



**Cavanaugh Macdonald**  
CONSULTING, LLC

*The experience and dedication you deserve*

**Firefighters' Unified Retirement System  
of the State of Montana**



**Actuarial Valuation  
As of June 30, 2022**





# Cavanaugh Macdonald

CONSULTING, LLC

*The experience and dedication you deserve*

September 26, 2022

Public Employees' Retirement Board  
100 North Park, Suite 200  
Helena, MT 59620-0139

Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Firefighters' Unified Retirement System of the State of Montana (FURS), prepared as of June 30, 2022.

The purpose of this report is to provide a summary of the funded status of the System as of June 30, 2022. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the statutory contribution rate reflecting all anticipated contribution increases are sufficient to amortize the unfunded accrued liability within a 12-year period. The asset values used to determine unfunded liabilities are not market values but less volatile market related values. A smoothing technique is applied to market values to determine the market related values. The unfunded liability amounts using the market value of assets would be different. The interest rate used for determining liabilities is based on the expected return on assets. Therefore, liability amounts in the report cannot be used to assess a settlement of the obligation.

The promised benefits of the System are included in the actuarially calculated contribution rates, which are developed using the Entry Age Normal Cost Method. Four-year market related value of assets is used for actuarial valuation purposes. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.25% annually. The assumptions recommended by the actuary and adopted by the Board are, in the aggregate, reasonably related to the experience under the Fund and reasonable expectations of anticipated experience under the Fund.

In order to prepare the results in this report we have utilized appropriate actuarial models that were developed for this purpose. These models use assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.



This is to certify that the undersigned are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the retirement system and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the System.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

A handwritten signature in blue ink that reads "Todd B. Green".

Todd B. Green, ASA, EA, FCA, MAAA  
President

A handwritten signature in blue ink that reads "Bryan Hoge".

Bryan Hoge, FSA, EA, FCA, MAAA  
Consulting Actuary

A handwritten signature in blue ink that reads "Beverly V. Bailey".

Beverly V. Bailey, ASA, EA, FCA, MAAA  
Senior Actuary



**Firefighters' Unified Retirement System  
State of Montana**

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## Section I: Summary of Results

For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

VALUATION DATE	June 30, 2022	June 30, 2021
Participant Counts		
Active Members	749	734
Retirees and Beneficiaries	691	679
Disabled Members*	13	13
Terminated Vested Members	51	43
Terminated Non-Vested Members	93	81
Total**	1,597	1,550
Annual Covered Payroll of Active Members	\$ 59,394,409	\$ 56,281,681
Average Salaries from Covered Payroll	\$ 79,298	\$ 76,678
Annual Retirement Allowances for Retired Members and Beneficiaries	\$ 31,000,629	\$ 29,008,979
Assets		
Actuarial Value	\$ 603,173,541	\$ 555,517,311
Market Value	589,208,686	611,281,874
Actuarial Accrued Liability (AAL)	\$ 748,060,423	\$ 646,173,296
Unfunded Actuarial Accrued Liability (UAAL)	\$ 144,886,882	\$ 90,655,985
Funded Ratio	80.63%	85.97%
Market Value Rate of Return	(4.24%)	27.04%
<b>Annual Cost</b>		
Statutory Funding Rate***	57.66%	57.66%
Total Normal Rate	32.20%	24.73%
Employee Contribution Rate****	10.69%	10.69%
Employer Normal Rate	21.51%	14.04%
Employer Contribution Rate		
Normal Rate	21.51%	14.04%
Administrative Expense Load	0.00%	0.13%
UAAL Rate	25.46%	32.80%
Total Rate	46.97%	46.97%
Amortization Period	12 years	6 years
Employer Contribution Rate Necessary to Amortize UAAL over 30 Years		
Normal Rate	21.51%	14.04%
Administrative Expense Load	0.00%	0.13%
UAAL Rate (30-Year Rate)	13.63%	9.17%
Total Rate	35.14%	23.34%
Shortfall/(Surplus)	(11.83%)	(23.63%)

\* Based on PERB categorization for the annual report. For actuarial purposes, 46 members in 2021 and 42 members in 2022 were valued as disabled members with offsetting reductions to the number of retired members.

\*\* A reconciliation between participant counts used for the annual report and counts for the valuation appears at the beginning of Appendix D.

\*\*\* The statutory funding rate consists of the member contribution rate of 10.69% of compensation plus the employer contribution rate of 46.97% of compensation.

\*\*\*\* Members who have elected GABA contribute 10.70% of compensation. Members who have not elected GABA contribute 9.50% of compensation. The employee contribution rate reflects that 4 active members did not elect GABA and are contributing 9.50%.



## Section I: Summary of Results

As a result of this actuarial valuation of the benefits in effect under the Firefighters' Unified Retirement System as of June 30, 2022, the statutory employer contributions are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) of the Retirement System within 12 years. The Funded Ratio is 80.63%.

### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Retirement System. The June 30, 2022 market value of assets is \$13,964,855 less than the actuarial value of assets. This is due to the smoothing of investment gains and losses over a four-year period. If the market value of assets was used, the amortization period would be 14 years, and the Funded Ratio would be 78.76%.

### Additional Details

MCA 19-13 sets the employer contribution at 14.36% of salary, the state contribution at 32.61% and the employee contribution at 9.50% for non-GABA actives and 10.70% for GABA actives.

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

### Investment Experience

The market assets earned (4.24)% net of investment and operating expenses. As a result of prior years' unrecognized gains, the actuarial assets earned 7.85%, which is 0.20% greater than the expected return of 7.65%. The return on the actuarial assets differs from the return on market assets because the actuarial value of assets spreads gains and losses over four years. The chart below shows the annual returns for the past ten years.

Year	Market Return	Actuarial Return	Assumed Investment Return	Market Return over Assumption	Actuarial Return over Assumption
7/1/2012 to 6/30/2013	12.43%	11.05%	7.75%	4.68%	3.30%
7/1/2013 to 6/30/2014	16.53	12.44	7.75	8.78	4.69
7/1/2014 to 6/30/2015	4.52	9.32	7.75	(3.23)	1.57
7/1/2015 to 6/30/2016	2.15	8.33	7.75	(5.60)	0.58
7/1/2016 to 6/30/2017	11.56	8.00	7.75	3.81	0.25
7/1/2017 to 6/30/2018	8.63	6.84	7.65	0.98	(0.81)
7/1/2018 to 6/30/2019	5.44	7.07	7.65	(2.21)	(0.58)
7/1/2019 to 6/30/2020	2.64	6.79	7.65	(5.01)	(0.86)
7/1/2020 to 6/30/2021	27.04	10.52	7.65	19.39	2.87
7/1/2021 to 6/30/2022	(4.24)	7.85	7.65	(11.89)	0.20

Asset gains or losses result when the return on the actuarial value of assets differs from the assumed investment return assumption.

### Amortization of the UAAL

The June 30, 2021, actuarial valuation calculated a 6-year amortization period for the UAAL. The resulting amortization period at June 30, 2022 is 12 years.



## **Section I: Summary of Results**

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### **Funding and Benefits Policy**

The Montana Public Employees' Retirement Board has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

#### **1) Funding Requirement**

##### **a) The Funding and Benefits Policy states:**

1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
2. Asset smoothing can be used in the valuation process to spread the recognition of investment gains and losses over a four-year period.
3. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.

##### **b) Analysis: The liabilities of the System are determined using the Entry Age Normal Cost Method and are compared to the actuarial value of assets, which are developed using asset smoothing that recognizes gains and losses over a four-year period. Finally, the amortization period as of June 30, 2022 is 12 years based on actuarial value of assets. The current employer and employee statutory rates keep the System's funding within Board policy guidelines.**

#### **2) Funding Objectives**

##### **a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAAL."**

##### **b) Analysis: The employer and employee contributions provided for in statute are sufficient to amortize the unfunded actuarial accrued liability within a 12-year period. This ensures that the System is financially sound and will be able to pay all promised benefits and achieve a well-funded status with a range of safety to absorb market volatility without creating a UAAL.**

#### **3) Benefit Enhancements**

##### **a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."**

##### **b) Analysis: Without supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAAL.**





## Section I: Summary of Results

### Sensitivity to Future Experience

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

**Investment Return** – The investment return generally has the largest impact on the funding of the System.

Impact of Assuming 1.0% Higher Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.30%	80.63%	12 Years	\$28.5
Higher Assumption 8.30%	<u>92.08%</u>	<u>3 Years</u>	<u>14.5</u>
Increase / (Decrease)	11.45%	(9) Years	(\$14.0)
Impact of Assuming 0.5% Higher Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.30%	80.63%	12 Years	\$28.5
Higher Assumption 7.80%	<u>86.29%</u>	<u>7 Years</u>	<u>21.1</u>
Increase / (Decrease)	5.66%	(5) Years	(\$7.4)
Impact of Assuming 0.5% Lower Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.30%	80.63%	12 Years	\$28.5
Lower Assumption 6.80%	<u>75.12%</u>	<u>23 Years</u>	<u>36.4</u>
Increase / (Decrease)	(5.51%)	11 Years	\$7.9
Impact of Assuming 1.0% Lower Investment Return			
	<u>Funded Ratio</u>	<u>Amortization Period</u>	<u>Actuarially Determined Employer Contribution (Millions \$)*</u>
Current Assumption 7.30%	80.63%	12 Years	\$28.5
Lower Assumption 6.30%	<u>69.77%</u>	<u>58 Years</u>	<u>45.2</u>
Increase / (Decrease)	(10.86%)	46 Years	\$16.7

\* Amounts reflect estimated increase/(decrease) in FY2022 employer contributions in order to maintain the 12 year amortization period.





