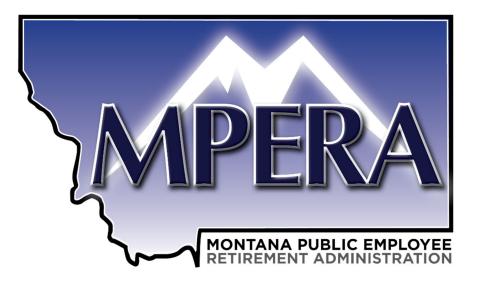


The experience and dedication you deserve

# Public Employees' Retirement System of the State of Montana

Long Term Disability Plan under the Defined Contribution Retirement Plan



Actuarial Valuation As of June 30, 2023



www.CavMacConsulting.com



September 26, 2023

Public Employees' Retirement Board 100 North Park, Suite 200 Helena, MT 59620-0139

Members of the Board:

In this report are submitted the results of the annual valuation of the assets and liabilities of the Public Employees' Retirement System of the State of Montana Long-Term Disability Plan under the Defined Contribution Retirement Plan (DCRP), prepared as of June 30, 2023.

The purpose of this report is to provide a summary of the funded status of the Plan as of June 30, 2023. While not verifying the data at source, the actuary performed tests for consistency and reasonability. The valuation indicates that the plan is over 100% funded.

The promised benefits of the Plan are included in the actuarially calculated contribution rates which are developed using the Entry Age Normal Cost Method. Gains and losses are reflected in the unfunded accrued liability that is being amortized by regular annual contributions as a level percentage of payroll, on the assumption that payroll will increase by 3.25% annually. The assumptions recommended by the actuary and adopted by the Board are, in the aggregate, reasonably related to the experience under the Fund and to reasonable expectations of anticipated experience under the Fund.

In order to prepare the results in this report, we have utilized actuarial models that were developed to measure liabilities and develop actuarial costs. These models include tools that we have produced and tested, along with commercially available valuation software that we have reviewed to confirm the appropriateness and accuracy of the output. In utilizing these models, we develop and use input parameters and assumptions about future contingent events along with recognized actuarial approaches to develop the needed results.

3550 Busbee Pkwy, Suite 250, Kennesaw, GA 30144 Phone (678) 388-1700 • Fax (678) 388-1730 www.CavMacConsulting.com Offices in Kennesaw, GA • Bellevue, NE September 26, 2023 Defined Contribution Retirement Plan Long-Term Disability Plan Page 2



This is to certify that the undersigned are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This also certifies that the undersigned have experience in performing valuations for public retirement systems, that the valuation was prepared in accordance with principles of practice prescribed by the Actuarial Standards Board, and that the actuarial calculations were performed by qualified actuaries in accordance with accepted actuarial procedures, based on the current provisions of the Plan and on actuarial assumptions that are internally consistent and reasonably based on the actual experience of the Plan.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

The Table of Contents, which immediately follows, outlines the material contained in the report.

Respectfully submitted,

Todel B. C

Todd B. Green, ASA, EA, FCA, MAAA President

Devuly Y C

Beverly V. Bailey, ASA, EA, FCA, MAAA Senior Actuary

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# Montana Public Employees' Retirement System DCRP Long-Term Disability Plan

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For convenience of reference, the principal results of the valuation and a comparison with the preceding year's results are summarized below:

VALUATION DATE	J	une 30, 2023	J	une 30, 2022
Participant Counts Active members Disabled Members Retirees and Beneficiaries Terminated Vested Members Terminated Non-Vested Members Total		3,406 7 0 0 0 3,413		3,386 10 0 0 0 3,396
Covered Payroll of Active Members Average Salaries from Covered Payroll	\$ \$	211,858,746 62,202	\$ \$	196,004,056 57,887
Annual Retirement Allowances for Disabled Members	\$	78,750	\$	120,618
Assets Market Value Actuarial Accrued Liability (AAL) Unfunded Actuarial Accrued Liability (UAAL)	\$ \$ \$	8,604,097 1,501,873 (7,102,224)	\$ \$ \$	7,180,523 1,610,180 (5,570,343)
Funded Ratio Market Value Rate of Return		572.89% 11.58%		445.95% (13.58%)
Annual Cost				( , , , , , , , , , , , , , , , , , , ,
Statutory Funding Rate		0.30%		0.30%
Total Normal Rate Employee Contribution Rate Employer Normal Rate Employer Contribution Rate		0.05% <u>0.00%</u> 0.05%		0.05% <u>0.00%</u> 0.05%
Normal Rate UAAL Rate Total Rate		0.05% <u>0.25%</u> 0.30%		0.05% <u>0.25%</u> 0.30%
Amortization Period Employer Contribution Rate Necessary to Amortize UAA		0 years		0 years
Normal Rate UAAL Rate (30-Year Rate) Total Rate Shortfall/(Surplus)		0.05% (0.19)% (0.14)% (0.44)%		0.05% <u>(0.17)%</u> (0.12)% (0.42)%



As a result of this actuarial valuation of the benefits in effect under the DCRP Long-Term Disability Plan as of June 30, 2023, the Funded Ratio is 572.89%.

### Calculations based on the Market Value of Assets

MCA 19-2-407 requires this report to show how market performance is affecting the actuarial funding of the Plan. This report uses the market value of assets for all calculations.

#### Additional Details

MCA 19-3-2117 requires each employer to contribute 0.30% of total compensation paid to the long-term disability plan trust fund.

The actuarial costs are calculated using the entry age actuarial cost method. This is the method used by most public plans. It is designed to provide a stable contribution rate as a percent of member pay. This actuarial valuation measures the adequacy of the contribution rates set in Montana State Law.

Based on the current statutory funding rate, the amortization period as of the valuation date is 0 years. Contributions are developed with the intent of being level as a percentage of covered payroll, assuming the number of active members remains stable. Furthermore, the funding policy is expected to accumulate sufficient assets to make all future benefit payments as they become due, if all assumptions are met. Actuarial Standard of Practice Number 4 (ASOP 4) requires the disclosure of a reasonable actuarial determined contribution rate. The current statutory funding rate is expected to fully fund the plan and reduce the unfunded actuarial accrued liability each year. While there are potentially other reasonable actuarial determined contribution rates, in our professional judgement, the current statutory funding rate meets the guidelines of ASOP 4.

#### **Investment Experience**

The market assets earned 11.58% net of investment and operating expenses, which is 4.28% greater than the actuarial assumption of 7.30%. The chart below shows the annual returns for the past ten years.

Year	Market Return	Assumed Rate of Return	Market Return over Assumption
7/1/2013 to 6/30/2014	0.14%	3.50%	(3.36)%
7/1/2014 to 6/30/2015	0.13%	3.50%	(3.37)%
7/1/2015 to 6/30/2016	0.38%	3.50%	(3.12)%
7/1/2016 to 6/30/2017	0.02%	3.50%	(3.48)%
7/1/2017 to 6/30/2018	7.24%	3.50%	3.74%
7/1/2018 to 6/30/2019	6.77%	3.50%	3.27%
7/1/2019 to 6/30/2020	3.86%	3.50%	0.36%
7/1/2020 to 6/30/2021	26.36%	3.50%	22.86%
7/1/2021 to 6/30/2022	(13.58)%	3.50%	(17.08)%
7/1/2022 to 6/30/2023	11.58%	7.30%	4.28%

Asset gains or losses result when the return on the actuarial value of assets differs from the assumed actuarial investment return.



The Plan earned \$1,371,447 less than anticipated by the 3.50% assumption in the year ended June 30, 2022, and \$319,939 more than anticipated by the 7.30% assumption in the year ended June 30, 2023.

### Amortization of the UAAL

Since the plan is over 100% funded, a contribution is not required to amortize the unfunded liability.

# Funding and Benefits Policy

The Montana Public Employees' Retirement Board has adopted a Funding and Benefits Policy to provide general guidelines to help ensure decisions are made based on sound, consistent, and thoroughly examined criteria. The Funding and Benefits Policy includes guidance on the following topics:

- 1) Funding Requirement
  - a) The Funding and Benefits Policy states:
    - 1. The Entry Age Normal Cost Method shall be applied to the projected benefits in determining the Normal Cost and Actuarial Accrued Liability.
    - 2. The unfunded actuarial accrued liability should be amortized over a reasonable period of time and should not exceed 30 years on a rolling basis. Generally, the funding period should be constant or decreasing.
  - b) Analysis: The liabilities of the Plan are determined using the Entry Age Normal Cost Method and are compared to the market value of assets. The contributions provided for in statute are sufficient to fully amortize the unfunded actuarial accrued liability within a 0-year period. The current statutory rate is adequate to keep the System's funding within Board policy guidelines.
- 2) Funding Objectives
  - a) The Funding and Benefits Policy states: "The primary objectives are to: 1) ensure that the systems are financially sound and pay all benefits promised using assets accumulated from required employer and member contributions and investment income; and 2) achieve a well-funded status with a range of safety to absorb market volatility without creating a UAAL."
  - b) Analysis: The contributions provided for in statute are sufficient to fully amortize the unfunded actuarial accrued liability within a 0 year period. This ensures that the System is financially sound and will be able to pay all promised benefits and achieve a wellfunded status with a range of safety to absorb market volatility without creating a UAAL.
- 3) Benefit Enhancements
  - a) The Funding and Benefits Policy states: "Proposals must provide funding from sources sufficient to cover future costs. Unfunded liabilities created by the proposal must be amortized over a period of time appropriate to the retirement system, but not more than 30 years."
  - b) Analysis: Without supplemental funding, a benefit enhancement would increase the amortization period of the unfunded actuarial accrued liability and further delay the goal of achieving a well-funded status with a range of safety to absorb market volatility without creating a UAAL.

