-3
C. Disablement	Table C-4
D. Mortality among contributing members, service retired members, and beneficiaries. The tables include margins for mortality improvement which is expected to occur in the future. For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table projected to 2020 using Scale BB, set back one year for males.	Table C-5
E. Mortality among disabled members For Males and Females: RP 2000 Combined Employee and Annuitant Mortality Table with no projections.	Table C-5
F. Other terminations of employment	Table C-6
G. Probability of retaining membership in the System upon vested termination	Table C-7



## Schedule C – Actuarial Assumptions and Methods

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**Table C-2**

**Future Salaries**

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
1	6.60%	3.50%	10.33%
2	4.90	3.50	8.57
3	3.70	3.50	7.33
4	2.80	3.50	6.40
5	2.10	3.50	5.67
6	1.50	3.50	5.05
7	1.00	3.50	4.54
8	0.60	3.50	4.12
9	0.20	3.50	3.71
10 & Up	0.00	3.50	3.50





## Schedule C – Actuarial Assumptions and Methods

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**Table C-3**

**Retirement  
Annual Rates**

<u>Age</u>	<u>Less than 20 Years of Service</u>	<u>20 or More Years of Service</u>
Less than 50	0.0%	12.0%
50	0.0	15.0
51	0.0	15.0
52	0.0	15.0
53	0.0	15.0
54	0.0	15.0
55	0.0	20.0
56	0.0	20.0
57	0.0	20.0
58	0.0	20.0
59	0.0	20.0
60	0.0	20.0
61	0.0	20.0
62	0.0	100.0
63	0.0	100.0
64	0.0	100.0
65 & Over	100.0	100.0

Vested terminations are assumed to retire at their earliest unreduced eligibility.

15 % of active members are assumed to enter the DROP for each of the first six years following DROP eligibility. These members are assumed to elect to participate in the DROP for five years.



## Schedule C – Actuarial Assumptions and Methods

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**Table C-4**  
**Disablement**  
**Annual Rates**

Age	All Members
22	.00%
27	.25
32	.25
37	.50
42	.50
47	.50
52	.50
57	.50
62	.00

All disabilities are assumed to be permanent and without recovery.



## Schedule C – Actuarial Assumptions and Methods

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**Table C-5**  
**Mortality**  
**Annual Rates**

Age	Contributing Members, Service Retired Members and Beneficiaries		Disabled Members	
	Men	Women	Men	Women
25	0.0354%	0.0195%	0.0376%	0.0207%
30	0.0388	0.0249	0.0444	0.0264
35	0.0661	0.0447	0.0773	0.0475
40	0.0961	0.0665	0.1079	0.0706
45	0.1316	0.1058	0.1508	0.1124
50	0.1879	0.1578	0.2138	0.1676
55	0.3010	0.2458	0.3624	0.2717
60	0.5271	0.4135	0.6747	0.5055
65	0.9041	0.7624	1.2737	0.9706
70	1.4636	1.3151	2.2206	1.6742
75	2.5057	2.2077	3.7834	2.8106
80	4.2816	3.6037	6.4368	4.5879
85	7.3750	6.0833	11.0757	7.7446
90	13.0721	10.5549	18.3408	13.1682
95	21.7835	17.2452	26.7491	19.4509



**Schedule C – Actuarial Assumptions and Methods**

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**Table C-6**

**Other Terminations of Employment  
Among Members Not Eligible to Retire  
Annual Rates**

<u>Years of Service</u>	<u>All Members</u>
0	16.0%
1	13.0
2	11.0
3	9.0
4	7.0
5	7.0
6	7.0
7	7.0
8	5.0
9	5.0
10 & Over	2.0



**Schedule C – Actuarial Assumptions and Methods**

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**Table C-7**

**Probability of Retaining Membership in the System  
Upon Vested Termination**

<u>Age</u>	<u>Probability of Retaining Membership</u>
Under 35	40%
35	90
36	90
37	90
38	90
39	90
40	90
41	90
42	90
43	90
44	90
45	90
46	90
47	90
48	90
49	90
50 & Over	100



## **Schedule D – Glossary of Terms**

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### **Actuarial Present Value of Projected Benefit Payments**

Projected benefit payments discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment.

### **Actuarial Valuation**

The determination, as of a point in time (the actuarial valuation date), of the service cost, total pension liability, and related actuarial present value of projected benefit payments for pensions performed in conformity with Actuarial Standards of Practice, unless otherwise specified by the GASB.

### **Actuarial Valuation Date**

The date as of which an actuarial valuation is performed.

### **Actuarially Determined Contribution**

A target or recommended contribution to a defined benefit pension plan for the reporting period, determined in conformity with Actuarial Standards of Practice and based on the most recent measurement date available when the contribution for the reporting period was adopted.

### **Cost-Sharing Multiple Employer Defined Benefit Pension Plan (Cost-Sharing Pension Plan)**

A multiple-employer defined benefit pension plan in which the pension obligation to the employees of more than one employer are pooled and pension plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.

### **Covered Employee Payroll**

The payroll on which contributions to a pension plan are based.



## **Schedule D – Glossary of Terms**

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### **Discount Rate**

The single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected (under the requirements of Statement 67) to be greater than the benefit payments that are projected to be made in the period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term expected rate of return, calculated using the long-term expected rate of return on pension plan investments.
2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

### **Entry Age Actuarial Cost Method**

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age(s). The portion of this actuarial present value allocated to a valuation year is called the normal cost. The portion of the actuarial present value not provided for at a valuation date by the actuarial present value of future normal costs is called the actuarial accrued liability.

### **Money-Weighted Rate of Return**

A method of calculating period-by-period returns on pension plan investments that adjust for the changing amounts actually invested. For purpose of Statement 67, money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense.

### **Net Pension Liability**

The liability of employers and non-employer contributing entities to plan members for benefits provided through a defined benefit pension plan. It is calculated by subtracting the plan's fiduciary net position from the plan's total pension liability.

### **Non-Employer Contributing Entity**

Entities that make contributions to a pension plan that is used to provide pensions to the employees of other entities. For purposes of Statement 67, plan members are not considered non-employer contributing entities.



## **Schedule D – Glossary of Terms**

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### **Plan Members**

Individuals that are covered under the terms of a pension plan. Plan Members generally included (1) employees in active service (active plan members) and (2) terminated employees who have accumulated benefits but are not yet receiving them and retirees or their beneficiaries currently receiving benefits (inactive plan members).

### **Projected Benefit Payments**

All benefits estimated to be payable through the pension plan to current active and inactive plan members as a result of their past service and their expected future service.

### **Real Rate of Return**

The rate of return on an investment after adjustment to eliminate inflation.

### **Service Cost**

The portion of the actuarial present value of projected benefit payments that is attributed to a valuation year.

### **Single-Employer Defined Benefit Pension Plan (Single-Employer Pension Plan)**

A defined benefit pension plan that is used to provide pensions to employees of only one employer.

### **Total Pension Liability**

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of member service in conformity with the requirements of Statement 67.