## **Section I: Summary of Results**

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The future funding status of the System will be determined by the System's experience. The System's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the System. The entry age normal cost method and four year smoothing of asset gains and losses will help to provide a more orderly funding of the System's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 year each year, reflecting gains and losses due to experience different than the actuarial assumptions.

### **Assumption Changes**

Since the June 30, 2021 valuation, the Montana Public Employee Retirement Administration (MPERA) adopted the recommendations made in the experience study for the five-year period ending June 30, 2021. The assumption changes outlined below are effective July 1, 2022:

- Lowered the investment return assumption from 7.65% to 7.30%.
- Updated all mortality tables to the PUB2010 tables for public safety employees.
- Updated the rates of withdrawal, retirement, disability, and salary merit increases.
- Lowered the payroll growth assumption from 3.50% to 3.25%.

### **Benefit Changes**

There have been no benefit changes since the previous valuation.

### **Contribution Changes**

There have been no contribution changes since the previous valuation.

### **Method Changes**

There have been no method changes since the previous valuation.



## Section I: Summary of Results

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### Impact of Changes

The following table summarizes how experience has changed the UAAL since the June 30, 2021, Actuarial Valuation. Further detail can be found in Tables 10 and 11.

#### Changes in the Unfunded Actuarial Accrued Liability (UAAL)

June 30, 2021 Valuation UAAL	\$90,655,985
Normal Cost (Including Expenses)	13,384,011
Contributions	(34,467,606)
Interest	<u>6,640,674</u>
Expected June 30, 2022 UAAL	76,213,064
Experience (Gain)/Loss on Actuarial Liabilities	\$3,771,253
Experience (Gain)/Loss on Actuarial Assets	(1,092,772)
Assumption & Method Changes	65,995,337
Plan Changes	0
Total (Gain) / Loss	<u>68,673,818</u>
June 30, 2022 Valuation UAAL	144,886,882



## **Section I: Summary of Results**

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### **Summary**

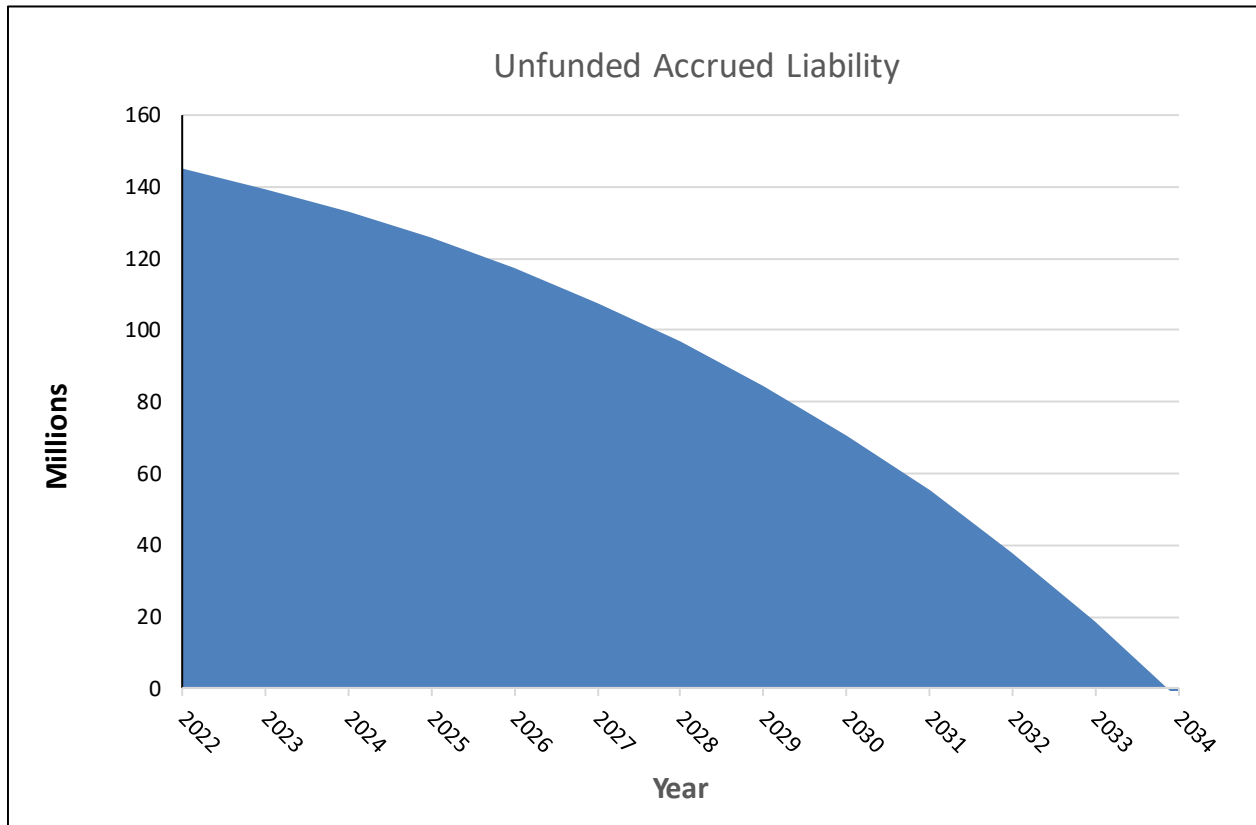
- \* The System's actuarial value investment return of 7.85% for the year ended June 30, 2022 is 0.20% greater than the expected return of 7.65%. This represents an asset gain of \$1,092,772 due to investment return being more than anticipated. As of June 30, 2022, the market value of assets was \$589,208,686. As of June 30, 2022, the actuarial value of assets was \$603,173,541. The June 30, 2022 market value of assets will be recognized in future actuarial valuations unless it is offset by returns greater than the 7.30% assumption.
- \* As of June 30, 2022, the amortization period of the UAAL is 12 years. Prior to this valuation, the funding period was 6 years. The ultimate goal of the Board's Funding and Benefit Policy is to increase the funded status to a level such that the amortization period is below 30 years. The System is currently being funded in the parameters as defined by the Board.
- \* The funding of the retirement system will be impacted by future experience, which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 7.30% assumption are expected to have significant impacts on the System's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience. This is the reason for using an actuarial value of assets that allows gains and losses to be smoothed over four years.
- \* The unfunded actuarial accrued liability is amortized using a level percentage of payroll method over the amortization period. Under the level percentage of payroll method, amortization payments will not be large enough to cover interest on the UAAL in the beginning of the amortization schedule, which means that as a dollar amount the UAAL is expected to grow. After a period of time, amortization payments will be large enough that the amortization payments will cover both interest and principal, and the UAAL as a dollar amount will be projected to decrease in each subsequent year. The payroll growth assumption is used to determine the percentage of payroll required over the remaining amortization period to fully amortize the unfunded liability. The payroll growth assumption is 3.25%.



## Section I: Summary of Results

### Projected Progress toward 100% Funding

The table below shows the projected progress toward reaching 100%. When the System is 100% funded, the Unfunded Actuarial Accrued Liability will be fully amortized. This is scheduled to occur within 12 years. The ultimate goal of the FURS System is to become at least 100% funded and to establish a reserve equal to 10% of the System's Actuarial Accrued Liability.





## Section II: Assets

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### Assets

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2022. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is a four-year smoothing method. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.

Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes the determination of the actuarial value of assets. Table 4 summarizes historical asset returns for the last 10 years including the amount recognized by the actuarial asset valuation method which was greater or lesser than the actuarial investment return assumption. Table 5 summarizes the historical asset values on a market value and actuarial value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the System.



## Section II: Assets

**Table 1:**  
**Statement of Fiduciary Net Position**  
**Fiscal Year Ended June 30,**

	<b>2022</b>	<b>2021</b>
<b>ASSETS</b>		
Cash and Short Term Investments	\$ 6,035,243	\$ 6,304,028
Securities Lending Collateral	\$ 5,830,168	\$ 3,395,186
Receivables:		
Interest Receivable	\$ 5,995	\$ 506
Accounts Receivable	141,286	119,578
Due from Other Funds	-	-
Due from Primary Government	19,436,204	18,437,718
Notes Receivable	-	-
Total Receivables	\$ 19,583,485	\$ 18,557,802
Investments, at fair value:		
Investment Pools	563,501,008	586,300,947
Other Investments	-	-
Total Investments	\$ 563,501,008	\$ 586,300,947
Capital Assets		
Property and Equipment, at cost, net of Accumulated Depreciation	\$ 324	\$ 324
Intangible Assets, at cost, net of Amortization Expense	229,235	219,548
Total Capital Assets	\$ 229,559	\$ 219,872
<b>TOTAL ASSETS</b>	<b>\$ 595,179,463</b>	<b>\$ 614,777,835</b>
<b>LIABILITIES</b>		
Securities Lending Liability	\$ 5,830,168	\$ 3,395,186
Accounts Payable	52,461	20,926
Unearned Revenue	-	3,365
Due to Other Funds	88,148	76,484
Compensated Absences	-	-
OPEB Implicit Rate Subsidy LT	-	-
<b>TOTAL LIABILITIES</b>	<b>\$ 5,970,777</b>	<b>\$ 3,495,961</b>
<b>NET POSITION - RESTRICTED FOR PENSION BENEFITS</b>	<b>\$ 589,208,686</b>	<b>\$ 611,281,874</b>