# Sensitivity to Future Experience

The valuation results are projections based on the actuarial assumptions. Actual experience will differ from these assumptions, either increasing or decreasing the ultimate cost. The following illustrations provide simple analyses on how the costs are sensitive to changes in the assumed rate of return.

<u>Investment Return</u> – The investment return generally has the largest impact on the funding of the Plan.

Impact of Assuming 1.0% Higher Investment Return							
inpact	or Assuming 1.070 mig		Actuarially Determined				
		Amortization	Employer Contribution				
	Funded Ratio	Period					
Current Accuration 7 200/	572.89%	0 Years	<u>(Millions \$)*</u> \$0.6				
Current Assumption 7.30%		• • • • • • •	•				
Higher Assumption 8.30%	<u>612.41%</u>	<u>0 Years</u>	<u>0.6</u>				
Increase / (Decrease)	39.52%	0 Years	\$0.0				
Impact of Assuming 0.5% Higher Investment Return							
· · · · · ·			Actuarially Determined				
		Amortization	Employer Contribution				
	Funded Ratio	Period	(Millions \$)*				
Current Assumption 7.30%	572.89%	0 Years	\$0.6				
Higher Assumption 7.80%	592.36%	0 Years	0.6				
Increase / (Decrease)	19.47%	0 Years	\$0.0				
			r				
Impact	of Assuming 0.5% Lov	ver Investment Retu	rn				
			Actuarially Determined				
		Amortization	Employer Contribution				
	Funded Ratio	Period	<u>(Millions \$)*</u>				
Current Assumption 7.30%	572.89%	0 Years	\$0.6				
Lower Assumption 6.80%	<u>554.01%</u>	<u>0 Years</u>	0.6				
Increase / (Decrease)	(18.88%)	0 Years	\$0.0				
Impact	of Assuming 1.0% Lov	ver Investment Retu					
			Actuarially Determined				
		Amortization	Employer Contribution				
	Funded Ratio	Period	(Millions \$)*				
Current Assumption 7.30%	572.89%	0 Years	\$0.6				
-		a /					
Lower Assumption 6.30%	<u>535.75%</u>	<u>0 Years</u>	<u>0.6</u>				
Lower Assumption 6.30% Increase / (Decrease)	<u>535.75%</u> (37.14%)	<u>0 Years</u> 0 Years	<u>0.6</u> \$0.0				

\*Amounts reflect estimated increase/(decrease) in FY2024 employer contributions in order to maintain 0 year amortization.



The future funding status of the Plan will be determined by the Plan's experience. The Plan's actual asset returns and retirement rates, as well as member longevity, salary increases, withdrawal rates, disability rates and future legislation will all impact the funding status of the Plan. The entry age normal cost method will help to provide a more orderly funding of the Plan's liabilities, but will not change the actual experience. The amortization period of the UAAL is not likely to decrease by the expected 1.0 year with each passing actuarial valuation. Instead, the amortization period is expected to decrease more or less than 1.0 years each year, reflecting gains and losses due to experience different than the actuarial assumptions.

#### **Assumption Changes**

There have been no assumption changes since the previous valuation.

#### **Benefit Changes**

There have been no benefit changes since the previous valuation.

#### **Contribution Changes**

There have been no contribution changes since the previous valuation.

#### Method Changes

There have been no method changes since the previous valuation.



### Impact of Changes

The following table summarizes how experience has changed the UAAL since the June 30, 2022 Actuarial Valuation. Further detail can be found in Table 9.

# Changes in the Unfunded Actuarial Accrued Liability (UAAL)

June 30, 2022 Valuation UAAL Normal Cost Contributions Interest Expected June 30, 2023 UAAL	(\$5,570,343) 78,725 (649,751) (424,604) (6,565,973)
Experience (Gain)/Loss on Actuarial Liabilities Experience (Gain)/Loss on Actuarial Assets Assumption & Method Changes Plan Changes Total (Gain) / Loss June 30, 2023 Valuation UAAL	(\$216,312) (319,939) 0 (536,251) (7,102,224)

#### Summary

- \* The Plan's investment return of 11.58% for the year ended June 30, 2023 is greater than the actuarial assumption of 7.30%. This represents an asset gain of \$319,939 due to investment return being greater than anticipated. As of June 30, 2023, both the market value of assets and actuarial value of assets was \$8,604,097.
- \* Contributions are sufficient to fund the normal cost. Currently the Plan has a funding surplus, therefore contributions are not necessary to fund the unfunded actuarial accrued liability.
- \* The funding of the Plan will be impacted by future experience which will sometimes be more favorable than the actuarial assumptions and sometimes less favorable. In particular, investment returns larger and smaller than the 7.30% assumption are expected to have significant impacts on the Plan's funding progress. In the long term, the favorable experience is needed to offset the less favorable experience.



### Assets

In many respects, an actuarial valuation can be regarded as an inventory process. The inventory is taken as of the actuarial valuation date, which for this valuation is June 30, 2023. On that date, the assets available for the payment of benefits are appraised. These assets are compared with the actuarial liabilities. The actuarial process thus leads to a method of determining what contributions by members and their employers are needed to strike a balance.

The asset valuation method being used is the market value of assets. Table 1 lists the assets held and their market value for the past two years. Table 2 summarizes the fund's activity during the past two years. Table 3 summarizes historical asset returns for the last 5 years including which was greater or less than the actuarial investment return assumption. Table 4 summarizes the historical asset values on a market value basis, to the extent it was available. Additional data can be included in this table for future reports, if provided by the Plan.



# Table 1:Statement of Fiduciary Net PositionFiscal Year Ended June 30,

		2023		2022
ASSETS	<u>^</u>	700.000	•	750 4 47
Cash and Short Term Investments	\$	736,669	\$	758,147
Securities Lending Collateral	\$	-	\$	-
Receivables:	<u>^</u>	0.404	•	000
Interest Receivable	\$	3,194	\$	693
Accounts Receivable		4,429		3,073
Due from Other Funds		-		-
Due from Primary Government		-		-
Notes Receivable		-		-
Total Receivables	\$	7,623	\$	3,766
Investments, at fair value:				
Investment Pools		7,859,807		6,418,616
Other Investments				-
Total Investments	\$	7,859,807	\$	6,418,616
		1,000,001	Ψ	0,410,010
Capital Assets				
Property and Equipment, at cost,				
net of Accumulated Depreciation	\$	-	\$	-
Intangibe Assets, at cost,				
net of Amortization Expense		-		-
Total Capital Assets	\$	-	\$	-
TOTAL ASSETS	\$	8,604,099	\$	7,180,529
LIABILITIES				
Securities Lending Liability	\$		\$	
Accounts Payable	φ	-	φ	-
Contributions Received in Advance		- 2		0
Due to Other Funds		2		-
Due to Primary Government		-		-
OPEB Implicit Rate Subsidy LT		-		-
	\$	2	\$	- 6
TOTAL LIABILITIES	Ψ	2	φ	0
NET POSITION - RESTRICTED				
FOR PENSION BENEFITS	\$	8,604,097	\$	7,180,523
-		. ,	-	. ,