## Section II: Assets

**Table 2:**  
**Statement of Changes in Fiduciary Net Position**  
**Fiscal Year Ended June 30,**

	<b>2022</b>	<b>2021</b>
<b>ADDITIONS</b>		
Contributions:		
Employer	\$ 8,590,809	\$ 8,051,622
Plan Member	6,440,593	6,091,044
Other	19,436,204	18,274,536
Total Contributions	<u>\$ 34,467,606</u>	<u>\$ 32,417,202</u>
Misc Income	\$ -	\$ -
Investment Income:		
Net Appreciation/(Depreciation) in Fair Value of Investments	\$ (21,969,880)	\$ 132,906,640
Investment Earnings	24,739	14,330
Security Lending Income	60,672	40,562
Investment Income/(Loss)	<u>\$ (21,884,469)</u>	<u>\$ 132,961,532</u>
Investment Expense	(4,088,917)	(3,315,773)
Security Lending Expense	(13,331)	(7,961)
Net Investment Income/(Loss)	<u>\$ (25,986,717)</u>	<u>\$ 129,637,798</u>
Total Additions	<u>\$ 8,480,889</u>	<u>\$ 162,055,000</u>
<b>DEDUCTIONS</b>		
Benefit Payments	\$ 30,345,902	\$ 28,529,988
Refunds/Distributions	66,244	93,251
Refunds to Other Plans	7,963	-
Transfers to DCRP	-	-
Transfers to MUS-RP	-	-
OPEB Expense	-	-
Administrative Expense	130,922	180,813
Total Deductions	<u>\$ 30,551,031</u>	<u>\$ 28,804,052</u>
<b>NET INCREASE (DECREASE) IN PLAN NET ASSETS</b>	<u>\$ (22,070,142)</u>	<u>\$ 133,250,948</u>
<b>NET POSITION - RESTRICTED FOR PENSION BENEFITS BEGINNING OF YEAR</b>	<u>\$ 611,281,874</u>	<u>\$ 477,936,941</u>
<b>ADJUSTMENT</b>	<u>(3,046)</u>	<u>\$ 93,985</u>
<b>END OF YEAR</b>	<u><u>\$ 589,208,686</u></u>	<u><u>\$ 611,281,874</u></u>





**Table 3:  
Determination of Actuarial Value of Assets**

Valuation Date June 30:	2021	2022	2023	2024	2025
A. Actuarial Value Beginning of Year	\$ 499,180,209	\$ 555,517,311			
B. Market Value End of Year	611,281,874	589,208,686			
C. Market Value of Beginning of Year	477,936,941	611,281,874			
D. Cash Flow					
D1. Contributions	32,417,202	34,467,606			
D2. Benefit Payments	(28,623,239)	(30,420,109)			
D3. Administrative Expenses	(180,813)	(130,922)			
D4. Investment Expenses	(3,323,734)	(4,102,248)			
D5. Net	\$ 289,416	\$ (185,673)			
E. Investment Income					
E1. Market Total: B. - C. - D5.	\$ 133,055,517	\$ (21,887,515)			
E2. Assumed Rate	7.65%	7.65%			
E3. Amount for Immediate Recognition	40,024,113	51,015,120			
C*E2. + ((D1. +D2. + D3.) * E2. * 0.5) - D4.					
E4. Amount for Phased-in Recognition	93,031,404	(72,902,635)			
E1. - E3.					
F. Phased-In Recognition of Investment Income					
F1. Current Year: 0.25 * E4.	\$ 23,257,851	\$ (18,225,659)	\$ -	\$ -	\$ -
F2. First Prior Year	(5,803,584)	23,257,851	(18,225,659)	-	-
F3. Second Prior Year	(2,401,825)	(5,803,584)	23,257,851	(18,225,659)	-
F4. Third Prior Year	971,131	(2,401,825)	(5,803,584)	23,257,851	(18,225,659)
F5. Total Recognized Investment Gain	\$ 16,023,573	\$ (3,173,217)	\$ (771,392)	\$ 5,032,192	\$ (18,225,659)
G. Actuarial Value End of Year	\$ 555,517,311	\$ 603,173,541			
A. + D5. + E3. + F5.					



## Section II: Assets

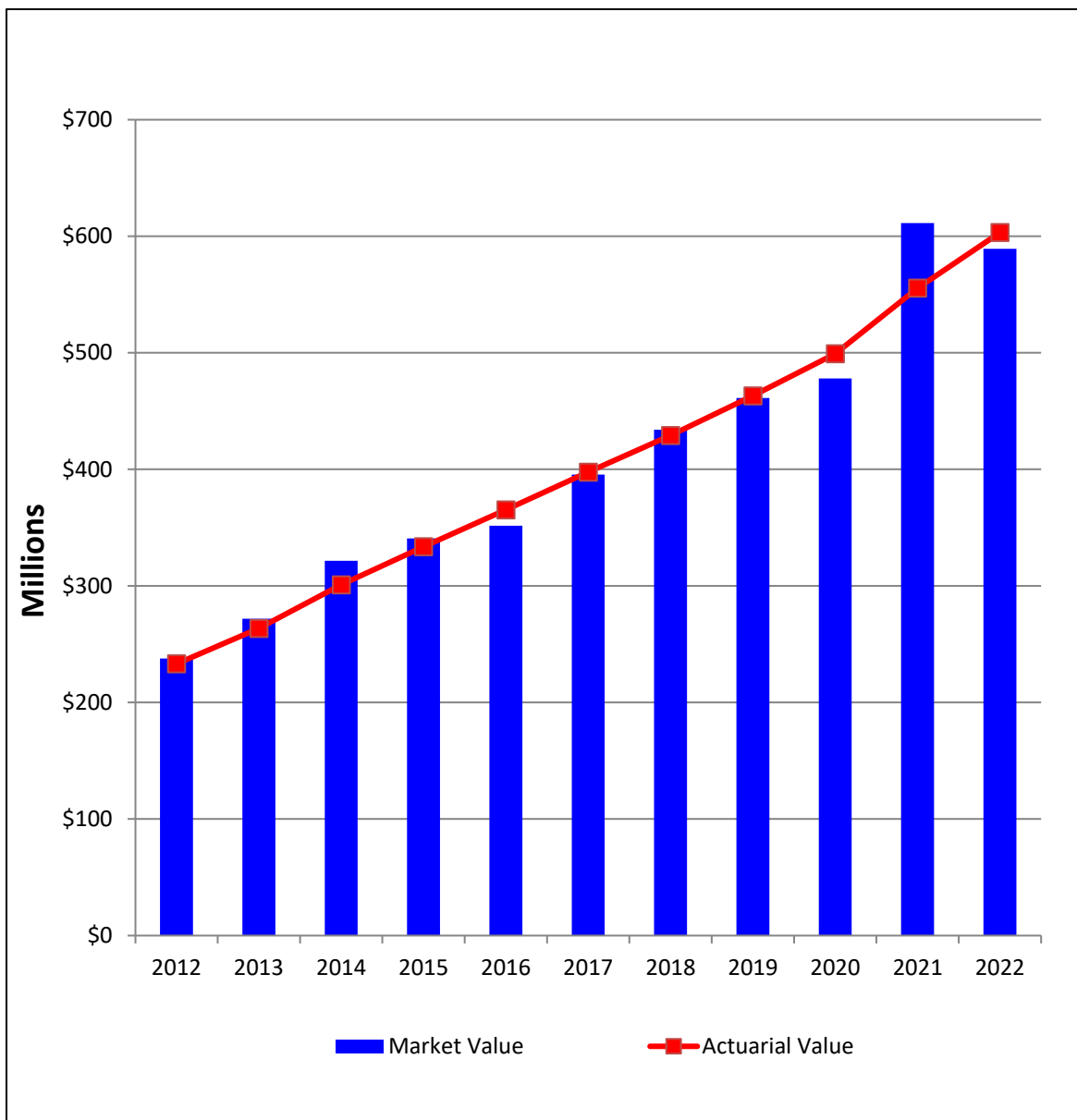
**Table 4:**  
**Historical Investment Returns\***

<b>Fiscal Year Ending</b>	<b>Market Returns</b>	<b>Actuarial Returns</b>	<b>Actuarial Assumption</b>	<b>Actuarial Return Over Assumption</b>
June 30, 2013	12.43%	11.05%	7.75%	3.30%
June 30, 2014	16.53%	12.44%	7.75%	4.69%
June 30, 2015	4.52%	9.32%	7.75%	1.57%
June 30, 2016	2.15%	8.33%	7.75%	0.58%
June 30, 2017	11.56%	8.00%	7.75%	0.25%
June 30, 2018	8.63%	6.84%	7.65%	(0.81)%
June 30, 2019	5.44%	7.07%	7.65%	(0.58)%
June 30, 2020	2.64%	6.79%	7.65%	(0.86)%
June 30, 2021	27.04%	10.52%	7.65%	2.87%
June 30, 2022	(4.24)%	7.85%	7.65%	0.20%
10 Year Average	8.36%	8.80%		1.10%

\* Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses and administrative expenses paid by the System.



**Table 5:**  
**Market Value of Assets vs. Actuarial Value of Assets**





### **Section III: Actuarial Present Value of Future Benefits**

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#### **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the System as of the valuation date. In this section, the discussion will focus on the commitments of the System, which will be referred to as its actuarial liabilities.

Table 6 contains an analysis of the actuarial present value of all future benefits for active members, retirees, and beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 6 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable for the rest of their lives and, if an optional benefit is chosen, for the lives of their surviving beneficiaries.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the System after the valuation date.



### Section III: Actuarial Present Value of Future Benefits

**Table 6:**  
**Actuarial Present Value of Future Benefits for Actives,**  
**Retirees, and Beneficiaries**

	<u>June 30, 2022</u>	<u>June 30, 2021</u>
	<u>Total</u>	<u>Total</u>
<b>A. Active Members Liability Due to Probability of</b>		
Retirement	\$ 414,164,119	\$ 311,231,451
Disability	\$ 17,388,722	\$ 20,757,501
In-Service Death	\$ 5,719,962	\$ 8,867,302
Termination	\$ 17,590,508	\$ 12,777,974
Total	\$ 454,863,311	\$ 353,634,228
<b>B. Inactive Members and Annuitants</b>		
Service Retirement	\$ 378,810,593	\$ 335,632,425
Disability Retirement	\$ 30,882,031	\$ 29,727,219
Beneficiaries*	\$ 50,621,794	\$ 47,384,695
Vested Terminated Members	\$ 8,804,439	\$ 9,228,810
Refund of Member Contributions	\$ 569,800	\$ 421,773
Total	\$ 469,688,657	\$ 422,394,922
<b>C. Grand Total</b>	\$ 924,551,968	\$ 776,029,150

\* Includes survivors of active and retired members.