# Table 2:Statement of Changes in Fiduciary Net PositionFiscal Year Ended June 30,

2023         2022           ADDITIONS         Employer         \$         649,751         \$         606,998           Plan Member         -         -         -         -         -           Other         -         -         -         -         -         -           Total Contributions         \$         649,751         \$         606,998         -
Contributions:       Employer       \$ 649,751       \$ 606,998         Plan Member       -       -         Other       -       -         Total Contributions       \$ 649,751       \$ 606,998         Misc Income       \$ 649,751       \$ 606,998         Misc Income       \$ 455       \$ 359         Investment Income:       \$ 455       \$ 359         Investment Income:       \$ 21,945       \$ 2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Employer       \$ 649,751       \$ 606,998         Plan Member       -       -         Other       -       -         Total Contributions       \$ 649,751       \$ 606,998         Misc Income       \$ 649,751       \$ 606,998         Misc Income       \$ 455       \$ 359         Investment Income:       Net Appreciation/(Depreciation)       -         in Fair Value of Investments       \$ 846,968       \$ (1,088,535)         Investment Earnings       21,945       2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Plan Member       -       -       -         Other       -       -       -         Total Contributions       \$       649,751       \$       606,998         Misc Income       \$       455       \$       359         Investment Income:       Net Appreciation/(Depreciation)       *       455       \$       359         Investment Earnings       \$       846,968       \$       (1,088,535)         Investment Earnings       21,945       2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$       868,913       \$       (1,086,449)         Investment Expense       -       -       -       -         Net Investment Income/(Loss)       \$       864,067       \$       (1,090,694)         Total Additions       \$       1,514,273       \$       (483,337)
Other Total ContributionsTotal Contributions\$ $649,751$ \$ $606,998$ Misc Income\$ $455$ \$ $359$ Investment Income: Net Appreciation/(Depreciation) in Fair Value of Investments\$ $846,968$ \$ $(1,088,535)$ Investment Earnings $21,945$ $2,086$ Security Lending IncomeInvestment Income/(Loss)\$ $868,913$ \$ $(1,086,449)$ Investment ExpenseNet Investment Income/(Loss)\$ $864,067$ \$ $(1,090,694)$ Total Additions\$ $1,514,273$ \$ $(483,337)$
Total Contributions       \$       649,751       \$       606,998         Misc Income       \$       455       \$       359         Investment Income:       Net Appreciation/(Depreciation)       *       455       \$       359         Investment Income:       Net Appreciation/(Depreciation)       *       846,968       \$       (1,088,535)         Investment Earnings       \$       846,968       \$       (1,088,535)         Investment Earnings       \$       21,945       2,086         Security Lending Income       -       -       -         Investment Income/(Loss)       \$       868,913       \$       (1,086,449)         Investment Expense       (4,846)       (4,245)       -       -         Security Lending Expense       -       -       -       -         Net Investment Income/(Loss)       \$       864,067       \$       (1,090,694)         Total Additions       \$       1,514,273       \$       (483,337)
Misc Income       \$       455       \$       359         Investment Income:       Net Appreciation/(Depreciation)       in Fair Value of Investments       \$       846,968       \$       (1,088,535)         Investment Earnings       21,945       2,086       \$       (1,088,535)         Security Lending Income       -       -       -       -         Investment Income/(Loss)       \$       868,913       \$       (1,086,449)         Investment Expense       (4,846)       (4,245)       -       -         Security Lending Expense       -       -       -       -         Net Investment Income/(Loss)       \$       864,067       \$       (1,090,694)         Total Additions       \$       1,514,273       \$       (483,337)
Investment Income:         Net Appreciation/(Depreciation)         in Fair Value of Investments       \$ 846,968         Investment Earnings       21,945         Security Lending Income       -         Investment Income/(Loss)       \$ 868,913         Investment Expense       (4,846)         Security Lending Expense       -         Net Investment Income/(Loss)       \$ 864,067         Security Lending Expense       -         Total Additions       \$ 1,514,273
Net Appreciation/(Depreciation)         in Fair Value of Investments       \$ 846,968       \$ (1,088,535)         Investment Earnings       21,945       2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       (4,846)       (4,245)         Security Lending Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
in Fair Value of Investments       \$ 846,968       \$ (1,088,535)         Investment Earnings       21,945       2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       (4,846)       (4,245)         Security Lending Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Investment Earnings       21,945       2,086         Security Lending Income       -       -         Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       (4,846)       (4,245)         Security Lending Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Security Lending Income         -
Investment Income/(Loss)       \$ 868,913       \$ (1,086,449)         Investment Expense       (4,846)       (4,245)         Security Lending Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Investment Expense       (4,846)       (4,245)         Security Lending Expense       -       -         Net Investment Income/(Loss)       \$ 864,067       \$ (1,090,694)         Total Additions       \$ 1,514,273       \$ (483,337)
Security Lending Expense
Net Investment Income/(Loss)         \$ 864,067         \$ (1,090,694)           Total Additions         \$ 1,514,273         \$ (483,337)
Total Additions \$ 1,514,273 \$ (483,337)
DEDUCTIONS
Benefit Payments \$ 90,699 \$ 128,859
Refunds/Distributions
Refunds to Other Plans
Transfers to DCRP
Transfers to MUS-RP
OPEB Expense
Administrative Expense
Total Deductions         \$ 90,699         \$ 128,859
NET INCREASE (DECREASE)           IN PLAN NET ASSETS         \$ 1,423,574         \$ (612,196)
NET POSITION - RESTRICTED
FOR PENSION BENEFITS
BEGINNING OF YEAR         \$ 7,180,523         \$ 7,792,719
ADJUSTMENT
<b>END OF YEAR</b> \$ 8,604,097 \$ 7,180,523



Fiscal Year Ending	Market Returns	Assumed Rate of Return	Market Return Over Assumption
June 30, 2014	0.14%	3.50%	(3.36)%
June 30, 2015	0.13%	3.50%	(3.37)%
June 30, 2016	0.38%	3.50%	(3.12)%
June 30, 2017	0.02%	3.50%	(3.48)%
June 30, 2018	7.24%	3.50%	3.74%
June 30, 2019	6.77%	3.50%	3.27%
June 30, 2020	3.86%	3.50%	0.36%
June 30, 2021	26.36%	3.50%	22.86%
June 30, 2022	(13.58)%	3.50%	(17.08)%
June 30, 2023	11.58%	7.30%	4.28%
10 Year Average	3.85%		(0.03)%

# Table 3: Historical Investment Returns\*

\* Returns reflect all investment returns, including investment income and realized and unrealized investment gains and losses, and are net of investment expenses and administrative expenses paid by the Plan.

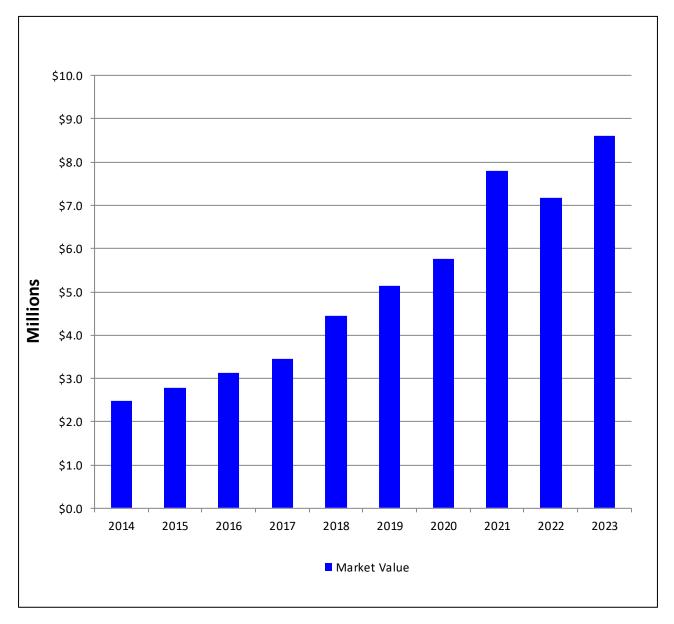


Table 4:Market Value of Assets





# **Actuarial Present Value of Future Benefits**

In the previous section, an actuarial valuation was related to an inventory process, and an analysis was given of the inventory of assets of the Plan as of the valuation date. In this section, the discussion will focus on the commitments of the Plan, which will be referred to as its actuarial liabilities.

Table 5 contains an analysis of the actuarial present value of all future benefits for contributing members, for retirees, and for beneficiaries. The analysis is given by type of benefit.

The actuarial liabilities summarized in Table 5 include the actuarial present value of all future benefits expected to be paid with respect to each member covered as of the valuation date. For an active member, this value includes a measure of both benefits already earned and future benefits to be earned. Thus, for all members, active and retired, the value extends over benefits earnable and payable to age 65 for disabilities occurring prior to age 60, and for five years for disabilities occurring after age 60, or normal retirement age (age 65). PERS DC members hired after July 1, 2011 will be eligible for a disability benefit until they reach age 70.

The actuarial valuation does not recognize liabilities for employees who become members and participate in the Plan after the valuation date.



# Table 5:Actuarial Present Value of Future Benefits for Active Members,<br/>Retirees, and Beneficiaries

	Ju	ne 30, 2023 Total	Ju	ne 30, 2022 Total
A. Active Members Liability Due to Probability of				
Retirement Disability In-Service Death Termination	\$	- 1,798,247 - -	\$	- 1,649,772 - -
Total	\$	1,798,247	\$	1,649,772
B. Inactive Members and Annuitants				
Service Retirement Disability Retirement Beneficiaries Vested Terminated Members Refund of Member Contributions	\$	- 431,447 - - -	\$	- 633,362 - - -
Total	\$	431,447	\$	633,362
C. Grand Total	\$	2,229,694	\$	2,283,134



# **Employer Contributions**

In the previous two sections, attention has been focused on the assets and the present value of all future benefits of the Plan. A comparison of Tables 2 and 5 indicates that there is a shortfall in current assets to meet the present value of all future benefits for current members and beneficiaries.