## **Section IV: Employer Contributions**

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### **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the System. A comparison of Tables 3 and 6 indicates that there is a shortfall in current actuarial assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between two elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 7.30%, net of administrative and investment expenses.

We have determined the normal cost rates separately by type of benefit under the System. These are summarized in Table 7. In Table 7 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.

Table 8 shows how the UAAL was derived for the System. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future



#### **Section IV: Employer Contributions**

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years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Findings.





## Section IV: Employer Contributions

**Table 7:  
Normal Cost Contribution Rates  
As Percentages of Salary**

	<u>June 30, 2022</u> <u>Total</u>	<u>June 30, 2021</u> <u>Total</u>
Service retirement	26.19%	19.10%
Disability retirement	2.58%	2.49%
In Service Death	0.73%	1.01%
Termination	<u>2.70%</u>	<u>2.13%</u>
Total Normal Rate	<u>32.20%</u>	<u>24.73%</u>
Employee Normal Rate*	10.69%	10.69%
Employer Normal Rate	21.51%	14.04%
Administrative Expense Load	0.00%	0.13%
Rate Available to Amortize Unfunded Actuarial Liability	<u>25.46%</u>	<u>32.80%</u>
Statutory Funding Rate**	57.66%	57.66%

\* Members who have elected GABA contribute 10.70% of compensation. Members who have not elected GABA contribute 9.50% of compensation. The employee contribution rate reflects the average contribution rate of all employees.

\*\* The statutory funding rate consists of the member contribution rate plus the employer statutory rate of 46.97% of compensation.



## Section IV: Employer Contributions

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**Table 8:**  
**Unfunded Actuarial Accrued Liability**

	<u>June 30, 2022</u>	<u>June 30, 2021</u>
A. Actuarial present value of all future benefits for present members and retirees and their survivors (Table 6)	\$ 924,551,968	\$776,029,150
B. Less actuarial present value of total future normal costs for present members	<u>\$ 176,491,545</u>	<u>\$129,855,854</u>
C. Actuarial accrued liability	\$ 748,060,423	\$646,173,296
D. Less assets available for benefits	<u>\$ 603,173,541</u>	<u>\$555,517,311</u>
E. Unfunded actuarial accrued liability	\$ 144,886,882	\$ 90,655,985



### Cash Flows

The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a “negative cash flow.” Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system’s investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

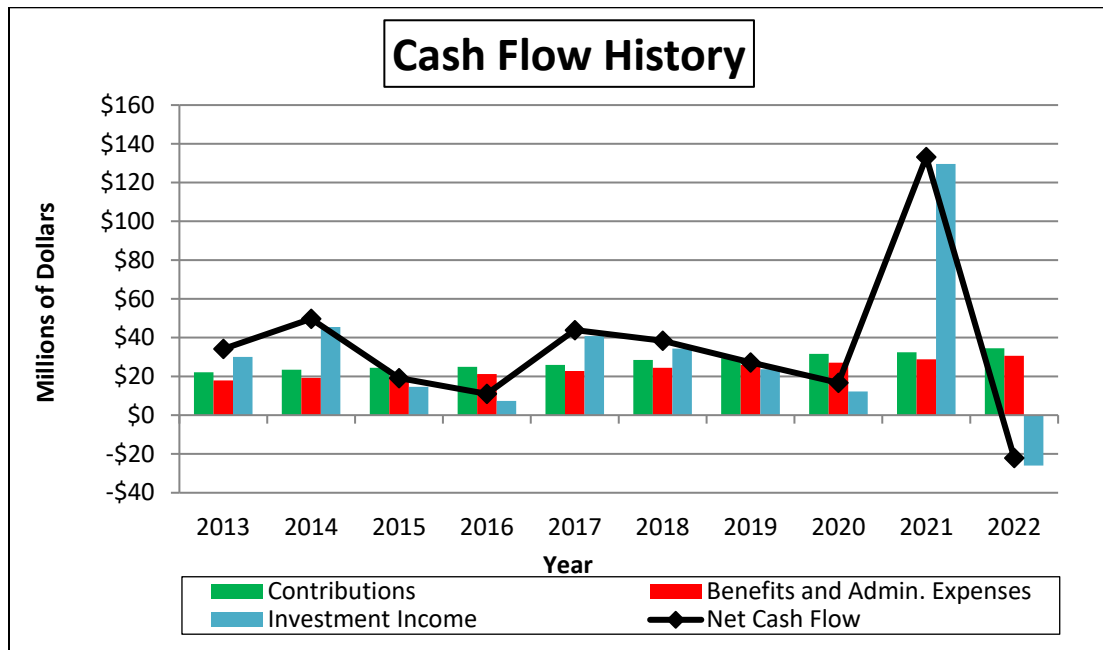
Table 9 shows the System had a positive cash flow for the year ended June 30, 2022. The System’s total cash flow including benefit payments, administrative expenses and investment earnings was \$(22.1) million. Of the \$(22.1) million, \$(26.0) million was due to investment returns.

As long as the System had a positive cash flow, there was no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions.



## Section V: Cash Flows

**Table 9:**  
**Cash Flow History**  
(Dollar amounts in millions)



Year Ended June 30	Historical Cash Flows			
	Contributions	Benefits & Administrative Expenses	Investment Income	Net Cash Flow
2013	\$ 22.1	\$ 17.9	\$ 30.0	\$ 34.2
2014	23.4	19.2	45.5	49.7
2015	24.4	19.9	14.6	19.1
2016	24.9	21.2	7.3	11.0
2017	25.9	22.8	40.8	43.9
2018	28.5	24.4	34.3	38.4
2019	29.4	25.9	23.7	27.2
2020	31.6	27.1	12.2	16.7
2021	32.4	28.8	129.6	133.2
2022	34.5	30.6	(26.0)	(22.1)



## **Section VI: Actuarial Gains of Losses**

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### **Actuarial (Gains) or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 10. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 11. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Each gain or loss shown represents our estimate of how much the given type of experience caused the UAAL or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic assumption studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



## Section VI: Actuarial Gains of Losses

**Table 10:**  
**Analysis of Actuarial (Gains) or Losses\***

<b>A. ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS</b>	
1. Actual Actuarial Accrued Liability as of June 30, 2021:	\$ 646,173,296
2. Normal Cost for this Plan Year (Including Expenses)	13,384,011
3. Interest on items 1 and 2 $[(1+2) \times 7.65\%]$	50,456,134
4. Benefit Payments for this Plan Year (Including Expenses)	(30,551,031)
5. Interest on item $[4 \times 7.65\% \times .5]$	(1,168,577)
6. Expected Actuarial Accrued Liability as of June 30, 2022:	678,293,833
7. Changes due to:	
a. Assumption Changes	\$ 65,995,337
b. Plan Amendments	0
c. Funding Method	0
d. Actuarial (Gain) / Loss	\$ 3,771,253
8. Actual Actuarial Accrued Liability as of June 30, 2022:	\$ 748,060,423
9. Items Affecting Calculation of Unfunded Accrued Actuarial Liability:	
a. Benefit provisions reflected in the unfunded accrued liability (see Appendix C)	
b. Actuarial assumptions and methods used to determine actuarial accrued liability (see Appendix B)	
<b>B. ASSET (GAIN) / LOSS ANALYSIS</b>	
1. Actuarial Value of Assets as of June 30, 2021:	\$ 555,517,311
2. Interest on item $[1 \times 7.65\%]$ :	42,497,074
3. Contributions for this Plan Year:	34,467,606
4. Interest on item $[3. \times 7.65\% \times .5]$ :	1,318,386
5. Benefit Payments for this Plan Year (Including Expenses):	(30,551,031)
6. Interest on item $[5. \times 7.65\% \times .5]$ :	(1,168,577)
7. Expected Actuarial Value of Assets as of June 30, 2022:	\$ 602,080,769
8. Actuarial Value of Assets as of June 30, 2022:	\$ 603,173,541
9. (Gain) / Loss	\$ (1,092,772)
<b>C. UNFUNDED ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS</b>	
1. Actual Unfunded Actuarial Accrued Liability as of June 30, 2021:	\$ 90,655,985
2. Normal Cost for this Plan Year (Including Expenses):	13,384,011
3. Contributions for this Plan Year:	(34,467,606)
4. Interest on items 1 - 3: $[(1+2) \times 7.65\% + (3 \times 7.65\% \times .5)]$ :	6,640,674
5. Expected Unfunded Actuarial Accrued Liability as of June 30, 2022:	\$ 76,213,064
6. Changes due to:	
a. Assumption Changes:	65,995,337
b. Plan Amendments:	-
c. Funding Method:	-
d. Actuarial (Gain) / Loss:	\$ 2,678,481
7. Actual Unfunded Actuarial Accrued Liability as of June 30, 2022:	\$ 144,886,882



## Section VI: Actuarial Gains of Losses

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.

**Table 11:**  
**Historical Actuarial (Gains) or Losses\***  
(in thousands)

	UAAL (Gain)/Loss		
	June 30, 2022	June 30, 2021	June 30, 2020
<b>Investment Income</b>			
Investment income was (greater) less than expected based on actuarial value of assets.	\$ (1,092.8)	\$ (14,398.5)	\$ 4,012.0
<b>Pay Increases</b>			
Pay increases were (less) greater than expected.	\$ 3,266.1	\$ 3,921.4	\$ 2,261.2
<b>Age &amp; Service Retirements</b>			
Members retired at (older) younger ages or with (less) greater final average pay than expected	\$ 1,479.6	\$ (459.3)	\$ 1,828.8
<b>Disability Retirements</b>			
Disability claims were (less) greater than expected	\$ (107.7)	\$ (142.5)	\$ 410.2
<b>Death-in-Service Benefits</b>			
Survivor claims were (less) greater than expected	\$ (250.8)	\$ (255.0)	\$ (246.5)
<b>Withdrawal From Employment</b>			
(More) less reserves were released by withdrawals than expected	\$ 161.0	\$ 603.0	\$ 741.7
<b>Death After Retirement</b>			
Retirees (died younger) lived longer than expected	\$ (2,261.8)	\$ (1,633.3)	\$ (1,040.8)
<b>Data Adjustments and Benefit Payment Timing</b>			
Service purchases, data corrections, etc.	\$ 1,481.6	\$ 841.8	\$ (222.8)
<b>Other</b>			
Miscellaneous (gains) and losses	\$ 3.3	\$ (6.8)	\$ (8.5)
<b>Total (Gain) or Loss During Period From Financial Experience</b>	\$ 2,678.5	\$ (11,529.2)	\$ 7,735.3
<b>Non-Recurring Items.</b>			
Changes in actuarial assumptions and methods	\$ 65,995.3	\$ -	\$ -
Changes in benefits caused a (gain) loss	\$ -	\$ -	\$ -
<b>Composite (Gain) Loss During Period</b>	\$ 68,673.8	\$ (11,529.2)	\$ 7,735.3

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.





## **Section VII: Risk Considerations**

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A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create legal and litigation risk or the plan could become “pay as you go”. The term “risk” is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates.

There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be too high for the plan sponsor/employer to pay and
- external risks such as the regulatory and political environment.

There is a direct correlation between healthy, well-funded retirement plans and consistent contributions that are sufficient to fund the System. The System is primarily funded by member, employer and State contributions to the trust fund, together with the earnings on these accumulated contributions. These contributions fund benefit accruals for current active members and administrative expenses. The remainder of the contributions amortize the unfunded actuarial accrued liability. The contribution rates are set in statute and are intended to provide the needed amounts to fund the system over time. The purpose of the valuation is to determine if these contributions remain sufficient to fund the Plan. Due to the fixed nature of the contributions actuarial gains and losses are reflected in the amortization period. Generally, the largest source of actuarial gains and losses are caused by investment volatility. In addition, the unfunded liability is amortized as a level percentage of pay assuming payroll will grow by 3.25% per year. A key risk factor to the System’s funding is that over time, the Statutory Contribution Rates will be insufficient to accumulate enough funds, with investment income, to fund the promised benefits. The funding insufficiency can be caused by amortization periods that are too long or by payroll not growing at the assumed rate.



## **Section VII: Risk Considerations**

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The other significant risk factor for the System is investment return because of the volatility of returns and the size of plan assets compared to payroll. This is to be expected, given the underlying capital market assumptions and the System's asset allocation. To the extent that the investment return on the market value of assets cannot achieve the assumed investment rate of return, there is a risk of change to the discount rate which determines the present value of liabilities and actuarial valuation results. Please see the summary of results of this report which demonstrates the sensitivity of valuation results to differing assumed rates of return on the market value of assets.

A key demographic risk for the Retirement System is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect a margin for improvement in mortality experience these assumptions are refined every experience study, the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

The exhibits on the following pages summarize some historical information that helps indicate how certain key risk metrics have changed over time. Many are due to the maturing of the retirement system.



## Section VII: Risk Considerations

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### Historical Asset Volatility Ratios (in 1,000's)

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan's contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

Actuarial Valuation Date	Market Value of Assets	Plan Year Payroll	Asset Volatility Ratio
6/30/2015	\$ 340,636	\$ 41,041	8.30
6/30/2016	351,629	43,119	8.15
6/30/2017	395,506	45,208	8.75
6/30/2018	433,935	47,935	9.05
6/30/2019	461,189	50,756	9.09
6/30/2020	477,937	53,859	8.87
6/30/2021	611,282	56,282	10.86
6/30/2022	589,209	59,394	9.92

The assets at June 30, 2022 are 992.0% of payroll, so underperforming the investment return assumption by 1.00% (i.e., earn 6.30% for one year) is equivalent to 9.92% of payroll. While the actual impact in the first year is mitigated by the asset smoothing method and amortization of the UAAL, this illustrates the risk associated with volatile investment returns.



## Section VII: Risk Considerations

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### Historical Cash Flows (in 1,000's)

Plans with negative cash flows will experience increased sensitivity to investment return volatility. Cash flows, for this purpose, are measured as contributions less benefit payments and administrative expenses. If the System has negative cash flows and then experiences returns below the assumed rate, there are fewer assets to be reinvested to earn the higher returns that typically follow. While any negative cash flow will produce such a result, it is typically a negative cash flow of more than 5% of MVA that may cause significant concerns. Since June 30, 2015, the System has experience positive cash flows which ranged from 0.59% to 1.30% for the prior eight years. Currently, there is no concern for the foreseeable future.

Year End	Market Value of Assets (MVA)	Contributions	Benefit Payments	Net Cash Flow	Net Cash Flow as a Percent of MVA
6/30/2015	\$ 340,636	\$ 24,383	\$ 19,944	\$ 4,439	1.30%
6/30/2016	351,629	24,885	21,202	3,683	1.05%
6/30/2017	395,506	25,864	22,824	3,040	0.77%
6/30/2018	433,935	28,495	24,366	4,129	0.95%
6/30/2019	461,189	29,418	25,887	3,531	0.77%
6/30/2020	477,937	31,633	27,124	4,509	0.94%
6/30/2021	611,282	32,417	28,804	3,613	0.59%
6/30/2022	589,209	34,468	30,551	3,917	0.66%



## Section VII: Risk Considerations

### Liability Maturity Measurement

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in an increasing ratio of retirees to active members and a growing percentage of retiree liability. The retirement of the remaining baby boomers over the next decade is expected to further exacerbate the aging of the retirement system population. With more of the total liability residing with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll over which to spread costs. Below are two tables which demonstrate the ratio of the System's retiree liability compared to the total accrued liability and the ratio of the number of retirees and beneficiaries to the number of active members.

<b>Year End</b>	<b>Retiree Liability (a)</b>	<b>Total Actuarial Accrued Liability (b)</b>	<b>Retiree Percentage (a) / (b)</b>
6/30/2015	\$276,879,242	\$441,834,268	62.7%
6/30/2016	295,838,021	466,671,399	63.4%
6/30/2017	338,350,700	522,287,639	64.8%
6/30/2018	359,654,851	548,240,945	65.6%
6/30/2019	378,008,258	579,103,280	65.3%
6/30/2020	402,508,346	612,294,224	65.7%
6/30/2021	422,394,922	646,173,296	65.4%
6/30/2022	469,688,657	748,060,423	62.8%

### Historical Member Statistics

<b>Valuation Date June 30,</b>	<b>Number of</b>		<b>Active/ Retired</b>
	<b>Active</b>	<b>Retired</b>	
2015	627	609	1.03
2016	644	621	1.04
2017	678	630	1.08
2018	691	652	1.06
2019	722	661	1.09
2020	735	678	1.08
2021	734	692	1.06
2022	749	704	1.06



## **Appendix A: Actuarial Procedures and Methods**

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The assumptions and methods utilized in the valuation were developed in the five-year experience study for the period ending June 30, 2021.

Tables B-3 through B-5 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

### **Actuarial Cost Method**

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

### **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data has been supplied by the System and was accepted for valuation purposes without audit.

### **Replacement of Terminated Members**

The ages at entry and distribution by sex of future members are assumed to average the same as those of the present members they replace. If the number of active members should increase, it is further assumed that the average entry age of the larger group will be the same, from an actuarial standpoint, as that of the present group. Under these assumptions, the normal cost rates for active members will not vary with the termination of present members.

### **Administrative and Investment Expenses**

The administrative and investment expenses of the System are assumed to be funded by investment earnings in excess of 7.30% per year.

### **Valuation of Assets**

The actuarial asset valuation method spreads asset gains and losses over four years. The expected return is determined each year based on the beginning of year market value and actual cash flows during the year. Any difference between the expected market value return and the actual market value return is recognized evenly over a period of four years.



## **Appendix A: Actuarial Procedures and Methods**

### **Investment Earnings**

The annual rate of investment earnings of the assets of the System is assumed to be 7.30% per year net of administrative and investment expenses, compounded annually.

### **Interest on Member Contributions**

Interest on member contributions is assumed to accrue at the most recent actual rate granted, or a rate of 0.22% per annum, compounded annually.

### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.50% annual rate of increase in the general wage level of the membership.

### **Service Retirement**

Table B-3 shows the annual assumed rates of retirement among members eligible for service retirement. Separate rates are used when a member is eligible for reduced benefits, for the first year a member is eligible for full benefits, and for the years following the first year a member is eligible for full benefits.

### **Disablement**

The rates of disablement used in this valuation are illustrated in Table B-4.

### **Mortality**

The mortality rates used in this valuation are described in Table B-1.

### **Other Terminations of Employment**

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-5.

### **Probability of Marriage & Dependent Children**

If death occurs in active status, all members are assumed to have an eligible surviving spouse with no dependent children. Female spouses are assumed to be three years younger than their male spouse.

### **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.

### **Active Records with a Salary Less than \$1,000**

These members are included in the active headcounts, however the pay of these members is not included in the Valuation Projected Salaries summarized in Appendix D. The liability for these members is their accumulated member contributions payable on the valuation date.