In an active system, there will always be a difference between the assets and the present value of all future benefits. An actuarial valuation sets a schedule of future contributions that will deal with this funding in an orderly fashion.

The method used to determine the incidence of the contributions in various years is called the actuarial cost method. For this valuation, the entry age actuarial cost method has been used. A description of the entry age actuarial cost method is provided in Appendix A. Under this method, or essentially any actuarial cost method, the contributions required to meet the difference between current assets and the present value of all future benefits are allocated each year between two elements:

- A normal cost amount, which ideally is relatively stable as a percentage of salary over the years;
- An amount which is used to amortize the UAAL.

The two items described above, normal cost and UAAL, are the keys to understanding the actuarial cost method. Let us first discuss the normal cost.

The normal cost is the theoretical contribution rate, which will meet the ongoing costs of a group of average new employees. Suppose that a group of new employees were covered under a separate fund from which all benefits and to which all contributions and associated investment return were to be paid. Under the entry age actuarial cost method, the normal cost contribution rate is that level percentage of pay which would be exactly right to maintain this fund on a stable basis. If experience were to follow the actuarial assumptions exactly, the fund would be completely liquidated with the last payment to the last survivor of the group.

The assumed investment rate of return is 7.30%, net of investment and operating expenses.

We have determined the normal cost rates separately by type of benefit under the Plan. These are summarized in Table 6. In Table 6 we also provide a summary of the member and employer statutory contributions.

The term "fully funded" is often applied to a system where contributions for everyone at the normal cost rate will fully pay for the benefits of existing as well as new employees. Often, systems are not fully funded, either because of benefit improvements in the past that have not been completely paid for or actuarial deficiencies that have occurred because experience has not been as anticipated. Under these circumstances, a UAAL exists.

### Section IV: Employer Contributions



Table 7 shows how the UAAL was derived for the Plan. Lines A and B show, respectively, the total present value of future benefits and the portion of the future liability that is expected to be paid from future normal cost contributions, both employer and employee. The future normal cost contributions are the portion of the present value of future benefits that are attributed to future years of service that have not been earned yet by the active membership. Line C shows the actuarial accrued liability. Line D shows the amount of assets available for benefits. Line E shows the UAAL.

The UAAL at any date after establishment of a system is affected by any actuarial gains or losses arising when the actual experience of the system varies from the experience anticipated by the actuarial assumptions used in the valuations. To the extent actual experience as it develops differs from the assumptions used, so also will the actual emerging costs differ from the estimated costs. The impact of these differences in actual experience from the assumptions is included in Section 1, the Summary of Results.



	Table 6:
No	ormal Cost Contribution Rates
	As Percentages of Salary

	June 30, 2023 Total	June 30, 2022 Total
Service retirement	0.00%	0.00%
Disability retirement	0.05%	0.05%
Survivors' benefits	0.00%	0.00%
Vested retirement	0.00%	0.00%
Total Normal Rate	0.05%	0.05%
Employee Normal Rate	0.00%	0.00%
Employer Normal Rate	0.05%	0.05%
Rate Available to Amortize the Unfunded Accrued Actuarial Liability	0.25%	0.25%
Statutory Rate	0.30%	0.30%



# Table 7:Unfunded Actuarial Accrued Liability

	Ju	ne 30, 2023	Ju	ine 30, 2022
A. Actuarial present value of all future benefits for present members and retirees and their survivors (Table 5)	\$	2,229,694	\$	2,283,134
B. Less actuarial present value of total future normal costs for present members	\$	727,821	\$	672,954
C. Actuarial accrued liability	\$	1,501,873	\$	1,610,180
D. Less assets available for benefits	\$	8,604,097	\$	7,180,523
E. Unfunded actuarial accrued liability	\$	(7,102,224)	\$	(5,570,343)



# **Cash Flows**

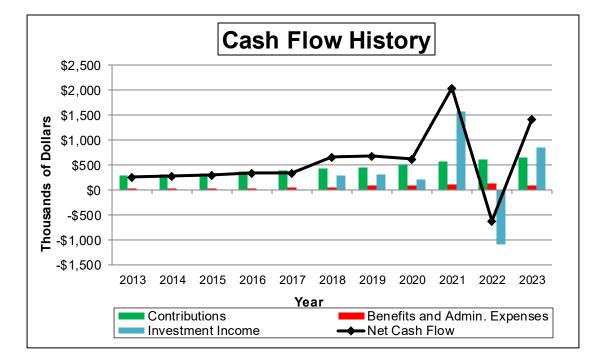
The fundamental equation for funding a retirement system is that benefits and administrative expenses must be provided for by contributions (past and future) and investment income. When a retirement system matures, benefits and administrative expenses often exceed contributions. In this case we say the system has a "negative cash flow." Mature systems are characterized by negative cash flows and large pools of assets. This is natural. Actuarial funding is designed to accumulate large pools of assets which will in turn provide investment income and finance negative cash flows when systems mature. If the fund is looked at as a whole, investment income is usually larger than the difference between contributions and benefit payments. The retirement system's investment strategy should maximize potential returns at a prudent level of risk while providing for needed cash flows.

Table 8 shows the Plan had a positive cash flow for the year ended June 30, 2023. The Plan's total cash flow including contributions, benefit payments, administrative expenses and investment earnings was \$1,423.2 thousand. Of the \$1,423.2, \$864.1 was due to investment returns.

As long as the Plan had a positive cash flow, there was no need to plan where the funds would come from to pay benefits since benefits could be paid by incoming contributions. A negative cash flow, as defined above, requires planning what funds will be used to pay the difference between benefits and contributions. We are providing these projections to aid in developing the investment strategy for the Plan's assets.



# Table 8: Cash Flow History (Dollar amounts in thousands)



	Historical Cash Flows							
Year			В	enefits &				
Ended			Adr	ninistrative	h	nvestment	1	Net Cash
<u>June 30</u>	Con	tributions	E	xpenses	Income		Flow	
2013	\$	288.4	\$	29.5	\$	5.1	\$	264.0
2014	\$	311.3	\$	29.5	\$	3.3	\$	285.1
2015	\$	343.4	\$	35.4	\$	3.4	\$	311.4
2016	\$	368.0	\$	41.8	\$	11.1	\$	337.3
2017	\$	392.1	\$	54.1	\$	0.6	\$	338.6
2018	\$	430.7	\$	52.4	\$	288.0	\$	666.3
2019	\$	464.7	\$	97.1	\$	314.2	\$	681.8
2020	\$	511.0	\$	101.4	\$	206.2	\$	615.8
2021	\$	582.8	\$	121.0	\$	1,577.8	\$	2,039.6
2022	\$	607.0	\$	128.9	\$	(1,090.7)	\$	(612.6)
2023	\$	649.8	\$	90.7	\$	864.1	\$	1,423.2



# **Actuarial Gains or Losses**

An analysis of actuarial gains or losses is performed in conjunction with all regularly scheduled valuations.

The developments of the gains or losses related to the actuarial liability and the assets are shown in Table 9. The results of our analysis of the financial experience of the System in the three most recent regular actuarial valuations are presented in Table 10. Each gain or loss shown represents our estimate of how much the given type of experience caused the Unfunded Actuarial Accrued Liability or Funding Reserve to change in the period since the previous actuarial valuation.

Gains and losses shown due to demographic sources are approximate. Demographic experience is analyzed in greater detail in our periodic assumption studies.

Non-recurring gains and losses result from changes in the actuarial assumptions and benefit improvements.