**Table B-1**

**Summary of Valuation Assumptions**

<b>I. Economic assumptions</b>		
A. General wage increases		3.50%
B. Investment return		7.30%
C. Price Inflation assumption		2.75%
D. Payroll growth		3.25%
E. Growth in membership		0.00%
F. Interest on member accounts		0.22%
<b>II. Demographic assumptions</b>		
A. Individual salary increase due to promotion and longevity		Table B-2
B. Retirement		Table B-3
C. Disablement		Table B-4
D. Mortality among Active Participants		
PUB-2010 Safety Amount Weighted Employee Mortality projected to 2021 for males and females. Projected generationally using MP-2021.		
E. Mortality among Disabled pensioners		
PUB-2010 Safety Amount Weighted Disabled Retiree mortality table projected to 2021 set forward 1 year for males.		
F. Mortality among Contingent Survivor pensioners		
PUB-2010 Safety Amount Weighted Contingent Survivor Mortality projected to 2021 with ages set forward 1 year for males. Projected generationally using MP-2021.		
G. Mortality among Healthy pensioners		
For Males and Females: PUB 2010 Safety Amount Weighted Healthy Retiree Mortality Table projected to 2021, set forward one year for males and adjusted 105% for males and 100% for females. Projected generationally using MP-2021.		
H. Other terminations of employment		Table B-5



**Table B-2**  
**Future Salaries**

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
0-1	6.40%	3.50%	10.12%
1-2	4.70	3.50	8.36
2-3	3.60	3.50	7.23
3-4	2.70	3.50	6.29
4-5	2.00	3.50	5.57
5-6	1.40	3.50	4.95
6 & Up	1.00	3.50	4.54



**Table B-3**

**Retirement  
Annual Rates**

Age	20 or More Years of Service
Less than 50	16.0%
50	16.0%
51	16.0
52	16.0
53	16.0
54	16.0
55	25.0
56	25.0
57	25.0
58	25.0
59	25.0
60	25.0
61	40.0
62	40.0
63 & Over	100.0



## Appendix B: Summary of Valuation Assumptions

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**Table B-4**

**Disablement  
Annual Rates**

Age	All Members
22	0.00%
27	0.11
32	0.11
37	0.11
42	0.37
47	0.37
52	0.37
57	0.36
62	0.00

All disabilities are assumed to be permanent and without recovery.



**Table B-5**

**Other Terminations of Employment  
Among Members Not Eligible to Retire  
Annual Rates**

<u>Years of Service</u>	<u>All Members</u>
0	9.0%
1	7.0
2	5.0
3	4.0
4	3.0
5	2.0
6	2.0
7	2.0
8	2.0
9	2.0
10	2.0
11	2.0
12 & Over	1.0

**Family Composition**

Female spouses are assumed to be three years younger than males. 100% of non-retired employees are assumed married for both male and female employees. Actual marital characteristics are used for pensioners.

**Vested Benefits for Termination Members**

Vested benefits for members who terminated during years ending June 30, 2009 and later were estimated based upon compensation and service information in the census data. For members who terminated prior to June 30, 2008, vested benefits valued were the same as had been calculated by the prior actuary for the June 30, 2008 actuarial valuation.



## **Appendix C: Summary of Benefit Provisions**

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<b>Service credit</b>	<ul style="list-style-type: none"><li>• Service credit is used to determine the amount of a member's retirement benefit.</li><li>• One month of service credit is earned for each month where the member is paid for 160 hours. This includes certain transferred and purchased service.</li></ul>
<b>Membership service</b>	<ul style="list-style-type: none"><li>• Membership service is used to determine eligibility for vesting, retirement or other benefits.</li><li>• One month of membership service is earned for any month member contributions are made, regardless of the number of hours worked.</li><li>• Eligible members in all systems may purchase service that counts toward membership service.</li></ul> <p>Additionally, eligible active and inactive Sheriffs' Retirement System (SRS) members may purchase 1 for 5 (additional) service that will count as membership service.</p>
<b>Contributions</b>	<ul style="list-style-type: none"><li>• Member contributions are made through an "employer pick-up" arrangement which results in deferral of taxes on the contributions.</li></ul>
<b>Compensation</b>	<ul style="list-style-type: none"><li>• Compensation generally means all remuneration paid, excluding certain allowances, benefits, and lump sum payments. Compensation is specifically defined in law and differs amongst the systems.</li><li>• Bonuses paid <b>on or after</b> July 1, 2013 to any member will not be treated as compensation for retirement purposes. No member or employer contributions will be paid on bonuses.</li></ul>
<b>Withdrawal of employee contributions</b>	<ul style="list-style-type: none"><li>• A member is eligible for a withdrawal of their contributions when they terminate service and are either not eligible for or have not taken a retirement benefit.</li><li>• The member receives the accumulated member contributions, which consists of member contributions and regular interest.</li><li>• Upon receipt of a refund of accumulated contributions a member's vested right to a monthly benefit is forfeited.</li></ul>
<b>Member contributions interest credited (regular interest)</b>	<ul style="list-style-type: none"><li>• Interest is credited to member accounts at the rates determined by the Board.</li><li>• The current interest rate credited to member accounts was 0.22%.</li></ul>



## **Appendix C: Summary of Benefit Provisions**

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### **Working Retiree Limitations**

Applies to retirement system members who return **on or after** July 1, 2017 to covered employment in the system from which they retired. These limits already applied to SRS members before July 1, 2017.

- Members who return for **less than 480 hours** in a **calendar** year:
  - may not become an active member in the system; and
  - are subject to a \$1 reduction in their retirement benefit for each \$3 earned in excess of \$5,000 in the calendar year.
- Members who return for **480 or more hours** in a **calendar** year;
  - must become an active member of the system;
  - will stop receiving a retirement benefit from the system; **and**
  - will be eligible for a second retirement benefit if they earn 5 or more years of service credit through their second employment.
- Employee, employer and state contributions apply as follows:
  - Employer contributions and state contributions (if any) must be paid on all working retirees;
- Employee contributions must be paid on working retirees who return to covered employment for 480 or more hours in a calendar year.
  - NOTE: PERS has its own limits.

### **Second Retirement Benefit**

Applies to retirement system members who return on or after July 1, 2017 to active service covered by the system from which they retired.

- If the member works more than 480 hours in a calendar year and accumulates less than 5 years of service credit before terminating again, the member:
    - is not awarded service credit for the period of reemployment;
    - is refunded the accumulated contributions associated with the period of reemployment;
    - starting the first month following termination of service, receives the same retirement benefit previously paid to the member; and
- does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA in January immediately following second retirement.



## Appendix C: Summary of Benefit Provisions

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<b>Second Retirement Benefit (continued)</b>	<ul style="list-style-type: none"><li>• If the member works more than 480 hours in a calendar year and accumulates at least 5 years of service credit before terminating again, the member:<ul style="list-style-type: none"><li>○ is awarded service credit for the period of reemployment;</li><li>○ starting the first month following termination of service, receives:<ul style="list-style-type: none"><li>* the same retirement benefit previously paid to the member; <b>and</b></li><li>* a second retirement benefit for the period of reemployment calculated based on the laws in effect as of the member's rehire date; <b>and</b></li></ul></li><li>○ does not accrue post-retirement benefit adjustments during the term of reemployment but receives a GABA:<ul style="list-style-type: none"><li>* on the initial retirement benefit in January immediately following second retirement; <b>and</b></li><li>* on the second retirement benefit starting in January after receiving that benefit for at least 12 months.</li></ul></li><li>○ A member who returns to covered service is <b>not</b> eligible for a disability benefit.</li></ul></li></ul>
<b>Refunds</b>	<ul style="list-style-type: none"><li>• Terminating members eligible to retire may, in lieu of receiving a monthly retirement benefit, refund their accumulated contributions in a lump sum.</li><li>• Terminating members with accumulated contributions between \$200 and \$1,000 who wish to rollover their refund must do so within 90 days of termination of service.</li><li>• Trusts, estates, and charitable organizations listed as beneficiaries are entitled to receive only a lump sum payment.</li></ul>
<b>Lump-sum payouts</b>	<ul style="list-style-type: none"><li>• Effective July 1, 2017, lump sum payouts in all systems are limited to the member's accumulated contributions rather than the present value of the member's benefit.</li></ul>
<b>Type of plan</b>	<ul style="list-style-type: none"><li>• Multiple-employer cost sharing</li></ul>
<b>Membership eligibility</b>	<ul style="list-style-type: none"><li>• Firefighters of first- and second-class cities</li><li>• Firefighters of other cities that adopt the plan</li><li>• Firefighters of rural fire district departments that adopt the plan</li><li>• Firefighters hired by the Montana Air National Guard (MANG) on or after October 1, 2001</li></ul>
<b>Member contributions</b>	<ul style="list-style-type: none"><li>• Members hired <b>before</b> 7/1/1997 and <b>not electing</b> GABA: 9.5% of member's compensation</li><li>• Members hired <b>on or after</b> 7/1/1997 or <b>electing</b> GABA: 10.7% of member's compensation</li></ul>
<b>Employer contributions</b>	<ul style="list-style-type: none"><li>• 14.36% of each member's compensation</li><li>• 14.36% of each working retiree's compensation</li></ul>





## Appendix C: Summary of Benefit Provisions

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State contributions	<ul style="list-style-type: none"><li>• 32.61% of each member's compensation</li><li>• 32.61% of each working retiree's compensation</li></ul>
Compensation period used in benefit calculation	<ul style="list-style-type: none"><li>• HAC = Highest Average Compensation</li><li>• HAC is average of the highest 36 consecutive months (or shorter period of total service) of compensation paid to member.</li><li>• <b>Part-time firefighter:</b> 15% of regular compensation of a newly confirmed full-time firefighter.</li><li>• Hired <b>on or after</b> July 1, 2013: 110% annual cap on compensation considered as part of a member's HAC</li></ul>
Service retirement eligibility and benefit formula	<p>Member hired <b>on or after</b> July 1, 1981, <b>or</b> a member who has <b>elected</b> to be covered by GABA:</p> <ul style="list-style-type: none"><li>○ 20 years of membership service</li><li>○ 2.5% of HAC x years of service credit</li></ul> <p>Member hired <b>prior to</b> July 1, 1981, <b>and</b> who had <b>not elected</b> to be covered by GABA, <b>the greater of above, or:</b></p> <p>If membership service is <b>less than 20 years:</b></p> <ul style="list-style-type: none"><li>○ 2% of highest monthly compensation (HMC) x years of membership service and</li></ul> <p>If membership service is <b>greater or equal to 20 years:</b></p> <ul style="list-style-type: none"><li>• 50% of HMC + 2% of HMC x years of membership service in excess of 20</li></ul>
Early retirement eligibility and benefit	<ul style="list-style-type: none"><li>• Age 50 with 5 years of membership service</li><li>○ Normal retirement benefit calculated using HAC and service credit at early retirement.</li></ul>
Disability retirement eligibility and benefit formula	<ul style="list-style-type: none"><li>• Any active member</li><li>• The greater of:<ul style="list-style-type: none"><li>a. 50% of HAC, or</li></ul></li><li>• 2.5% of HAC x years of service credit</li></ul>
Survivor's eligibility and benefit formula	<ul style="list-style-type: none"><li>• Any active or inactive member</li><li>• For deaths of active members with <b>less than 20 years</b> of membership service, a monthly survivor benefit to the surviving spouse (or equally to dependent children if there is no surviving spouse or after a surviving spouse dies, for as long as they remain dependent children) equal to 50% of HAC.<ul style="list-style-type: none"><li>b. For active or inactive members with <b>more than 20 years</b> of membership service, a benefit equal to the accrued retirement benefit at the date of death.</li></ul></li></ul>
Vesting eligibility and benefit	<ul style="list-style-type: none"><li>• 5 years of membership service</li><li>• Accrued normal retirement benefit, payable when eligible for retirement.</li><li>• In lieu of a pension, a member may receive a refund of</li></ul>



## Appendix C: Summary of Benefit Provisions

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	accumulated contributions.
	<ul style="list-style-type: none"><li>• Upon receipt of a refund of accumulated contributions, a member's vested right to a monthly benefit is forfeited.</li></ul>
<b>Retirement benefits - Form of payment</b>	<ul style="list-style-type: none"><li>• The retirement benefit is paid for the retired member's life.</li><li>• Upon the death of the retired member, the benefit is paid to the surviving spouse.</li><li>• If there is no surviving spouse, or after the death of a surviving spouse, benefits are paid to the dependent children, if any, for as long as they remain dependent children.</li></ul>
<b>Post retirement benefit increases</b>	<ul style="list-style-type: none"><li>• For retired members who became active members <b>on or after</b> July 1, 1997 and those who elected to be <b>covered under</b> GABA and who have been retired at least 12 months, a GABA will be paid each year in January equal to 3%.</li><li>• For retired members who were hired <b>prior to</b> July 1, 1997 and who did <b>not elect GABA</b>, the minimum benefit adjustment should not be less than 50% of the current base compensation of a newly confirmed active firefighter of the employer that last employed the member as a firefighter.</li></ul>
<b>Changes since last valuation</b>	<ul style="list-style-type: none"><li>• None</li></ul>



## Appendix D: Valuation Data

### Valuation Data

This chart is presented for informational purposes only. The counts shown in the valuation line were used for preparation of the liabilities disclosed within this report. The counts disclosed for the Annual Financial Report and the Summary of Results (page 1) match the Financial Statements at the request of the Board. The differences between counts, if any, have no material effect upon the liability calculation.

	<u>Active</u>	<u>Disabled</u>	<u>Retirees and Beneficiaries</u>	<u>Terminated Vested Members</u>	<u>Terminated Non-Vested Members</u>	<u>Total</u>
<b>Participant Counts Used for Valuation</b>	749	55	649	51	92	1,596
Disabled Members having attained normal retirement age		(42)	42			
Beneficiaries of Disabled Members						
Beneficiaries with less than one year of certain payments remaining						
Other Adjustments					1	1
<b>Participant Counts shown in the Annual Financial Report</b>	749	13	691	51	93	1,597



## Appendix D: Valuation Data

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This valuation is based upon the membership of the System as of June 30, 2022. Membership data were supplied by the System and accepted for valuation purposes without audit. However, tests were performed to ensure that the data are sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Summary on Page 1. The valuation projected salaries to be paid for the following fiscal year, whereas the Summary, salaries are applicable in the year ending on the valuation.

Active Members	Number	Valuation Projected Salaries
Full-Time Members	708	\$ 59,822,299
Part-Time Members	41	\$ 859,306
Total Active Members	749	\$ 60,681,605

Table D-1 contains summaries of the data for contributing members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2021 to June 30, 2022.



## Appendix D: Valuation Data

The following is a summary of retired members and beneficiaries currently receiving benefits. The chart reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 43 for an explanation of the number of annuitants used for valuation purposes.

Type of Annuitant	Number	Annual Benefits	Average Annual Benefits
Service Retirement	501	\$ 24,044,831	\$ 47,994
Survivors of Deceased Retired Members	131	4,610,320	35,193
Survivors of Deceased Active Members	17	518,710	30,512
Total Retirees and Beneficiaries	649	\$ 29,173,861	\$ 44,952
Disability Retirement	55	1,826,768	33,214
Total Annuitants	704	\$ 31,000,629	\$ 44,035

Terminated Members with Contributions Not Withdrawn	Number
Vested Terminated Members	51
Non-Vested Terminated Members	92
Total Terminated Members	143



## Appendix D: Valuation Data

**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2022**

### Number of Employees

Age	Completed Years of Service												Totals
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	
<25	9	7	2	1									19
25 to 29	17	11	11	25	18								82
30 to 34	9	8	11	23	52	12							115
35 to 39	4	5	5	30	41	51	24	1					161
40 to 44	2	1	3	6	35	35	44	9					135
45 to 49	1	1	1	3	12	23	31	26	5				103
50 to 54	1				2	8	16	26	11	2			66
55 to 59				2	2		1	4	6	3			18
60 to 64			1			1			2	2			6
65 to 69					1	1				1			3
70 and up													
Totals	43	33	34	90	163	131	116	66	24	8	-	-	708



## Appendix D: Valuation Data

**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2022**

**Annual Salaries in Thousands**

Age	Completed Years of Service												Totals
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	
<25	527	441	136	63									1,166
25 to 29	1,003	630	800	1,659	1,321								5,413
30 to 34	516	526	732	1,475	4,071	939							8,259
35 to 39	227	280	336	2,251	3,288	4,448	2,387	87					13,305
40 to 44	142	61	163	471	2,923	3,082	4,166	958					11,966
45 to 49	76	58	81	236	944	2,164	3,148	2,952	552				10,210
50 to 54	81				227	751	1,620	2,813	1,093	217			6,801
55 to 59				83	117		88	491	708	343			1,829
60 to 64			6			82			173	201			462
65 to 69					108	177				126			411
70 and up													
Totals	2,572	1,996	2,254	6,237	12,999	11,644	11,408	7,300	2,526	887	-	-	59,822

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



## Appendix D: Valuation Data

**Table D-1:  
Active Members Distribution of  
Full-Time Employees and Salaries  
as of June 30, 2022**

**Average Annual Salary**

Age	Completed Years of Service												Totals
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	
<25	58,523	62,981	68,032	62,733									61,388
25 to 29	58,995	57,252	72,724	66,375	73,378								66,010
30 to 34	57,363	65,725	66,518	64,132	78,288	78,291							71,820
35 to 39	56,869	56,078	67,228	75,023	80,189	87,225	99,443	87,410					82,639
40 to 44	71,074	61,319	54,199	78,469	83,509	88,062	94,693	106,395					88,637
45 to 49	75,746	57,887	81,248	78,515	78,678	94,079	101,537	113,522	110,497				99,127
50 to 54	80,910				113,512	93,881	101,228	108,176	99,350	108,462			103,045
55 to 59				41,360	58,535		87,595	122,672	118,032	114,254			101,613
60 to 64			6,209			81,794			86,277	100,662			76,980
65 to 69					108,284	177,207				125,513			137,001
70 and up													
Totals	59,818	60,486	66,292	69,299	79,748	88,886	98,345	110,603	105,253	110,816			84,495

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.





## Appendix D: Valuation Data

**Table D-1:  
Active Members Distribution of  
Part-Time Employees  
as of June 30, 2022**

**Number of Employees**

Age	<u>Completed Years of Service</u>												Totals
	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	
<25	5	1	1										7
25 to 29	4	2		1	1								8
30 to 34	4			3	1								8
35 to 39	5			1		1							7
40 to 44	4				1		1						6
45 to 49	1					1	1						3
50 to 54						1							1
55 to 59													
60 to 64													
65 to 69					1								1
70 and up													
Totals	23	3	1	5	4	3	2	-	-	-	-	-	41



## Appendix D: Valuation Data

**Table D-2:  
Distribution of Inactive Lives**

The charts reflects the counts and benefits used for valuation purposes as a result of data processing. Please refer to the chart on page 43 for an explanation of the number of annuitants used for valuation purposes.