# Table 9:Analysis of Actuarial (Gains) or Losses\*

#### A. ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS

	1. Actual Actuarial Accrued Liability as of June 30, 2022:	\$	1,610,180
	2. Normal Cost for this Plan Year:		78,725
	3. Interest on items 1 and 2 [(1+2) x 7.30%]:		123,290
	4. Benefit Payments for this Plan Year:		(90,699)
	5. Interest on item [4 x 7.30% x .5]:		(3,311)
	6. Expected Actuarial Accrued Liability as of June 30, 2023:	\$	1,718,185
	7. Changes due to:		
	a. Assumption Changes:		0
	b. Plan Amendments:		0
	c. Funding Method:	۴	0
	d. Actuarial (Gain) / Loss:	\$	(216,312)
	8. Actual Actuarial Accrued Liability as of June 30, 2023:	\$	1,501,873
	9. Items Affecting Calculation of Actuarial Accrued Liability:		
	<ul> <li>a. Benefit provisions reflected in the actuarial accrued liability (see Append</li> <li>b. Actuarial assumptions and methods used to determine actuarial accrued (see Appendix B)</li> </ul>	,	У
В.	ASSET (GAIN) / LOSS ANALYSIS		
	1. Actuarial Value of Assets as of June 30, 2022:	\$	7,180,523
	2. Interest on item [1 x 7.30%]:	Ŧ	524,178
	3. Contributions for this Plan Year:		649,751
	4. Interest on item [3. x 7.30% x .5]:		23,716
	5. Benefit Payments for this Plan Year:		(90,699)
	6. Interest on item [5. x 7.30% x .5]:		(3,311)
	7. Expected Actuarial Value of Assets as of June 30, 2023:	\$	8,284,158
	8. Actuarial Value of Assets as of June 30, 2023:	\$	8,604,097
	9. (Gain) / Loss	\$	(319,939)
C.	UNFUNDED ACTUARIAL ACCRUED LIABILITY (GAIN) / LOSS ANALYSIS		
	1. Actual Unfunded Actuarial Accrued Liability as of June 30, 2022:	\$	(5,570,343)
	2. Normal Cost for this Plan Year:	·	78,725
	3. Contributions for this Plan Year:		(649,751)
	4. Interest on items 1 - 3: [(1+2) x 7.30% + (3 x 7.30% x .5)]:		(424,604)
	5. Expected Unfunded Actuarial Accrued Liability as of June 30, 2023:	\$	(6,565,973)
	6. Changes due to:		
	a. Assumption Changes:		-
	b. Plan Amendments:		-
	c. Funding Method:		-
	d. Actuarial (Gain) / Loss:	\$	(536,251)
	7. Actual Unfunded Actuarial Accrued Liability as of June 30, 2023:	\$	(7,102,224)

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.



			U	AAL (Gain)/Loss	;	
	_	June 30, 2023		June 30, 2022		June 30, 2021
Investment Income Investment income was (greater) less than expected based on actuarial value of assets.	\$	(319,939)	\$	1,371,447	\$	(1,368,173)
<b>Pay Increases</b> Pay increases were (less) greater than expected.	\$	57,773	\$	(47,430)	\$	195,678
Age & Service Retirements Members retired at (older) younger ages or with (less) greater final average pay than expected	\$	(3,924)	\$	(35,994)	\$	(11,424)
<b>Disability Retirements</b> Disability claims were (less) greater than expected	\$	(115,716)	\$	(409,198)	\$	459,029
<b>Death-in-Service Benefits</b> Survivor claims were (less) greater than expected	\$	862	\$	8,119	\$	7,199
Withdrawal From Employment (More) less reserves were released by withdrawals than expected	\$	(17,860)	\$	(179,536)	\$	(12,465)
Death After Retirement Retirees (died younger) lived longer than expected	\$	(141,951)	\$	4,136	\$	(740,213)
Data Adjustments and Benefit Payment Timing Service purchases, data corrections, etc.	\$	4,504	\$	147,957	\$	151,856
<b>Other</b> Miscellaneous (gains) and losses	\$_	-	\$	-	\$	
Total (Gain) or Loss During Period From Financial Experience	\$	(536,251)	\$	859,501	\$	(1,318,513)
Non-Recurring Items. Changes in actuarial assumptions and methods	\$	-	\$	(4,249,121)	\$	-
Changes in benefits caused a (gain) loss	\$_	-	\$_	-	\$	-
Composite (Gain) Loss During Period	\$	(536,251)	\$	(3,389,620)	\$	(1,318,513)

Table 10:Historical Actuarial (Gains) or Losses\*

\* Effects related to gains are shown in parentheses. Numerical results are expressed as a (decrease) increase in the Unfunded Actuarial Accrued Liability (UAAL). Gains decrease the UAAL and losses increase the UAAL.

### Section VII: Risk Considerations



A typical retirement plan faces many different risks, but the greatest risk is the inability to make benefit payments when due. If plan assets are depleted, benefits may not be paid which could create legal and litigation risk or the plan could become "pay as you go". The term "risk" is most commonly associated with an outcome with undesirable results. However, in the actuarial world, risk can be translated as uncertainty. The actuarial valuation process uses many actuarial assumptions to project how future contributions and investment returns will meet the cash flow needs for future benefit payments. Of course, we know that actual experience will not unfold exactly as anticipated by the assumptions and that uncertainty, whether favorable or unfavorable, creates risk. ASOP 51 defines risk as the potential of actual future measurements to deviate from expected results due to actual experience that is different than the actuarial assumptions.

The various risk factors for a given plan can have a significant impact – positive or negative – on the actuarial projection of liability and contribution rates.

There are a number of risks inherent in the funding of a defined benefit plan. These include:

- economic risks, such as investment return and price inflation;
- demographic risks such as mortality, payroll growth, aging population including impact of baby boomers, and retirement ages;
- contribution risk, i.e., the potential for contribution rates to be too high for the plan sponsor/employer to pay and
- external risks such as the regulatory and political environment.

There is a direct correlation between healthy, well-funded retirement plans and consistent contributions equal to the full actuarial contribution rate each year. The System is primarily funded by member and employer contributions to the trust fund, together with the earnings on these accumulated contributions. These contributions fund benefit accruals for current active members and administrative expenses. The remainder of the contributions amortizes the unfunded actuarial accrued liability. The contribution rates are set by state statute and intended to provide the needed amounts to fund the system over time. The purpose of the valuation is to determine if the fixed employer and member contributions are sufficient to fund the Plan. Due to the fixed nature of the contributions actuarial gains and losses are reflected in the amortization period. Generally, the largest source of actuarial gains and losses are caused by investment volatility. In addition, the unfunded liability is amortized as a level percentage of pay assuming payroll will grow by 3.25% per year. A key risk factor to the System's funding is that over time, the Statutory Contribution Rates will be insufficient to accumulate enough funds, with investment income, to fund the promised benefits. The funding insufficiency can be caused by amortization periods that are too long or by payroll not growing at the assumed rate.

The other significant risk factor for the System is investment return because of the volatility of returns and the size of plan assets compared to payroll. This is to be expected, given the underlying capital market assumptions and the System's asset allocation. To the extent market rates of interest affect the expected return on assets, there is a risk of change to the discount rate which determines the present value of liabilities and actuarial valuation results. Please see the summary of results of this report which demonstrates the sensitivity of valuation results to differing discount rates.

### Section VII: Risk Considerations



Under the revised Actuarial Standards of Practice (ASOP) No. 4 effective for valuations after February 15, 2023, we include a low-default-risk obligation measure of the System's liability in our funding valuation report. This is an informational disclosure as described below and would not be appropriate for assessing the funding progress or health of the plan. This measure uses the unit credit cost method and reflects all the assumptions and provisions of the funding valuation except that the discount rate is derived from considering low-default-risk fixed income securities. We considered the FTSE Pension Discount Curve based on market bond rates published by the Society of Actuaries as of June 30, 2023 and with the 30-year spot rate used for all durations beyond 30. Using these assumptions, we calculate a liability of \$1,459 thousand. This amount approximates the termination liability if the plan (or all covered employment) ended on the valuation date and all of the accrued benefits had to be paid with cash-flow matched bonds. This assurance of funded status and benefit security is typically more relevant for corporate plans than for governmental plans since governments rarely have the need or option to completely terminate a plan.

A key demographic risk for the Retirement System is improvements in mortality (longevity) greater than anticipated. While the actuarial assumptions reflect a margin for improvement in mortality experience these assumptions are refined every experience study, the risk arises because there is a possibility of some sudden shift, perhaps from a significant medical breakthrough that could quickly increase liabilities. Likewise, there is some possibility of a significant public health crisis that could result in a significant number of additional deaths in a short time period, which would also be significant, although more easily absorbed. While either of these events could happen, it represents a small probability and thus represents much less risk than the volatility associated with investment returns.

The exhibits on the following pages summarize some historical information that helps indicate how certain key risk metrics have changed over time. Many are due to the maturing of the retirement system.



# **Historical Asset Volatility Ratios**

As a retirement system matures, the size of the market value of assets increases relative to the covered payroll of active members, on which the System is funded. The size of the plan assets relative to covered payroll, sometimes referred to as the asset volatility ratio, is an important indicator of the contribution risk for the System. The higher this ratio, the more sensitive a plan's contribution rate is to investment return volatility. In other words, it will be harder to recover from investment losses with increased contributions.