### Members Receiving Service Retirement Benefits as of June 30, 2022

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	13	\$ 603,969	\$ 46,459
50 to 54	59	2,465,130	41,782
55 to 59	62	2,985,413	48,152
60 to 64	94	4,465,269	47,503
65 to 69	95	4,982,086	52,443
70 to 74	76	4,058,262	53,398
75 to 79	54	2,650,052	49,075
80 to 84	34	1,459,242	42,919
85 to 89	11	291,019	26,456
90 and up	3	84,389	28,130
Totals	501	\$ 24,044,831	\$ 47,994

### Members Receiving Disability Retirement Benefits as of June 30, 2022

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	13	\$ 419,576	\$ 32,275
50 to 54	4	169,035	42,259
55 to 59	5	206,865	41,373
60 to 64	4	106,193	26,548
65 to 69	8	239,565	29,946
70 to 74	12	421,294	35,108
75 to 79	5	152,273	30,455
80 to 84	1	24,575	24,575
85 to 89	2	57,929	28,964
90 and up	1	29,463	29,463
Totals	55	\$ 1,826,768	\$ 33,214



## Appendix D: Valuation Data

**Table D-2:  
Distribution of Inactive Lives**

Please refer to the chart on page 43 for an explanation of the number of annuitants used for valuation purposes.

### **Survivors of Deceased Retired Members as of June 30, 2022**

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	1	\$ 37,735	\$ 37,735
50 to 54	-	-	-
55 to 59	6	219,132	36,522
60 to 64	6	270,877	45,146
65 to 69	11	422,271	38,388
70 to 74	19	697,259	36,698
75 to 79	18	863,276	47,960
80 to 84	24	781,656	32,569
85 to 89	29	915,949	31,584
90 and up	17	402,165	23,657
Totals	131	\$ 4,610,320	\$ 35,193

### **Survivors of Deceased Active Members as of June 30, 2022**

#### **Survivors of Active Members**

Age	Number of Persons	Annual Benefits	Average Annual Benefits
<50	3	\$ 95,644	\$ 31,881
50 to 54	1	34,607	34,607
55 to 59	-	-	-
60 to 64	1	24,324	24,324
65 to 69	1	30,406	30,406
70 to 74	2	67,494	33,747
75 to 79	2	79,462	39,731
80 to 84	2	53,853	26,926
85 to 89	3	77,318	25,773
90 and up	2	55,602	27,801
Totals	17	\$ 518,710	\$ 30,512



## Appendix D: Valuation Data

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**Table D-2:  
Distribution of Inactive Lives**

Please refer to the chart on page 43 for an explanation of the number of annuitants used for valuation purposes.

**Terminated Vested Members as of June 30, 2022  
Number of Persons**

<b>Term Vested Members</b>	
<u>Age</u>	<u>Number</u>
<25	
25 to 29	1
30 to 34	1
35 to 39	9
40 to 44	18
45 to 49	16
50 to 54	3
55 to 59	3
60 to 64	
65 to 69	
70 and above	
Total	51



## Appendix D: Valuation Data

**Table D-3:  
Data Reconciliation**

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes as a result of data processing.

	<b>Active Contributing Members</b>	<b>Terminated Vested Members</b>	<b>Service Retired Members</b>	<b>Disabled Members</b>	<b>Survivors and Beneficiaries</b>
<b>June 30, 2021 Valuation</b>	734	43	485	59	148
Refunds and Non-Vested Terminations	(18)				(9)
Vested Terminations	(16)	16			
Service Retirements	(25)	(6)	31		
Disability Retirements	(1)			1	
Deaths			(17)	(4)	6
New Entrants	68		2		3
Rehires	7	(2)		(1)	
Other					
<b>June 30, 2022 Valuation</b>	749	51	501	55	148



## **Appendix E: Comparative Schedules**

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### **Comparative Schedules**

This section contains tables that summarize the experience of the System shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



**Table E-1:  
Active Membership Data**

<u>Valuation Date June 30,</u>	<u>Actives</u>	<u>Annual Salaries in Thousands</u>	<u>Average Annual Salary</u>	<u>Average Age</u>	<u>Average Years of Service</u>	<u>Average Hire Age</u>
2022	749	59,394	79,298	39.5	10.5	29.0
2021	734	56,282	76,678	39.6	10.6	29.0
2020	735	53,859	73,277	39.6	10.4	29.2
2019	722	50,756	70,300	39.6	10.5	29.2
2018	691	47,935	69,370	39.6	10.5	29.1
2017	678	45,208	66,679	39.9	10.6	29.3
2016	644	43,119	66,955	40.1	10.8	29.3
2015	627	41,041	65,457	39.1	11.0	28.1
2014	616	39,495	64,155			
2013	610	37,727	61,848			
2012	590	35,849	60,762			



## Appendix E: Comparative Schedules

**Table E-2:  
Retired and Inactive Membership Data**

Valuation Date June 30,	Number	All Annuitants					Terminated Members	
		Annual Benefits in Thousands	Average Annual Benefit	Average Current Age	Average Age at Retirement	Average Service at Retirement	Number Vested Terminated	Number Non-Vested Terminated
2022	704	31,001	44,035	64.6	52.6	24.0	51	92
2021	692	29,009	41,920	64.4	52.5	24.1	43	81
2020	678	27,589	40,691	68.7	52.5	24.0	39	72
2019	661	25,880	39,153	68.8	52.4	24.3	36	67
2018	652	24,497	37,571	66.6	51.7	23.9	41	66
2017	630	22,876	36,310	68.5	51.8	20.1	39	54
2016	621	21,568	34,731	69.3	52.6	23.7	77	27
2015	609	20,322	33,369	68.4	50.5	24.1	71	21
2014	595	19,208	32,282				66	19
2013	587	18,234	31,063				63	15
2012	571	17,066	29,889				62	13





## Appendix E: Comparative Schedules

**Table E-3:  
Contribution Rates**

Valuation Date June 30,	Contribution Rates			Normal Cost Rate*	UAAL Rate**
	Employee***	Employer/State	Total		
2022	10.69 %	46.97 %	57.66 %	32.20 %	25.46 %
2021	10.69	46.97	57.66	24.86	32.80
2020	10.69	46.97	57.66	25.05	32.61
2019	10.69	46.97	57.66	24.97	32.70
2018	10.69	46.97	57.66	25.19	32.47
2017	10.69	46.97	57.66	24.99	32.67
2016	10.69	46.97	57.66	26.67	30.99
2015	10.69	46.97	57.66	26.70	30.96
2014	10.69	46.97	57.66	26.70	30.96
2013	10.69	46.97	57.66	26.59	31.07
2012	10.69	46.97	57.66	26.50	31.16

\* Includes administrative expenses for the 2014 through 2021 Valuation Dates.

\*\* The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate.

\*\*\* Members who have elected GABA contribute 10.70% of compensation. Members who have not elected GABA contribute 9.50% of compensation. The employee contribution rate reflects the average contribution rate of all employees.



## Appendix F: Financial Statement Information

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The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2022. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2022
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	12 Years
Asset valuation method	Four-year smoothed market
Actuarial assumptions:	
Investment rate of return*	7.30%
General wage growth*	3.50%
Merit salary increases	1.0% - 6.4%
*Includes inflation	2.75%



## Appendix F: Financial Statement Information

### Gain and Loss in Accrued Liability During Years Ended June 30 Resulting from Differences Between Assumed Experience and Actual Experience

Type of Activity	Gain or (Loss) for Year Ending June 30, (expressed in thousands)					
	2017	2018	2019	2020	2021	2022
Investment Income on Actuarial Value of Assets	\$ 910	\$ (3,245)	\$ (2,501)	\$ (4,012)	\$ 14,399	\$ 1,093
Combined Liability Experience	(13,293)	878	(3,194)	(3,723)	(2,870)	(3,772)
(Loss)/Gain During Year from Financial Experience	\$ (12,383)	\$ (2,367)	\$ (5,695)	\$ (7,735)	\$ 11,529	\$ (2,679)
Non-Recurring Items	(17,702)	0	0	0	0	(65,995)
Composite Gain of (Loss) During Year	\$ (30,085)	\$ (2,367)	\$ (5,695)	\$ (7,735)	\$ 11,529	\$ (68,674)

Schedule of Funding Progress (expressed in thousands)						
Valuation Date June 30,	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Funded Ratio	Unfunded AAL (UAAL)	Covered Payroll	UAAL as a Percentage of Covered Payroll
2022	\$ 603,174	\$ 748,060	81%	\$ 144,887	\$ 59,394	244%
2021	555,517	646,173	86%	90,656	56,282	161%
2020	499,180	612,294	82%	113,114	53,859	210%
2019	463,085	579,103	80%	116,018	50,756	229%
2018	429,095	548,241	78%	119,146	47,935	249%
2017	397,633	522,288	76%	124,655	45,208	276%



## Appendix F: Financial Statement Information

Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)											
Valuation Date June 30,	Active Member		Retirees & Beneficiaries		Active Member Employer Financed		Actuarial Value of Reported Assets		Portion of Accrued Liability Covered by Reported Assets		
	Contributions				Contributions						
	(1)		(2)		(3)				(1)	(2)	(3)
2022	\$	56,109	\$	460,310	\$	233,161	\$	603,180	100%	100%	37%
2021		54,685		412,744		178,744		555,517	100%	100%	49%
2020		52,250		395,697		164,347		499,180	100%	100%	31%
2019		49,752		371,528		157,823		463,085	100%	100%	26%
2018		45,908		353,334		148,999		429,095	100%	100%	20%
2017		44,351		331,701		146,236		397,633	100%	100%	15%



## **Appendix G: Glossary**

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The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Firefighters' Unified Retirement System. Defined terms are capitalized throughout this Appendix.

### **Accrued Benefit**

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

### **Actuarial Cost Method**

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

### **Actuarial Gains and Losses**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

### **Actuarial Valuation**

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

### **Actuarial Value of Assets**

The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

### **Actuarially Equivalent**

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

### **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.



## **Appendix G: Glossary**

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### **Entry Age Actuarial Cost Method**

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

### **Market Value of Assets**

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.