Actuarial Valuation Date	Market Value of Assets	Plan Year Payroll	Asset Volatility Ratio
6/30/2015 6/30/2016 6/30/2017 6/30/2018 6/30/2019 6/30/2020 6/30/2021 6/30/2022 6/30/2023	<ul> <li>\$ 2,781,120</li> <li>3,118,397</li> <li>3,456,936</li> <li>4,455,481</li> <li>5,137,296</li> <li>5,753,289</li> <li>7,792,719</li> <li>7,180,523</li> <li>8,604,097</li> </ul>	<ul> <li>\$ 106,518,524</li> <li>114,883,091</li> <li>129,157,695</li> <li>139,065,638</li> <li>149,924,251</li> <li>165,358,585</li> <li>188,710,324</li> <li>196,004,056</li> <li>211,858,746</li> </ul>	0.03 0.03 0.03 0.03 0.03 0.03 0.04 0.04

The assets at June 30, 2023 are 4% of payroll, so underperforming the investment return assumption by 1.00% (i.e., earn 6.30% for one year) is equivalent to 0.04% of payroll.



# **Historical Cash Flows**

Plans with negative cash flows will experience increased sensitivity to investment return volatility. Cash flows, for this purpose, are measured as contributions less benefit payments and administrative expenses. If the System has negative cash flows and then experiences returns below the assumed rate, there are fewer assets to be reinvested to earn the higher returns that typically follow. While any negative cash flow will produce such a result, it is typically a negative cash flow of more than 5% of MVA that may cause significant concerns. The System's cash flow has been positive over the recent nine years. There is no immediate concern regarding negative cash flow.

Veer Fred	 arket Value of Assets	0	4.:!h4!		Benefit	0	Net	Net Cash Flow as a Percent
Year End	(MVA)	Cor	ntributions	Pa	ayments	Ci	ash Flow	of MVA
6/30/2015 6/30/2016	\$ 2,781,120 3,118,397	\$	343,426 368,019	\$	35,366 41,809	\$	308,060 326,210	11.08% 10.46%
6/30/2017 6/30/2018 6/30/2019	3,456,936 4,455,481 5,137,296		392,100 430,725 464,674		54,135 52,383 97,076		337,965 378,342 367,598	9.78% 8.49% 7.16%
6/30/2020 6/30/2020 6/30/2021 6/30/2022	5,753,289 7,792,719 7,180,523		510,981 582,826 606,998		101,436 121,015 128,859		409,545 461,811 478,139	7.12% 5.93% 6.66%
6/30/2023	8,604,097		649,751		90,699		470,139 559,052	6.50%



# **Liability Maturity Measurement**

Most public sector retirement systems have been in operation for many years. As a result, they have aging plan populations, and in some cases declining active populations, resulting in an increasing ratio of retirees to active members and a growing percentage of retiree liability. The retirement of the remaining baby boomers over the next decade is expected to further exacerbate the aging of the retirement system population. With more of the total liability residing with retirees, investment volatility has a greater impact on the funding of the system since it is more difficult to restore the system financially after losses occur when there is comparatively less payroll over which to spread costs. Below are two tables which demonstrate the ratio of the System's retiree liability compared to the total accrued liability and the ratio of the number of retirees and beneficiaries to the number of active members.

Year End	-	Retiree ₋iability (a)	 tal Actuarial rued Liability (b)	Retiree Percentage (a) / (b)
6/30/2015	\$	404,891	\$ 3,235,065	12.5%
6/30/2016		400,785	3,591,249	11.2%
6/30/2017		214,931	3,967,262	5.4%
6/30/2018		506,826	4,354,320	11.6%
6/30/2019		821,849	4,896,028	16.8%
6/30/2020		765,343	5,202,583	14.7%
6/30/2021		820,944	5,778,856	14.2%
6/30/2022		633,362	1,610,180	39.3%
6/30/2023		431,447	1,501,873	28.7%

### **Historical Member Statistics**

Valuation						
Date	Num	Number of				
June 30,	Active	Retired	Retired			
2015	2,284	6	380.67			
2016	2,409	6	401.50			
2017	2,541	3	847.00			
2018	2,690	8	336.25			
2019	2,871	10	287.10			
2020	3,100	9	344.44			
2021	3,311	10	331.10			
2022	3,386	10	338.60			
2023	3,406	7	486.57			

# Appendix A: Actuarial Methods



The assumptions and methods utilized in the valuation were developed in the five-year experience study for the period ending 2021.

Tables B-3 through B-5 give rates of decrement for service retirement, disablement, mortality, and other terminations of employment.

#### Actuarial Cost Method

The actuarial valuation was prepared using the entry age actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit. The portion of this actuarial present value allocated to a valuation year is called the normal cost. The normal cost was first calculated for each individual member. The normal cost rate is defined to equal the total of the individual normal costs, divided by the total pay rate.

The portion of this actuarial present value not provided for at a valuation date by the sum of (a) the actuarial value of the assets and (b) the actuarial present value of future normal costs is called the UAAL. The UAAL is amortized as a level percentage of the projected salaries of present and future members of the System.

#### **Records and Data**

The data used in the valuation consist of financial information; records of age, sex, service, salary, contribution rates, and account balances of contributing members; and records of age, sex, and amount of benefit for retired members and beneficiaries. All of the data was supplied by the System and has been accepted for valuation purposes without audit.

#### Valuation of Assets

Market value of assets

#### Investment Earnings

The annual rate of investment earnings of the assets of the System is assumed to be 7.30% per year net of investment and administrative expenses, compounded annually.

#### **Postretirement Benefit Increases**

None.

#### **Future Salaries**

The rates of annual salary increase assumed for the purpose of the valuation are illustrated in Table B-2. In addition to increases in salary due to merit and longevity, this scale includes an assumed 3.50% annual rate of increase in the general wage level of the membership.

#### Service Retirement

Table B-3 shows the annual assumed rates of retirement among members eligible for service retirement. Separate rates are used when a member is eligible for reduced benefits, for the first year a member is eligible for full benefits, and for the years following the first year a member is eligible for full benefits.



# Disablement

The rates of disablement used in this valuation are illustrated in Table B-4.

# Mortality

A written description of each table used is included in Table B-1.

# Other Terminations of Employment

The rates of assumed future withdrawal from active service for reasons other than death, disability or retirement are shown for representative ages in Table B-5.

# **Records with no Birth Date**

New records with no birth date are assumed to be 37 years old. Records that are not new and have no birth date used the same birth date as the prior year's valuation.



# Table B-1

# **Summary of Valuation Assumptions**

١.	Ecc	pnomic assumptions	
	Α.	General wage increases	3.50%
	В.	Investment return	7.30%
	С.	Price inflation assumption	2.75%
	D.	Growth in membership	0.00%
II.	Der	nographic assumptions	
	Α.	Individual salary increase due to promotion and longevity	Table B-2
	В.	Retirement	Table B-3
	C.	Disablement	Table B-4
	D.	Mortality among Active Participants	
		PUB-2010 General Amount Weighted Employee Mortality projected to 2021 for males and females. Projected generationally using MP-2021.	
	Ε.	Mortality among Disabled pensioners	
		PUB-2010 General Amount Weighted Disabled Retiree mortality table set forward 1 year for both males and females.	
	F.	Mortality among Contingent Survivor pensioners	
		PUB-2010 General Amount Weighted Contingent Survivor Mortality projected to 2021 with ages set forward 1 year for males and females. Projected generationally using MP-2021.	
	G.	Mortality among Healthy pensioners	
		PUB-2010 General Amount Weighted Healthy Retiree Mortality Table projected to 2021, with ages set forward one year and adjusted 104% for males and 103% for females. Projected generationally using MP-2010.	
	Η.	Other terminations of employment	Table B-5



# Table B-2

# **Future Salaries**

	(a)	(b)	(1+(a))*(1+(b))
Years of Service	Individual Merit & Longevity	General Wage Increase	Total Salary Increase
0	4.000/	2 50%	0.470/
0	4.80%	3.50%	8.47%
1	3.80	3.50	7.43
2	2.80	3.50	6.40
3	2.00	3.50	5.57
4	1.40	3.50	4.95
5	0.80	3.50	4.33
6	0.40	3.50	3.91
7	0.00	3.50	3.50
8 & Up	0.00	3.50	3.50



# Table B-3

# Retirement Annual Rates

<u>Age</u> Less than 45	Less than 30 Years of Service	30 Years or more of Service and age 60 with 25 Years of Service 10.0%
45 46 47 48 49		10.0 10.0 10.0 10.0 10.0
50	4.5%	15.8
51	4.5	15.8
52	4.5	15.8
53	4.5	15.8
54	4.5	15.8
55	5.5	15.8
56	6.0	15.8
57	6.0	15.8
58	6.0	15.8
59	7.0	15.8
60	9.0	15.8
61	9.0	15.8
62	15.0	22.0
63	15.0	22.0
64	15.0	22.0
65	30.0	35.0
66	30.0	35.0
67	25.0	35.0
68	25.0	30.0
69	25.0	30.0
70 & Over	100.0	100.0

**Members hired before July 1, 2001** are assumed to retire at the assumed rates once reaching the earlier of age 50 with five years of service or age 65 regardless of service.

**Members hired on or after July 1, 2001** are assumed to retire at the assumed rates once reaching the earlier of age 55 with five years of service or age 70 regardless of service.

These rates are the same as the retirement rates used in the PERS-DB actuarial valuation for members not eligible for unreduced retirement benefits.



## Table B-4

## Disablement Annual Rates

Age	All Members
22	0.00%
27	0.04
32	0.04
37	0.04
42	0.16
47	0.40
52	0.71
57	1.00
60	1.44
62	0.00

All disabilities are assumed to be permanent and without recovery.



## Table B-5

### Other Terminations of Employment Among Members Not Eligible to Retire Annual Rates

Years of Service	All Members
0	35.0%
1	27.0
2	18.0
3	14.0
4	11.0
5	11.0
6	10.0
7	9.0
8	8.0
9	7.0
10	6.0
11	6.0
12	5.0
13	5.0
14	4.5
15 & Over	3.0

## Appendix C: Summary of Benefit Provisions



Type of Plan	•	Multiple-employer cost sharing OPEB
Membership eligibility	•	Employees of the State and local governments that have contracted for PERS coverage. Certain employees of the university system and school districts, not covered by a separate retirement system governed by Title 19 of Montana Code Annotated. Employees must have elected to be a member of the defined contribution retirement plan.
Member contributions	•	None
Employer contributions		0.30% of each eligible member's compensation, for those employers participating in the PERS-DCRP
Compensation period used in benefit calculation	•	<ul> <li>HAC = Highest Average Compensation</li> <li>Hired prior to July 1, 2011: HAC is average of the highest</li> <li>36 consecutive months (or shorter period of total service) of</li> <li>compensation paid by member.</li> <li>Hired on or after July 1, 2011: HAC is average of the highest</li> <li>60 consecutive months (or shorter period of total service) of</li> <li>compensation paid to member.</li> <li>Hired on or after July 1, 2013: 110% annual cap on</li> <li>compensation considered as part of a member's HAC</li> </ul>



Disability eligibility and benefit	<ul> <li>5 years membership service</li> <li>For members hired on or before June 30, 2011, or hired on or before February 24, 1991 and so elected: <ul> <li>Less than 25 years of membership service:</li> <li>1.785% of HAC multiplied by service credit, or</li> </ul> </li> <li>At least 25 years of membership service:</li> <ul> <li>2% of HAC multiplied by service credit; and</li> </ul> <li>Benefit is payable to the later of age 65 or for five years.</li> </ul> For members hired on or after July 1, 2011: <ul> <li>Between 5 and 10 years of membership service:</li> <ul> <li>1.5% of HAC x years of service credit; or</li> </ul> <li>Between 10 and 30 years of membership service:</li> <ul> <li>1.785% of HAC x years of service credit; or</li> </ul> <li>Between 10 and 30 years of service credit; or</li> <li>30 years of membership service or more:</li> <ul> <li>2% of HAC x years of service credit; and</li> </ul> <li>Benefit is payable to age 70 for disabilities occurring prior to age 65, or no more than five years for disabilities occurring after age 65.</li> </ul>
	contribution account while receiving payments from the PERS- DCRP Disability OPEB. Participants may choose to receive a distribution from their individual account instead of applying for and receiving a disability benefit.
Survivor's benefit	<ul> <li>Disability benefits cease after death of a member, and their beneficiary is entitled to death benefits only as provided from the member's vested defined contribution account balance.</li> </ul>
Form of payment	<ul><li>Normal form of payment is an annuity</li><li>No other forms of payment are available</li></ul>
Post retirement benefit increases	• None
Changes since last valuation	• None



## Valuation Data

This valuation is based upon the membership of the Plan as of June 30, 2023. Membership data was supplied by the Plan and has been accepted for valuation purposes without audit. However, tests were performed to ensure that the data is sufficiently accurate for valuation purposes.

The salaries used in the tables and charts which follow are different than the salaries used for the Summary of Results on page 1. The valuation projected salaries to be paid for the following fiscal year, whereas the Summary of Results, salaries are applicable in the year ending on the valuation date.

Active Members	Number	Valuation Projected Salaries
Full-Time Members	2,626	\$ 189,184,701
Part-Time Members	780	\$ 19,267,049
Total Active Members	3,406	\$ 208,451,750

Table D-1 contains summaries of the data for active members. For full-time members, values shown in the tables are the numbers of members and their total and average annual salaries. For part-time members, only the numbers of members are shown.

Table D-2 presents distributions of the following:

- Members receiving service retirement benefits.
- Members receiving disability retirement benefits.
- Survivors of deceased retired members receiving benefits.
- Survivors of deceased active members.
- Terminated vested members.

Table D-3 is a reconciliation of membership data from June 30, 2022 to June 30, 2023.



The following is a summary of retired members and beneficiaries currently receiving benefits:

Type of Annuitant	Number	Ann	ual Benefits	Average Annual Benefits
Service Retirement	0	\$	-	\$ -
Survivors and Beneficiaries	0		-	 -
Total Retirees and Beneficiaries	0	\$	-	\$ -
Disability Retirement	7		78,750	 11,250
Total Annuitants	7	\$	78,750	\$ 11,250

Terminated Members with	
Contributions Not Withdrawn	Number
Vested Terminated Members	0
Non-Vested Terminated Members	<u>0</u>
Total Terminated Members	0



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2023

## Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	17	19	10	4									50
25 to 29	14	53	36	64	22	1							190
30 to 34	19	61	48	83	104	4							319
35 to 39	13	43	53	67	107	32	9						324
40 to 44	12	32	39	54	114	62	53	10					376
45 to 49	11	26	27	43	90	49	73	18	4				341
50 to 54	16	26	31	44	86	55	63	28	18	1			368
55 to 59	8	17	24	58	70	39	53	24	16	5			314
60 to 64	2	15	26	38	43	45	46	20	6	4	2		247
65 to 69		4	5	15	17	14	12	6	4				77
70 and up		1	3	5	7	2	2						20
Totals	112	297	302	475	660	303	311	106	48	10	2	-	2,626



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2023

## **Annual Salaries in Thousands**

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	865	952	595	240									2,653
25 to 29	936	2,690	2,431	3,978	1,508	50							11,592
30 to 34	1,186	3,449	3,213	5,445	7,562	307							21,162
35 to 39	975	2,568	3,736	4,392	8,041	2,534	681						22,927
40 to 44	613	1,938	3,052	3,607	9,089	5,036	4,634	912					28,881
45 to 49	693	1,888	1,928	3,040	6,943	3,739	6,234	1,828	336				26,629
50 to 54	946	1,905	2,122	3,038	6,011	4,309	6,434	2,431	1,549	57			28,801
55 to 59	411	1,011	1,556	3,850	4,435	2,855	4,401	2,011	1,304	391			22,224
60 to 64	132	907	1,742	2,353	3,147	3,380	3,272	1,564	428	335	109		17,370
65 to 69		346	411	897	1,175	982	878	360	412				5,461
70 and up		40	380	479	368	118	100						1,486
Totals	6,755	17,693	21,167	31,319	48,279	23,309	26,635	9,105	4,029	784	109	-	189,185

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



# Table D-1: Active Members Distribution of Full-Time Employees and Salaries as of June 30, 2023

## Average Annual Salary

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	50,876	50,114	59,521	60,121									53,055
25 to 29	66,831	50,749	67,533	62,155	68,530	50,027							61,011
30 to 34	62,413	56,538	66,942	65,606	72,711	76,703							66,338
35 to 39	74,978	59,720	70,491	65,555	75,146	79,189	75,660						70,761
40 to 44	51,072	60,557	78,265	66,791	79,731	81,221	87,443	91,182					76,811
45 to 49	62,990	72,606	71,419	70,708	77,147	76,299	85,404	101,530	83,968				78,091
50 to 54	59,099	73,261	68,455	69,045	69,894	78,342	102,129	86,804	86,036	57,182			78,262
55 to 59	51,315	59,482	64,824	66,372	63,358	73,201	83,035	83,773	81,513	78,286			70,777
60 to 64	66,195	60,498	66,987	61,922	73,177	75,116	71,123	78,190	71,393	83,855	54,579		70,323
65 to 69		86,377	82,175	59,772	69,113	70,111	73,203	60,078	103,047				70,916
70 and up		40,305	#######	95,835	52,607	59,095	50,077						74,315
Totals	60,315	59,574	70,089	65,936	73,149	76,927	85,644	85,893	83,943	78,403	54,579		72,043

The salary shown in the above chart was used for valuation purposes and assumes pay increases for the year.



# Table D-1: Active Members Distribution of Part-Time Employees as of June 30, 2023

### Number of Employees

Completed Years of Service													
Age	0	1	2	3 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40+	Totals
<25	14	7		1									22
		-		1	0								
25 to 29	18	10	11	6	3								48
30 to 34	10	14	9	9	14								56
35 to 39	15	18	13	16	16	7	2						87
40 to 44	9	10	10	20	18	11	5						83
45 to 49	8	13	5	18	21	9	3	2					79
50 to 54	15	15	9	12	27	9	6	4					97
55 to 59	15	15	13	13	17	8	10	1	5				97
60 to 64	10	10	16	22	24	11	7	6	3				109
65 to 69	6	5	11	10	15	6	7	3	1				64
70 and up	2	6	3	4	11	4	7		1				38
Totals	122	123	100	131	166	65	47	16	10	-	-	-	780



## Table D-2: Distribution of Inactive Lives

## Members Receiving Disability Retirement Benefits as of June 30, 2023

	U	nt					
Age	Number of Persons	Annu	ual Benefits	Average Annual Benefits			
<50							
50 to 54	3	\$	28,464		9,488		
55 to 59	2	\$	25,010		12,505		
60 to 64	2	\$	25,276		12,638		
65 to 69							
70 to 74							
75 to 79							
80 to 84							
85 to 89							
90 and up							
Totals	7	\$	78,750	\$	11,250		

### **Disability Retirement**



## Table D-3: Data Reconciliation

The following table shows a reconciliation of the participants used in the previous valuation to this valuation. This chart reflects the counts used for valuation purposes and for the Annual Financial Report.

	Active Members	Disabled Members
June 30, 2022 Valuation	3,386	10
Terminations	(459)	
Service Retirements		
Disability Retirements		
Deaths		
New Entrants	413	
Rehires	66	
Payment Stopped		(3)
Other		
June 30, 2023 Valuation	3,406	7



## **Comparative Schedules**

This section contains tables that summarize the experience of the Plan shown in present and past valuation reports.

Table E-1 shows a summary of the active members covered as of the various valuation dates.

Table E-2 shows a summary of the retired and inactive members as of the various valuation dates.

Table E-3 summarizes the contribution rates determined by each annual actuarial valuation.



# Table E-1: Active Membership Data

Valuation Date June 30,	Actives	Annual Salaries	verage ıal Salary	Average Age	Average Years of Service	Average Hire Age
2023	3,406	\$ 211,858,746	\$ 62,202	46.8	7.4	39.3
2022	3,386	196,004,056	57,887	46.5	7.3	39.2
2021	3,311	188,710,324	56,995	46.6	7.3	39.3
2020	3,100	165,358,585	53,341	46.6	7.3	39.3
2019	2,871	149,924,251	52,220	46.5	7.3	39.2
2018	2,690	139,065,638	51,697	46.4	7.4	39.0
2017	2,541	129,157,695	50,829	46.3	7.4	38.9
2016	2,409	114,883,091	47,689	46.1	6.8	39.3
2015	2,284	106,518,524	46,630			

### **Appendix E: Comparative Schedules**



# Table E-2: Disabled Membership Data

Valuation Date June 30,	Number	Annual Benefits	Average Annual Benefit	Average Current Age
0000	_	<b>* -0 -1-0</b>	<b>*</b> 44.050	
2023	7	\$ 78,750	\$11,250	57.5
2022	10	120,618	12,062	59.8
2021	10	120,618	12,062	58.8
2020	9	100,636	11,182	57.6
2019	10	110,240	11,024	56.8
2018	8	81,392	10,174	57.7
2017	3	25,829	8,610	51.8
2016	6	49,269	8,212	53.2
2015	6	43,296	7,216	



# Table E-3: Contribution Rates

Co	ntribution Rate	UAAL		
Employee	Employer	Total	Cost Rate	Rate*
0.00 %	0.30 %	0.30 %	0.05 %	0.25 %
0.00	0.30	0.30	0.05	0.25
0.00	0.30	0.30	0.29	0.01
0.00	0.30	0.30	0.29	0.01
0.00	0.30	0.30	0.30	0.00
0.00	0.30	0.30	0.30	0.00
0.00	0.30	0.30	0.28	0.02
0.00	0.30	0.30	0.30	0.00
0.00	0.30	0.30	0.32	(0.02)
0.00	0.30	0.30	0.33	(0.03)
	Employee 0.00 % 0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.00	Employee         Employer           0.00 %         0.30 %           0.00         0.30 %           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30           0.00         0.30	0.00 %         0.30 %         0.30 %           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30           0.00         0.30         0.30	Employee         Employer         Total         Cost Rate           0.00 %         0.30 %         0.30 %         0.05 %           0.00 %         0.30 %         0.30 %         0.05 %           0.00         0.30         0.30         0.05           0.00         0.30         0.30         0.29           0.00         0.30         0.30         0.29           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.30           0.00         0.30         0.30         0.32

\* The UAAL rate is the amount available to amortize the UAAL. It is equal to the total contribution rate, minus the normal cost rate.



### Appendix F: Accounting Statement Information

The information presented in the required supplementary schedules was determined as part of the actuarial valuation as of June 30, 2023. Additional information as of the latest actuarial valuation follows.

Valuation date	June 30, 2023
Actuarial cost method	Entry Age Normal
Amortization method	Open
Remaining amortization period	0 Years
Asset valuation method	Market Value
Actuarial assumptions:	
Investment rate of return*	7.30%
General wage growth*	3.50%
Merit salary increases	0.0% - 4.8%
*Includes inflation	2.75%



Schedule of Funding Progress (expressed in thousands)									
Valuation	Ac	tuarial	Actuarial Unfunded UAAL as a						
Date	Va	alue of	Ac	crued	ed Funded AAL			Percentage of	
June 30,	Α	ssets	Liabi	lity (AAL)	Ratio	(UAAL)	Payroll	Covered Payroll	
2023	\$	8,604	\$	1,502	573%	\$ (7,102)	\$211,859	(3.35)%	
2022		7,181		1,610	446%	(5,570)	196,004	(2.84)%	
2021		7,793		5,779	135%	(2,014)	188,710	(1.07)%	
2020		5,753		5,203	111%	(551)	165,359	(0.33)%	
2019		5,137		4,896	105%	(241)	149,924	(0.16)%	
2018		4,455		4,354	102%	(101)	139,066	(0.07)%	
2017		3,457		3,967	87%	510	129,158	0.40%	

Solvency Test Aggregate Accrued Liabilities for (expressed in thousands)										
Active Valuation Member Retirees & Date Contributions Beneficiaries		Active Member Actuarial Employer Value of Financed Reported Contributions Assets		Portion of Accrued Liability Covered by Reported Assets						
June 30,	(1)	(2)	(3)		(1)	(2)	(3)			
2023	\$ -	\$ 431	\$ 1,070	\$ 8,604	100%	100%	763%			
2022	-	633	977	7,181	100%	100%	670%			
2021	-	821	4,958	7,793	100%	100%	141%			
2020	-	765	4,437	5,753	100%	100%	112%			
2019	-	822	4,074	5,137	100%	100%	106%			
2018	-	507	3,847	4,455	100%	100%	103%			
2017	-	215	3,752	3,457	100%	100%	86%			

### Appendix G: Glossary



The following definitions are largely excerpts from a list adopted in 1981 by the major actuarial organizations in the United States. In some cases the definitions have been modified for specific applicability to the Public Employees' Retirement System of Montana (PERS) Long-Term disability plan under the Defined Contribution Retirement Plan. Defined terms are capitalized throughout this Appendix.

### Accrued Benefit

The amount of an individual's benefit (whether or not vested) as of a specific date, determined in accordance with the terms of a pension plan and based on compensation and service to that date.

### **Actuarial Accrued Liability**

That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of pension plan benefits and expenses which is not provided for by future Normal Costs.

### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement, and retirement; changes in compensation, rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and other relevant items.

### Actuarial Cost Method

A procedure for determining the Actuarial Present Value of pension plan benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Normal Cost and an Actuarial Accrued Liability.

### **Actuarial Gains and Losses**

A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions during the period between two Actuarial Valuation dates, as determined in accordance with a particular Actuarial Cost Method.

### **Actuarial Present Value**

The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions.

### **Actuarial Valuation**

The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

### Actuarially Equivalent

Of equal Actuarial Present Value, determined as of a given date with each value based on the same set of Actuarial Assumptions.

### **Amortization Payment**

That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.



### Entry Age Actuarial Cost Method

A method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a valuation date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

### Market Value of Assets

The fair value of cash, investments and other property belonging to a pension plan that could be acquired by exchanging them on the open market.

### **Normal Cost**

That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method.

### **Projected Benefits**

Those pension plan benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits.

### **Unaccrued Benefit**

The excess of an individual's Projected Benefits over the Accrued Benefits as of a specified date.

### **Unfunded Actuarial Accrued Liability**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.